



**STATE OF NEW HAMPSHIRE  
BEFORE THE  
PUBLIC UTILITIES COMMISSION**

Docket No. DE 19-064

Liberty Utilities (Granite State Electric) Corp. d/b/a Liberty Utilities  
Distribution Service Rate Case

**DIRECT TESTIMONY  
OF  
ANTHONY STRABONE  
AND  
HEATHER M. TEBBETTS**

May 26, 2020

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1 **I. INTRODUCTION AND BACKGROUND**

2 **Q. Mr. Strabone, please introduce yourself.**

3 **A.** My name is Anthony Strabone, my business address is 9 Lowell Road, Salem, New  
4 Hampshire, and I am employed by Liberty Utilities Service Corp. (“Liberty”). I am the  
5 Manager of Electrical Engineering for Liberty and I am responsible for the electric  
6 capital work plan whereby I manage engineering and construction resources for capital  
7 projects.

8 **Q. Please describe your educational background and training.**

9 **A.** I graduated from Merrimack College in 2004 with a Bachelor of Science degree in  
10 Electrical Engineering. I received a Master’s of Business Administration from Southern  
11 New Hampshire University in 2006. I received a Project Management Professional  
12 (PMP) Certification in 2017 from the Project Management Institute. In 2019, I received  
13 my license as a Professional Engineer in the State of New Hampshire.

14 **Q. Please describe your professional background.**

15 **A.** I joined Liberty in November 2014. Prior to my employment at Liberty, I was employed  
16 by PSNH as a Substation Supervisor in Substation Maintenance from 2010 to 2014.  
17 Prior to my position in Substation Maintenance, I was a Substation Engineer in  
18 Substation Engineering from 2008 to 2010 and an Engineer in the System and Planning  
19 Strategy department from 2004 to 2008.

1 **Q. Have you previously testified before the Commission?**

2 **A.** Yes, I presented direct and rebuttal testimony in this docket, and I testified in support of  
3 the Company's 2019 step adjustment in Docket No. DE 16-383.

4 **Q. Ms. Tebbetts, please state your full name, business address, and position.**

5 **A.** My name is Heather M. Tebbetts, my business address is 15 Buttrick Road, Londonderry,  
6 New Hampshire, and I am employed by Liberty Utilities Service Corp. I am Manager of  
7 Rates and Regulatory Affairs and am responsible for providing rate-related services for  
8 the Company.

9 **Q. Please describe your educational background and training.**

10 **A.** I graduated from Franklin Pierce University in 2004 with a Bachelor of Science degree in  
11 Finance. I received a Master's of Business Administration from Southern New  
12 Hampshire University in 2007.

13 **Q. Please describe your professional background.**

14 **A.** I joined Liberty in October 2014. Prior to my employment at Liberty, I was employed by  
15 Public Service Company of New Hampshire ("PSNH") as a Senior Analyst in NH  
16 Revenue Requirements from 2010 to 2014. Prior to my position in NH Revenue  
17 Requirements, I was a Staff Accountant in PSNH's Property Tax group from 2007 to  
18 2010 and a Customer Service Representative III in PSNH's Customer Service  
19 Department from 2004 to 2007.

1 **Q. Have you previously testified before the Commission?**

2 **A.** Yes, I have testified on numerous occasions before the Commission, including direct and  
3 rebuttal testimony in this docket.

4 **II. PURPOSE OF TESTIMONY**

5 **Q. What is the purpose or your testimony?**

6 **A.** The purpose of the testimony is to request an increase in distribution rates, to be effective  
7 July 1, 2020, as provided in Section B of the Settlement Agreement filed on May 25,  
8 2020, in this docket. This is the first requested step increase referenced in the Settlement  
9 Agreement and pertains to certain projects placed in service during calendar year 2019.

10 **III. CAPITAL PROJECTS**

11 **Q. Please explain each project for which the Company is seeking to commence cost  
12 recovery in this first step increase, as provided for in the Settlement Agreement.**

13 **A.** The Company seeks approval to commence cost recovery for each of the capital projects  
14 discussed below that were placed in service during 2019. The breakdown of budget and  
15 spending by year is provided on page 1 of each of Attachments 2 through 13.

16 **Q. Before discussing the details of each project, please explain why the proposed  
17 requests for cost recovery for each project may differ from the figures on in the  
18 respective project close out forms.**

19 **A.** Project close out forms are completed on an annual basis and, therefore, address only the  
20 spending for that particular project for that calendar year. When a project incurs costs

1 during more than one calendar year, its costs will be reflected in more than one project  
2 close out form.

3 This annual process occurs because, each year, all ongoing projects receive a new project  
4 number using the Company's established naming convention. For example, a project  
5 opened in 2019 and named "8830<sup>1</sup>-19xx XYZ Substation" will receive a new project  
6 number in 2020 of "8830-20xx XYZ Substation" for that same substation project. Each  
7 year the Company will prepare a project close out form for every open project number  
8 that addresses all costs incurred during that calendar year, until a project is completed and  
9 put into service. Then, when calculating the full cost of a project to support a request for  
10 recovery, the Company will draw from each of the applicable annual close out forms.

11 Therefore, the total amount reflected in a single year's project close out form may not  
12 match the amount for which the Company ultimately seeks recovery.

13 "Blanket" projects follow the same logic. A blanket project number is used for a task  
14 that the Company routinely performs every year, such as Meter Replacements, or Public  
15 Requirements (work requested by municipalities and the state each year to, for example,  
16 move poles and wires for road widening projects). Rather than having a separate project  
17 number for every one of these municipal and state projects (there are often hundreds),  
18 there is a Public Requirements Blanket project number to cover all such jobs, and each

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<sup>1</sup> The "8830" prefix identifies the project as a Granite State Electric matter within the Company's accounting system. "8840" indicates an EnergyNorth project.

1 specific job within that blanket will be issued a “work order” number, the costs for which  
2 will roll up into the overall Public Requirements Blanket project number.

3 Some of the specific tasks, or “work orders” in the Company’s vernacular, are not  
4 completed and placed into service in a single calendar year. Those work orders will incur  
5 costs during their first calendar year, but since they are not complete and placed into  
6 service during that first calendar year, they will incur additional costs in subsequent  
7 calendar years. The spending for that specific work order will thus be reflected in the  
8 appropriate blanket project’s close out forms for each calendar year during which the  
9 specific work order incurred costs.

10 Similar to the substation project example above, when a multi-year work order operating  
11 under a blanket project number is placed into service, its costs are summed from each of  
12 the applicable blanket project’s annual close out forms, and that total is the amount for  
13 which the Company will seek recovery.

14 **Q. Attachment 1, page 2 has a column titled Total Spend. Please explain what is**  
15 **populated in this column.**

16 **A.** As noted above, not all work orders taken out under project numbers go in to service in  
17 that same year they are started. In this proceeding, the Company is seeking cost recovery  
18 for capital projects that went in to service in 2019 under the listed project numbers in  
19 Attachment 1, page 2. Some of these project numbers have actual spending of less than  
20 the budget amounts provided in the description of each project below and on page 1 of  
21 each project’s backup documentation, Attachments 2 through 13. Those projects had

1 work orders that started in prior years, but did not go in to service until 2019. The  
2 spending for those prior years was captured in the business cases, change order forms if  
3 necessary, and prior year project close out forms. Any spending for those work orders in  
4 2019 is captured in the 2019 business cases, change order forms if necessary, and project  
5 close out forms. Supporting information for all years of spending for the capital projects  
6 covered in this testimony was provided to the Commission's Audit Staff for review.

7 **Q. Please explain blanket projects.**

8 **A.** As discussed above, blanket projects are those "projects" that have numerous "work  
9 orders" taken out for smaller jobs, sometimes hundreds of them. These charges come, for  
10 example, from requests from municipalities for jobs such as relocating poles for road  
11 widening (Public Requirements Blanket), and from damage to equipment (Damage  
12 Failure Blanket) that are unknown until the request arrives at the Company or the  
13 equipment fails. Each year the Company looks at spending from previous years to  
14 determine an appropriate spending amount, or budget, for these blankets. For example,  
15 in 2017 and 2018, the final spending for the Public Requirements Blanket was \$414,432  
16 and \$441,939, respectively. The 2019 budget was set at \$520,000, above the spending  
17 for the previous two years, yet the total charges for 2019 came in at \$668,186. These are  
18 difficult budgets to create due to the unknown quantity and cost of those requests when  
19 the budget is created and approved. Also, the Company cannot elect to defer these  
20 requests due to their nature, as we may do with other types of work orders such as  
21 replacing conductor for reliability (Enhanced Bare Conductor project).

1 **Q. Please describe the particular projects for which the Company seeks recover in this**  
2 **first step adjustment.**

3 **A.** Following are the 12 projects for which the Company seeks to commence cost recovery:

4 **1. 8830-1911 Public Requirements Blanket**

5 The Public Requirements Blanket provides funding for projects that arise during the year  
6 in response to requests from municipalities and the State of New Hampshire to relocate  
7 the Company's poles, associated equipment on the poles, and guy wires to accommodate  
8 various state and municipal projects, such as road widening projects. Depending on the  
9 scope of the job, Liberty crews or contractors may perform the work. For work requiring  
10 contractors, the Company engages in a competitive bid process, the bids are analyzed for  
11 price, timeline, and qualifications of the contractors, and the Company awards the project  
12 to the bidder with the best solution, in which, all things being equal, price is usually the  
13 deciding factor.

14 The total cost recovery request for project 8830-1911 is \$431,329. Please see the table  
15 below for the breakdown of the budget and actual spend for work orders in service in  
16 2019.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019 Request for Cost</u>	
			<u>In Service WO</u>	<u>Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2017	\$387,000	\$414,432	\$1,336	\$1,336
2018	\$725,000	\$441,939	\$16,725	\$16,725
2019	\$520,000	\$668,186	<u>\$413,268</u>	<u>\$413,268</u>
		Total	\$431,329	\$431,329

- (b) Approved budget for all work orders under this project for that calendar year
- (c) Final amount spent in calendar year for all work orders
- (d) Total amount spent only for work orders in service in 2019. Some work orders may span multiple years, thus multiple years of spending is shown. WO denotes "work orders"
- (e) Amount Company is requesting for cost recovery. This request is *only* for projects in service in 2019.

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For mandated projects such as these public requirement projects, the Company's Liberty Way Policy & Procedures Capital Expenditures Planning and Management document does not require a business case and, as such, only a capital expenditure form is provided, along with the change order and project close out forms. Page 1 of Attachment 2 provides the breakdown by cost element of the project. The internal costs on the project close out form are captured in the cost of construction and as such the total Internal Costs are shown as zero. The 2017 costs shown on page 1 in column Total Spend are engineering charges for the projects that went in to service in 2019. The 2018 costs shown on page 1 in column Total Spend are construction costs associated with projects that did not go into service until 2019. Projects that were placed in service in 2017 and 2018 are not included in the Total Spend column, although they are included in the Total Budget column.

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The blanket is funded to address relocation of electrical equipment per the request of municipalities and the New Hampshire Department of Transportation. The spending in excess of the budgeted amount for this project was driven by higher than estimated

1 burdens (overhead) applied to the project. Burdens are applied ratably to projects on a  
2 monthly basis to each open job for which charges were incurred in the particular month.

3 **2. 8830-1912 Damage Failure Blanket**

4 The purpose of the Damage Failure Blanket is to provide funding to repair damage to the  
5 Company’s equipment arising from unplanned, but regularly occurring, instances such as  
6 lightning strikes, animal contacts, and motor vehicle accidents. Depending on the scope  
7 of the job, Liberty crews or contractors may perform the work. For work requiring  
8 contractors, the Company engages in a competitive bid process, the bids are analyzed for  
9 price, timeline, and qualifications of the contractors, and the Company awards the project  
10 to the bidder with the best solution, in which, all things being equal, price is usually the  
11 deciding factor.

12 The total request for cost recovery for project 8830-1912 is \$1,184,186. Please see the  
13 table below for the breakdown of the budget and actual spend for work orders placed in  
14 service in 2019.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019</u>	<u>Request for Cost</u>
			<u>In Service WO</u>	<u>Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2017	\$800,000	\$1,111,529	\$17,193	\$17,193
2018	\$800,000	\$364,069	\$72,465	\$72,465
2019	\$700,000	\$1,128,495	<u>\$1,094,527</u>	<u>\$1,094,527</u>
		Total	\$1,184,186	\$1,184,186

(b) Approved budget for all work orders under this project for that calendar year

(c) Final amount spent in calendar year for all work orders

(d) Total amount spent only for work orders in service in 2019. Some work orders may span multiple years, thus multiple years of spending is shown. WO denotes "work orders"

(e) Amount Company is requesting for cost recovery. This request is *only* for projects in service in 2019.

1 For mandated projects such as these damage failures, the Company's Liberty Way Policy  
2 & Procedures Capital Expenditures Planning and Management document does not require  
3 a business case and, as such, only a capital expenditure form is provided, along with the  
4 change order and project close out forms. Page 1 of Attachment 3 provides the  
5 breakdown by cost element of the project. The internal costs on the project close out  
6 form are captured in the cost of construction and thus the total Internal Costs are shown  
7 as zero. The 2017 costs shown on page 1 in column Total Spend are engineering charges  
8 for the projects that went into service in 2019. The 2018 costs shown on page 1 in  
9 column Total Spend are construction costs associated with projects that went into service  
10 in 2019. Projects that went in service in 2017 and 2018 are not included in the Total  
11 Spend column, although they are included in the Total Budget column.

12 The additional spending in 2019 for this project is driven by two factors. The first  
13 contributing factor is a carryover of \$32,281.08 associated with labor, burdens, and  
14 materials from jobs started in 2018 but not completed until 2019. The second  
15 contributing factor is a higher than estimated burden rate as provided in the Change Order  
16 Form.

17 **3. 8830-C18620 Charlestown DSub and 8830-C18630 Charlestown DLine**

18 The 2019 charges for the Charelestown DSub and DLine projects involved removal of  
19 assets at the Charlestown substation. The items removed consisted of a station  
20 transformer, recloser, disconnect switches, foundations, and supporting structures. The  
21 majority of the "charges" in 2018 and 2019 are material returns (i.e., credits) and

1 associated burden reimbursements to the projects, thus there are no business cases or  
2 project close out forms.

3 The total for projects 8830-C18620 and 8830-C18630 is a credit of (\$92,766) as shown in  
4 Attachment 4.

5 **4. 8830-1929 Walk In Center Relocation Salem**

6 The Company relocated the Salem walk in center from 9 Lowell Road, Salem, to a  
7 central location on Main Street in Salem to better support customers and to make more  
8 office space available at 9 Lowell Road. The location change also reduced the safety  
9 risks of customers entering and leaving the working electric yard at 9 Lowell Road,  
10 which includes large equipment and trucks moving in and out at the same time the walk  
11 in center was open.

12 The total for project 8830-1929 is \$567,737 as shown in Attachment 5. The total budget  
13 was \$300,000. The project costs increased due to an increased scope that required  
14 additional changes to incorporate a conference room build out, furnishings, and  
15 conference room audio/video equipment, as provided in the Change Order Form. Since  
16 the walls were opened for construction, it was prudent to install the audio/video  
17 equipment and make these changes at this time, rather than after construction was  
18 completed, which would have created additional unnecessary costs.

19 **5. 8830-1944 Golden Rock Substation**

20 The Golden Rock substation work done in 2019 accommodated the new feeders built in  
21 2019, the 19L6 and 19L8. This substation work consisted of installing structural

1 aluminum with foundations and associated electrical bus work. The Company installed  
2 electrical equipment such as disconnect switches, a load break switch, and two 13.2 kV  
3 circuit breakers. The existing control house received two new relay cabinets, which  
4 consisted of control switches and protective relays. The obsolete Remote Terminal Unit  
5 (RTU) was also replaced. This work was completed by a contractor. The Company  
6 engaged in a competitive bid process, the bids were analyzed for price, timeline, and  
7 qualifications of the contractors, and the Company awarded the project to the bidder with  
8 the best solution which, in this case, price was the deciding factor.

9 The total request for recovery for project 8830-1944, which came in under budget, is  
10 \$2,012,483. The table below provides the high level budget and spending for this project  
11 spanning three years.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019</u>	<u>Request for</u>
			<u>In Service WO</u>	<u>Cost Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2017	\$100,000	\$27,169	\$27,169	\$27,169
2018	\$400,000	\$309,324	\$309,324	\$309,324
2019	\$2,000,000	\$1,675,990	<u>\$1,675,990</u>	<u>\$1,675,990</u>
		Total	\$2,012,483	\$2,012,483

- (b) Approved budget for all work orders under this project for that calendar year
- (c) Final amount spent in calendar year for all work orders
- (d) Total amount spent only for work orders in service in 2019.
- (e) Amount Company is requesting for cost recovery.

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13 Page 1 of Attachment 6 provides the breakdown by cost element of the project. The  
14 internal costs on the project close out form are captured in the cost of construction and as  
15 such the total internal costs are shown as zero.

1       **6. 8830-1945 Golden Rock Distribution Feeder 19L2**

2       This project consisted of reconductoring approximately 3,500 feet of three phase bare  
3       conductor with 477 aluminum tree wire and spacer cable configuration. The scope of this  
4       work included installation of poles, switches, and relocation of overhead equipment such  
5       as transformers and services. Portions of the 10L1 and 10L2 circuits coming out of  
6       Baron Ave substation have been repurposed to serve load from Golden Rock substation  
7       at 13 kV by changing the source of the feed from Baron Ave to Golden Rock. During the  
8       course of 2019, the circuit name changed from what was in the original business case,  
9       19L2, to the 19L6 circuit because of space constraints within the substation associated  
10      with keeping the 23 kV in service. This work was completed by a contractor. The  
11      Company engaged in a competitive bid process, the bids were analyzed for price,  
12      timeline, and qualifications of the contractors, and the Company awarded the project to  
13      the bidder with the best solution in which, all things being equal, price is usually the  
14      deciding factor. For this project, the lowest bidder was not selected because they were  
15      working on the Tallant Rd project for us at the same time and would be unable to start the  
16      project at the Company's requested start date. The Company awarded this project to the  
17      second lowest bidder instead. This information has been provided to the PUC Audit Staff  
18      for review.

19      The total request for cost recovery for project 8830-1945, which came in under budget, is  
20      \$522,516. The table below provides the high level budget and spending for this project  
21      spanning two years.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019</u>	<u>Request for</u>
			<u>In Service WO</u>	<u>Cost Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2018	\$60,000	\$13,081	\$13,081	\$13,081
2019	\$600,000	\$509,435	<u>\$509,435</u>	<u>\$509,435</u>
		Total	\$522,516	\$522,516

(b) Approved budget for all work orders under this project for that calendar year

(c) Final amount spent in calendar year for all work orders

(d) Total amount spent only for work orders in service in 2019.

(e) Amount Company is requesting for cost recovery.

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Page 1 of Attachment 7 provides the breakdown by cost element of the project. The

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internal costs on the project close out form are captured in the cost of construction and as

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such the total internal costs are shown as zero.

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**7. 8830-1951 Enhanced Bare Conductor Replacement**

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The Enhanced Bare Conductor replacement project provides funding for reconductoring

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bare wire with tree resistant wire, using either open cross arm construction or spacer

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cable configuration. The work associated with this project in 2018 and 2019 included

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reconductoring of one mile in Pelham and 1.65 miles in Walpole. This work was

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completed by a contractor. The Company engaged in a competitive bid process, the bids

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were analyzed for price, timeline, and qualifications of the contractors, and the Company

12

awarded the project to the bidder with the best solution, in which, all things being equal,

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price is usually the deciding factor. There are two jobs associated with this project and

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the lowest bidder was chosen for the Tallant Road job. For the Wentworth Road job, the

15

second lowest bidder was chosen because the lowest bidder was working on another

1 project for the Company at the time the work on Wentworth Road was to be completed.

2 This information has been provided to the PUC Audit Staff for review.

3 The total request for cost recovery for project 8830-1951 is \$1,060,252. The table below  
4 provides the high level budget and spending for this project spanning two years.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019</u>	<u>Request for Cost</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>In Service WO</u>	<u>Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2018	\$600,000	\$15,206	\$15,206	\$15,206
2019	\$875,000	\$1,045,046	<u>\$1,045,046</u>	<u>\$1,045,046</u>
		Total	\$1,060,252	\$1,060,252

(b) Approved budget for all work orders under this project for that calendar year

(c) Final amount spent in calendar year for all work orders

(d) Total amount spent only for work orders in service in 2019.

(e) Amount Company is requesting for cost recovery.

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6 Page 1 of Attachment 8 provides the breakdown by cost element of the project. The  
7 internal costs on the project close out form are captured in the cost of construction and  
8 thus the total Internal Costs are shown as zero. The 2018 costs shown on page 1 in  
9 column Total Spend are construction costs associated with projects that went in to service  
10 in 2019. Projects that went in service in 2017 and 2018 are not included in the Total  
11 Spend column, although they are included in the Total Budget column.

12 The additional spending in 2019 for this project is driven by higher than estimated costs  
13 associated with tree trimming, police/flagging costs, and actual labor costs. Liberty  
14 incurred additional trimming costs due to Liberty adhering to increased clearances  
15 required by Puc 307.10. In addition to these increased costs, Liberty incurred additional  
16 trimming costs as a crane was needed to safely remove trees located near customer

1 homes. Liberty also incurred additional police detail costs as the Town of Walpole  
2 recently required the use of police officers, not flaggers, to be utilized during  
3 construction.

4 **8. 8830-1958 Install Service to Tuscan Village South Line**

5 This project provided service to the South parcel of Tuscan Village. The project  
6 consisted of installing approximately 5,500 feet of 1000 MCM underground cable and the  
7 outfit of eight manholes, which includes (but is not limited to) installation of frames,  
8 cable supports, bonding and grounding, and cathodic protection. This work was  
9 completed by a contractor. The Company engaged in a competitive bid process, the bids  
10 were analyzed for price, timeline, and qualifications of the contractors, and the Company  
11 awards the project to the bidder with the best solution, in which, all things being equal,  
12 price is usually the deciding factor. Only the main line part of the project was bid. This  
13 portion of the project was installation of 1000 MCM underground cable. The other work  
14 orders were completed by internal crews. The lowest bidder was originally awarded the  
15 bid, but due to potential ethical issues with the bid, we pulled the award and gave it to the  
16 second lowest bidder.

17 The total request for cost recovery for project 8830-1958 is \$803,676. Please see the  
18 table below for the breakdown of the budget and actual spend for work orders in service  
19 in 2019.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019 In Request for Cost</u>	
			<u>Service WO</u>	<u>Recovery</u>
(a)	(b)	(c)	(d)	(e)
2017	\$200,000	\$6,923	\$844	\$844
2018	\$400,000	\$674,260	\$282,895	\$282,895
2019	\$900,000	\$1,368,857	<u>\$519,938</u>	<u>\$519,938</u>
		Total	\$803,676	\$803,676

- (b) Approved budget for all work orders under this project for that calendar year
- (c) Final amount spent in calendar year for all work orders
- (d) Total amount spent only for work orders in service in 2019. Some work orders may span multiple years, thus multiple years of spending is shown. WO denotes "work orders"
- (e) Amount Company is requesting for cost recovery. This request is *only* for projects in service in 2019.

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Page 1 of Attachment 9 provides the breakdown by cost element of the project. The internal costs on the project close out form are captured in the cost of construction and as such the total Internal Costs are shown as zero. The 2017 costs shown on page 1 in column Total Spend are engineering charges for the projects that went in to service in 2019. The 2018 costs shown on page 1 in column Total Spend are construction costs associated with projects that went in to service in 2019. Projects that went in service in 2017 and 2018 are not included in the Total Spend column, although they are included in the Total Budget column.

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The additional spending for this project is driven by higher than estimated burden rate as provided in the Change Order Form.

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**9. 8830-1959 Golden Rock Distribution Feeder 19L4**

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This project consisted of reconductoring approximately 1,900 feet of three phase bare conductor with 477 tree wire and spacer cable configuration. The scope of this work included installation of poles, switches, and relocation of overhead equipment such as

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1 transformers and services. Portions of the 10L1 and 10L4 circuits coming out of Baron  
2 Ave substation have been repurposed to serve load from Golden Rock substation at 13  
3 kV by changing the source of the feed from Baron Ave to Golden Rock. During the  
4 course of 2019, the circuit name changed from the name used in the original business  
5 case, 19L4, to the 19L8 circuit because of space constraints within the substation  
6 associated with keeping the 23 kV in service. This work was completed by a contractor.  
7 The Company engaged in a competitive bid process, the bids were analyzed for price,  
8 timeline, and qualifications of the contractors, and the Company awarded the project to  
9 the bidder with the best solution, in which, all things being equal, price is usually the  
10 deciding factor. For this project, the lowest bidder was not selected because they were  
11 working on another project for us at the same time and would be unable to start the  
12 project at the Company's requested start date. The Company awarded this project to the  
13 second lowest bidder instead. This information has been provided to the PUC Audit Staff  
14 for review.

15 The total request for cost recovery for project 8830-1959, which came in under budget, is  
16 \$393,123. The table below provides the high level budget and spending for this project  
17 spanning two years.

<u>Year</u>	<u>Total Budget</u>	<u>Total Spend</u>	<u>Total Spend - 2019</u>	<u>Request for Cost</u>
			<u>In Service WO</u>	<u>Recovery</u>
<u>(a)</u>	<u>(b)</u>	<u>(c)</u>	<u>(d)</u>	<u>(e)</u>
2018	\$60,000	\$3,897	\$3,897	\$3,897
2019	\$400,000	\$389,225	<u>\$389,225</u>	<u>\$389,225</u>
		Total	\$393,123	\$393,123

(b) Approved budget for all work orders under this project for that calendar year

(c) Final amount spent in calendar year for all work orders

(d) Total amount spent only for work orders in service in 2019.

(e) Amount Company is requesting for cost recovery.

1

2

Page 1 of Attachment 10 provides the breakdown by cost element of the project. The

3

internal costs on the project close out form are captured in the cost of construction and as

4

such the total Internal Costs are shown as zero.

5

**10. 8830-1960 Golden Rock Underground**

6

The Golden Rock underground project involved the installation of manholes and concrete

7

encased conduit to accommodate the underground primary cable which exited the Golden

8

Rock substation and connected to the overhead portion of the 19L6 and 19L8 feeders.

9

The costs also include outfitting manholes with frames, cable racks, grounding and

10

bonding, and cathodic protection. This work was completed by a contractor. The

11

Company engaged in a competitive bid process, the bids were analyzed for price,

12

timeline, and qualifications of the contractors, and the Company awarded the project to

13

the bidder with the best solution, in which, all things being equal, price is usually the

14

deciding factor. In this case, the lowest bidder was awarded the project.

1 For this project there were two parts to be bid, civil and electrical work. Both parts of the  
2 project were awarded to the lowest bidder. This information has been provided to the  
3 PUC Audit Staff for review.

4 The total request for cost recovery for project 8830-1960 is \$412,763, the total budget  
5 was \$500,000. Page 1 of Attachment 11 provides the breakdown by cost element of the  
6 project. The internal costs on the project close out form are captured in the cost of  
7 construction and as such the total Internal Costs are shown as zero.

8 **11. 8830-1991 Granite State Meter Purchases**

9 This project number provided funding for the purchase of electric meters. These meters  
10 are required to replace units which have failed in the field and for meters required to  
11 serve additional customers requesting service.

12 The total for project 8830-1991 is \$952,029 as shown in Attachment 12, the total budget  
13 was \$230,000. The reason for the increased costs is that during 2019, there was a higher  
14 than normal demand for meter requirements due to the number of housing starts that  
15 occurred in the Granite State Electric territory, including a number of buildings,  
16 apartments, and condominiums in the Tuscan Village development in Salem.  
17 Additionally, the budget was impacted by labor charges that are now incorporated into  
18 this project as the result of an accounting change to pre-capitalize labor for meter  
19 installations to follow all new meter purchases. The Company purchases meters and  
20 capitalizes them at that time. Once the meter is installed the installation costs are charged

1 to expense. In the past, the meter was charged to a capital work order when installed,  
2 thus no charges were incurred at the time of the meter purchase.

3 **12. 8830-1992 Transformer Purchases**

4 This project number provides funding for the purchase of electric transformers to replace  
5 units which have failed in the field and for transformers required to support electric  
6 reliability and new construction.

7 The total for project 8830-1992 is \$514,275 as shown in Attachment 13. The budget was  
8 \$420,000. The increased costs are due to an increase in the number of required  
9 transformers due to increased development in the Company's territory, as provided in the  
10 Change Order Form.

11 **IV. REVENUE REQUIREMENT**

12 **Q. What is the revenue requirement associated with the requested step increase?**

13 **A.** The total cost of all 12 projects above for which the Company seeks recovery in this  
14 filing is \$8,761,603, the revenue requirement for which is calculated as described below.  
15 The revenue requirement associated with the projects described above is \$1,349,466 as  
16 calculated in Attachment 1.

17 **Q. Please explain the inputs used to determine the revenue requirement.**

18 **A.** The investments and capital structure included in Attachment 1 are those that were in  
19 service by December 31, 2019, and agreed upon in the Settlement Agreement in this  
20 docket. Page 2 of Attachment 1 provides the total costs of each project and the  
21 calculation of the book depreciation rate. The property tax rate is calculated using the

1 most recent FERC Form 1 (2018), which is 3.12%. This rate is also used to calculate the  
2 property tax rate for the Company's annual Reliability Enhancement Plan/Vegetation  
3 Management Plan, which was filed in Docket No. DE 20-036. The tax rates of 21%  
4 (federal) and 7.7% (state) are for the taxable period ending December 31, 2019.

5 **Q. What is the bill impact to residential customers?**

6 **A.** A residential customer using 650 kWh per month and taking energy service from the  
7 Company's default service offering will see an increase to their monthly bill of \$1.50, or  
8 1.26%, from \$118.40 to \$119.89.

9 **V. DOCUMENTATION**

10 **Q. Has the Company provided supporting documentation for the projects described**  
11 **above?**

12 **A.** Yes. Please see the following attachments for the business cases, change order forms,  
13 project close out forms, and a breakdown by cost element of each project's cost.

- 14 • Attachment 2: 8830-1911 GSE Dist- Public Requirements Blanket  
15 Capital Expenditure, Change Order, and Project Close Out
- 16 • Attachment 3: 8830-1912 Dist- Damage & Failure Blanket  
17 Capital Expenditure, Change Order, and Project Close Out
- 18 • Attachment 4: 8830-C18620 & C18630 Charlestown DSub  
19 Forms N/A as credits are due to reimbursement to projects
- 20 • Attachment 5: 8830-1929 Walk In Center Relocation Salem  
21 Business case, Change Order, and Project Close Out
- 22 • Attachment 6: 8830-1944 Golden Rock Substation  
23 Business case, Change Order – N/A, and Project Close Out
- 24 • Attachment 7: 8830-1945 Golden Rock Distribution Feeder 19L2  
25 Business case, Change Order – N/A, and Project Close Out

- 1 • Attachment 8: 8830-1951 Enhanced Bare Conductor Replacement  
2 Business case, Change Order, and Project Close Out
- 3 • Attachment 9: 8830-1958 Install Service to Tuscan Village South Line  
4 Business case, Change Order, and Project Close Out
- 5 • Attachment 10: 8830-1959 Golden Rock Distribution Feeder 19L4  
6 Business case, Change Order – N/A, and Project Close Out
- 7 • Attachment 11: 8830-1960 Golden Rock Underground  
8 Business case, Change Order – N/A, and Project Close Out
- 9 • Attachment 12: 8830-1991 Granite State Meter Purchases  
10 Business case, Change Order, and Project Close Out
- 11 • Attachment 13: 8830-1992 Granite State Transformer Purchases  
12 Business case, Change Order, and Project Close Out
- 13 • Attachment 14: Tariff

14 **VI. CONCLUSION**

15 **Q. Please summarize the Company's request for the step adjustment.**

16 **A.** Through this testimony and the attached documents, the Company has established that  
17 the described projects are in service, are used and useful for the provision of electric  
18 distribution service, and were completed at a reasonable cost. The requested step  
19 increase is thus just and reasonable and should be approved by the Commission with the  
20 projects found to be prudent.

21 **Q. Does this conclude your testimony?**

22 **A.** Yes.

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