

1 STATE OF NEW HAMPSHIRE

2 PUBLIC UTILITIES COMMISSION

3 *(Redacted- Confidential Pages Removed)*

4 **October 25, 2007 - 9:22 a.m.**  
5 Concord, New Hampshire

Day IV

6  
7 RE: **DT 07-011**  
8 **VERIZON NEW ENGLAND, ET AL:**  
9 **Transfer of Assets to FairPoint**  
10 **Communications, Inc.**

NHPUIC NOV05'07 PM 3:42

11 **PRESENT:** Chairman Thomas B. Getz, Presiding  
12 Commissioner Graham J. Morrison  
13 Commissioner Clifton C. Below

Jody O'Marra, Clerk

14 **APPEARANCES:** **Reptg. FairPoint Communications, Inc.:**  
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16 Patrick McHugh, Esq. (Devine, Millimet..)  
17 Kevin M. Baum, Esq. (Devine, Millimet...)  
18 Melinda Gehris, Esq. (Devine, Millimet..)

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**P R O C E E D I N G S**

CHAIRMAN GETZ: Okay. Good morning, everyone. We're back on the record in DT 07-011. Actually, first off, let's take appearances for today.

MR. COOLBROTH: Good morning, Mr. Chairman. For FairPoint Communications, Inc., Frederick Coolbroth, Melinda Gehris, and Kevin Baum, of the firm of Devine, Millimet & Branch. And, with us at counsel table are Walter Leach and Peter Nixon from the Company.

CHAIRMAN GETZ: Good morning.

CMSR. MORRISON: Good morning.

CMSR. BELOW: Good morning.

MR. DEL VECCHIO: Good morning, Mr. Chairman, Commissioner Morrison, Commissioner Below. Ready to rock and roll on behalf of Verizon are Victor Del Vecchio and Sarah Knowlton. And, with us is Sheila Gorman, among others.

CHAIRMAN GETZ: Good morning.

CMSR. MORRISON: Good morning.

CMSR. BELOW: Good morning.

MR. MANDL: Good morning, Commissioners. Alan Mandl, for New England Cable and Telecommunications Association and Comcast Phone of New Hampshire.

CHAIRMAN GETZ: Good morning.



1 CMSR. MORRISON: Good morning.

2 CMSR. BELOW: Good morning.

3 MR. RUBIN: Good morning. Scott Rubin,  
4 representing the Communications Workers of America and the  
5 International Brotherhood of Electrical Workers. With me  
6 at the table is our consultant, Randy Barber, and, from  
7 IBEW, Robert Erickson.

8 CHAIRMAN GETZ: Good morning.

9 CMSR. MORRISON: Good morning.

10 CMSR. BELOW: Good morning.

11 MR. LINDER: Good morning. Alan Linder  
12 from New Hampshire Legal Assistance, representing Verizon  
13 residential customer Irene Schmitt.

14 CHAIRMAN GETZ: Good morning.

15 CMSR. MORRISON: Good morning.

16 CMSR. BELOW: Good morning.

17 MR. LINDER: Good morning.

18 MS. HOLLENBERG: Good morning. Rorie  
19 Hollenberg, Meredith Hatfield, Kenneth Traum, Susan  
20 Baldwin, and David Brevitz here for the Office of Consumer  
21 Advocate.

22 CHAIRMAN GETZ: Good morning.

23 CMSR. MORRISON: Good morning.

24 CMSR. BELOW: Good morning.

10/25/07 DAY 4 VERIZON/FAIRPOINT-PUBLIC

1 MS. FABRIZIO: Good morning. Lynn  
2 Fabrizio, Kate Bailey, John Antonuk, Randy Vickroy, and  
3 David Goyette for Staff.

4 CHAIRMAN GETZ: Okay. Good morning.

5 CMSR. MORRISON: Good morning.

6 CMSR. BELOW: Good morning.

7 CHAIRMAN GETZ: Before -- We'll get to  
8 Mr. Brevitz in a second, I just want to suggest this. The  
9 procedural schedule has been kind of a moving target as  
10 we've gone along. We may have created some -- I may have  
11 misspoke or miscommunicated at some points about what the  
12 intentions are. I guess I would suggest that we -- folks  
13 speak over the break, if there's any preferences about how  
14 we proceed from here on out, and then we'll talk about it  
15 when we return after the morning recess.

16 I'd just say a couple of things. In  
17 general, expecting not to do the Electric panels until  
18 next week. There's, I think, a request for oral argument,  
19 both from Verizon and from PSNH, on Verizon's motion to  
20 exclude, and, you know, maybe we could get that done  
21 tomorrow. There's the two MOUs, one with NHTA and one  
22 with NHLA, that I'm assuming won't take up a lot of time.  
23 So, if there's a recommendation of the parties where best  
24 to fit those in, then I think we're flexible on how that

1 occurs. My understanding for Monday was that we had  
2 scheduled the Brown/Harrington/Smee panel. And, I believe  
3 FairPoint is asking that Mr. Nixon go after that panel, is  
4 that correct?

5 MR. COOLBROTH: That's correct, Mr.  
6 Chairman.

7 CHAIRMAN GETZ: Okay. And, then, also I  
8 believe, Mr. Del Vecchio, you've asked that Mr. Nestor be  
9 able to go after the Electric panel. So, I guess, setting  
10 out those general parameters, I'm hopeful today that we  
11 get -- we hear from Mr. Brevitz, Mr. Antonuk, and  
12 Mr. Vickroy. And, my understanding is there's a  
13 possibility of hearing from Mr. Skrivan, and I guess see  
14 how far we go with him. And, then, I guess, with those  
15 procedural principles, if we can -- if the parties can  
16 speak at the morning break, and then let's revisit where  
17 we are after that, to see if we have a meeting of the  
18 minds on what happens next.

19 Okay. And, then, with that, is there  
20 anything else anyone would like to bring up?

21 MR. RUBIN: Yes, Mr. Chairman. Another  
22 I guess a combination procedural/evidentiary matter. The  
23 parties had a brief discussion this morning about the best  
24 procedure to get FairPoint's S-4 filing into the record.

1 And, I believe we have agreement of all counsel that the  
2 Commission could just take administrative notice of that  
3 document. It's on file with the Securities & Exchange  
4 Commission. And, I believe FairPoint indicated they could  
5 provide for the record the link on the -- on a website to  
6 the full text of that document, rather than reproducing  
7 the several hundred page document. So, I guess I would  
8 formally ask the Commission to take administrative notice  
9 of that document.

10 MR. COOLBROTH: And, Mr. Chairman, we  
11 have no objection to doing so and can provide the link.  
12 The SEC operates a Electronic Data Generation and  
13 Retrieval site, known as "EDGAR" is the acronym for that  
14 site. And, we can provide a link to that site where the  
15 registration statement on Form S-4 as it became effective  
16 is located.

17 CHAIRMAN GETZ: Okay.

18 MS. HOLLENBERG: Excuse me. Actually, I  
19 don't want to be heard on this issue, but just one issue  
20 before we proceed.

21 CHAIRMAN GETZ: Okay. All right. Is  
22 there any objection to taking administrative notice?  
23 Hearing no objection, we will take administrative notice  
24 of the S-4.

1 (Administrative notice taken.)

2 CHAIRMAN GETZ: Ms. Hollenberg.

3 MS. HOLLENBERG: Thank you. I just  
4 wanted to mention, before we proceed with Mr. Brevitz, and  
5 I've spoken with FairPoint about this this morning, when  
6 the Company redesignated the testimony, there were some  
7 differences that resulted between the redesignated version  
8 and the original version filed with the Commission. And,  
9 I just wanted to advise the Commission of what those  
10 differences were. Generally, there are some differences  
11 in line numbers and pages numbers, and there are also, the  
12 way that FairPoint filed the redesignated testimony, they  
13 filed the public exhibits with the public version and the  
14 highly confidential exhibits with the highly confidential  
15 version. And, so, if you only have one version of them,  
16 you might not have all of the exhibits. So, you will need  
17 to collate the three versions of exhibits in order to have  
18 a full packet of them.

19 CHAIRMAN GETZ: Well, you may not know  
20 the answer to this question, I guess, is what do we have  
21 electronically?

22 MS. HOLLENBERG: I do not know. That  
23 would be the Company. The Company made the filing.

24 MR. COOLBROTH: You have everything, Mr.

1 Chairman. And, in terms of, in each file, --

2 MS. GEHRIS: Do you want --

3 MR. COOLBROTH: Ms. Gehris can answer.

4 MS. GEHRIS: Mr. Chairman, what you have  
5 is the public version with the public exhibits, the highly  
6 confidential version with the highly confidential  
7 exhibits, and you should also have the confidential  
8 version of the confidential exhibits. And, if it's easier  
9 to have them in paper, we can certainly make that happen  
10 as well.

11 CHAIRMAN GETZ: Okay. Well, we'll just  
12 have to make sure, when we go through, that we have paper  
13 and electronic versions, to make sure we've got it all  
14 before us. Okay. Thank you.

15 MS. HOLLENBERG: And, just to give you  
16 the heads-up that the same problems, I believe, are going  
17 to occur with Ms. Baldwin's, or the same inconsistencies,  
18 not necessarily "problems", but will be present with  
19 Ms. Baldwin's testimony as well.

20 CHAIRMAN GETZ: Okay. Thank you.  
21 Anything else?

22 MR. DEL VECCHIO: Yes, Mr. Chairman, one  
23 other procedural matter. We were asked yesterday to  
24 provide a reply in New Hampshire to a question asked as a

1 record request in Maine, I believe it was ODR-14 regarding  
2 customer migration, and we will also reply in New  
3 Hampshire. And, I would ask that we mark for  
4 identification as "Verizon Exhibit 10" the record request  
5 associated with that.

6 **(Verizon Exhibit 10 reserved.)**

7 CHAIRMAN GETZ: Let me -- Mr. Del  
8 Vecchio, was there one other thing about the -- did OCA  
9 ask on Exhibit 57 about a citation correction that there  
10 was -- do you recall, Ms. Hollenberg? There was a  
11 citation that you thought was an error that you had asked  
12 that the --

13 MS. HOLLENBERG: Oh, yes. I think that  
14 was to FairPoint --

15 CHAIRMAN GETZ: In Mr. -- I'm sorry, it  
16 was in Mr. King's testimony, I believe.

17 MS. HOLLENBERG: Yes. Yes, he was -- in  
18 one of his responses, and I can get that to FairPoint at  
19 the break, but I don't have my notes from yesterday. In  
20 one of his responses, he referred to "OCA R-1", and we did  
21 not receive a response to OCA R-1, we only received an  
22 objection. So, he must have meant another, another data  
23 response.

24 MR. COOLBROTH: Mr. Chairman, we are

1 checking on that, following up.

2 CHAIRMAN GETZ: Okay. All right. Thank  
3 you. Okay, that's all I have from my list.

4 MS. HOLLENBERG: Thank you.

5 CHAIRMAN GETZ: Anything else?

6 (No verbal response)

7 CHAIRMAN GETZ: Okay. Mr. Brevitz has  
8 been waiting patiently. And, I believe we start with you,  
9 Mr. Rubin.

10 MR. RUBIN: Yes. Thank you, Mr.  
11 Chairman. Good morning, Mr. Brevitz.

12 WITNESS BREVITZ: Good morning.

13 **DAVID BREVITZ, Previously sworn**

14 **CROSS-EXAMINATION (resumed)**

15 BY MR. RUBIN:

16 Q. Were you involved as an expert witness in the review of  
17 the transaction that created Windstream Communications?

18 A. Yes, I was.

19 Q. Who were the parties to that transaction?

20 A. There were two joint applicants, one was Alltel, on  
21 behalf of its Local Telecommunications Division, the  
22 second party was Valor Communications.

23 Q. Was the structure of that transaction similar to the  
24 proposed structure of this transaction?



1 A. I address that in my testimony. And, in -- there are  
2 some superficial similarities, in that it's a Reverse  
3 Morris Trust transaction. But, beyond that, there are  
4 more differences than there are similarities.  
5 Essentially, Alltel acquired Valor. Alltel  
6 shareholders owned 85 percent of the resulting new  
7 company, while Valor owned 15 percent. That's compared  
8 to the 60/40 split here. Valor management did not stay  
9 with the new entity. It basically left and was  
10 replaced in entirety by the Alltel Local  
11 Telecommunications Division management. In fact,  
12 Alltel went so far as to hire a chief operating officer  
13 from outside, rather than take Valor management people.

14 The leverage was different. The  
15 leverage for the new company was proposed at 3.5 times,  
16 here it's 4.1. And, what I consider to be a striking  
17 difference is the Valor telecommunications entity was  
18 already served by Alltel for its back office system.  
19 So, there was no integration or development required to  
20 the extent that's being contemplated with this  
21 transaction.

22 And, in sum, and I think this is what I  
23 said in general in my testimony, is, essentially,  
24 Alltel's intact Local Telecommunications Division was

1 transferred with its management and operations intact  
2 to this new entity, and along the way they picked up  
3 Valor Communications, which was in some financial  
4 difficulties at the time anyway.

5 Q. Yesterday there was a document marked as "FairPoint  
6 Exhibit 38", it's a one-page document. Do you have a  
7 copy of that with you?

8 A. That was in the green folder I've got. Yes, I do have  
9 it.

10 Q. Yes. That's a one-page financial summary for Verizon  
11 New Hampshire. Are we looking at the same thing?

12 A. Yes.

13 Q. Would it be fair to call you an expert on the  
14 regulation of public utilities?

15 A. Yes, particularly on telecommunications utilities.  
16 I've been in this business since 1981.

17 Q. As a regulatory expert, can you render an opinion about  
18 Verizon New Hampshire's financial condition or its need  
19 for a rate change based on this one-page document?

20 A. No such opinion can be rendered based on this one page.  
21 I have seen this sort of accounting display many times.  
22 It's a starting place for a rate case. It's a starting  
23 place from the Company's books. When a company does  
24 file for rate relief, they tend to start with these

1 kind of figures and make a variety of adjustments to  
2 them, in order to present an adjusted going-forward  
3 view of operations financially. Likewise, the  
4 intervenors that participate in that case also present  
5 adjustments to the financial picture. This one page is  
6 not the end of the story, as far as what the actual  
7 earnings of the company would be deemed to be from a  
8 regulatory standpoint.

9 In fact, I have participated in many  
10 rate cases, one of the most recent ones in New England  
11 was in Vermont in 2004 and 2005. The picture there was  
12 similarly gloomy to this presentation, and the Board  
13 issued there a final order finding 24 million in excess  
14 revenues and ordering rate reductions. Two of the  
15 issues there were with regard to corporate allocations,  
16 and there was also an issue with regard to how the --  
17 how Verizon was implementing the FCC's separations  
18 freeze. And, both of those were taken into  
19 consideration in terms of the Board finding a  
20 \$24 million revenue excess. And, similarly, over in  
21 Maine, the hearing examiner there just has recently  
22 rendered an opinion that the Verizon Maine operations  
23 are overearning to the tune of \$32 million. But, in  
24 both cases, there would have been an earnings statement

1 presentation like this that would have, obviously, is  
2 far different from what a regulatory commission finds.

3 MR. RUBIN: All right. Thank you.

4 That's all we have for the witness, Mr. Chairman.

5 CHAIRMAN GETZ: Thank you. Ms.  
6 Fabrizio.

7 MS. FABRIZIO: Thank you, Mr. Chairman.  
8 Good morning, Mr. Brevitz.

9 WITNESS BREVITZ: Good morning.

10 BY MS. FABRIZIO:

11 Q. Do you have before you an exhibit labeled "Staff 43"?

12 A. I do.

13 Q. And, would you please read the title of the article and  
14 the date.

15 A. The title is "Cable versus Telco: The Battle Heats  
16 Up". The date is "October 10, 2007". The author is  
17 Richard Siderman from Standard & Poor's.

18 Q. Great. Thank you. Are you familiar with this article?

19 A. I am.

20 Q. And, in fact, this was an article referenced in Staff  
21 Exhibit 27 that was discussed earlier this week. Is  
22 that your understanding as well?

23 A. Yes. Staff Exhibit 27, the last line indicates that  
24 "For related industry commentary, please see the

1 article published earlier today."

2 Q. Thank you.

3 A. And, I believe this to be the same.

4 Q. So, you said you have read the article. You're  
5 familiar with it?

6 A. Yes.

7 Q. And, what are the major themes of this article?

8 A. On Page 1, the third paragraph states "Standard &  
9 Poor's Ratings Services believes that the key  
10 determinants of credit quality in both telecom and  
11 cable are a company's ability to differentiate its  
12 products and services and its financial policy." So,  
13 the opinion really is based on two factors going  
14 forward. And, the article goes from there to explore  
15 those two factors, in terms of a company's ability to  
16 differentiate its products and its financial policy.

17 Q. Okay. Thank you. Could you please turn to Page 2.

18 A. Okay.

19 Q. In the section entitled "Fighting Back with Video  
20 Services". In the third paragraph of that section,  
21 could you please read the first sentence, starting --  
22 beginning "The second,".

23 A. Yes. It says "The second, and potentially most potent,  
24 defense against cable operators is the telephone

1 companies' video product."

2 Q. Could you comment for us on that statement.

3 A. The article talks in some detail about Verizon's FiOS  
4 and AT&T's U-Verse offering. The analogous service  
5 here in this case going forward would be FairPoint's  
6 potential provisioning of a video product. And, my  
7 sense from the record in this case is that there is no  
8 concrete plan on FairPoint's part to offer video, other  
9 than perhaps through an affiliate arrangement with an  
10 affiliate -- I mean, a marketing arrangement with a  
11 satellite provider.

12 Q. Thank you. Now, turn to Page 3, the section entitled  
13 "Financial Policy Must Reflect Maturing Market".

14 A. Okay.

15 Q. Please read the first short paragraph under that  
16 heading.

17 A. It says that "Financial policy will play an  
18 increasingly important role in determining credit  
19 ratings. Currently, the ratings on Alltel, Intelsat  
20 and Cablevision are on CreditWatch Negative because of  
21 pending leveraged buyouts."

22 Q. Do you agree with that statement?

23 A. Yes.

24 Q. Turning to Page 4, and under the section entitled "Some

1 Likely Casualties". Could you please read the first  
2 sentence of that first paragraph, beginning with "For  
3 most pure wireline players".

4 A. Okay. "For most pure wireline players, including  
5 CenturyTel, Citizens Communications, Embarq, Qwest  
6 Communications International, and Windstream, the  
7 prospect of flat or declining revenues is not just a  
8 future possibility but a current reality.

9 Q. And, the last sentence of that same paragraph please.

10 A. The last sentence indicates "The pressure to satisfy  
11 equity investors lessens the ability of those companies  
12 to reduce debt to offset challenging business  
13 prospects."

14 Q. Do you agree with these statements?

15 A. I do. That's a concern that goes through my testimony  
16 and my recommendation on behalf of OCA.

17 Q. So, you believe that FairPoint faces these same  
18 concerns?

19 A. Yes.

20 Q. Thank you. That's all with regard to that article.  
21 Now, I'd like to refer you to --

22 MS. FABRIZIO: I stand corrected. That  
23 concludes my questions for Mr. Brevitz.

24 CHAIRMAN GETZ: Mr. Coolbroth.

1 MR. COOLBROTH: Thank you, Mr. Chairman.  
2 Good morning, Mr. Brevitz.

3 WITNESS BREVITZ: Good morning.

4 BY MR. COOLBROTH:

5 Q. Just returning briefly to FairPoint Exhibit 38, and, in  
6 response to Mr. Rubin's questions, you indicated that  
7 you were an expert in utility regulation?

8 A. Yes.

9 Q. Are you familiar with the New Hampshire statute on  
10 temporary rates, RSA 378:27?

11 MS. HOLLENBERG: Mr. Chairman, I'm going  
12 to object to that question.

13 CHAIRMAN GETZ: On what grounds?

14 MS. HOLLENBERG: Well, because he's  
15 asking about a legal statute, and this witness is not an  
16 attorney.

17 CHAIRMAN GETZ: I don't hear him calling  
18 for a legal opinion. I think he's testified of his  
19 regulatory expertise. I think it's fair to inquire to the  
20 extent of that expertise as it applies to New Hampshire  
21 law. If we get into the area of him asking for a legal  
22 opinion or legal interpretation, then, of course, we would  
23 not require that of the witness. Mr. Coolbroth.

24 BY MR. COOLBROTH:



1 Q. Mr. Brevitz, do you know whether, in granting temporary  
2 rates, the New Hampshire Public Utilities Commission  
3 looks at the reports of the utility filed with the  
4 Commission?

5 A. I assume that -- I don't know that for a fact. I  
6 assume that this report is, in fact, filed with the  
7 Commission. And, the Commission, among the other  
8 reports it receives from other utilities, will take  
9 notice of the reports when they're filed.

10 Q. So, you don't know whether the Commission would  
11 consider this report in determining whether or not to  
12 grant temporary rates for Verizon?

13 A. I do not.

14 Q. Now, your testimony, your prefiled testimony, and in  
15 your responses to Mr. Rubin this morning, you discussed  
16 the Embarq and Windstream transactions, is that right?

17 A. I definitely discuss those transactions in my  
18 testimony.

19 Q. And, in fact, with the Embarq transaction, you advised  
20 the Office of the Attorney General in Nevada?

21 A. I had two projects in which I worked on the  
22 Sprint/Nextel spin-off. One was for the Bureau of  
23 Consumer Protection within the Office of the Attorney  
24 General in Nevada. The second was for the -- as a

1 member of the advisory staff, on who I still currently  
2 serve, to the Kansas Corporation Commission.

3 Q. And, in both of those jurisdictions, was a stipulation  
4 reached with respect to approval of that transaction?

5 A. Yes.

6 Q. And, the transaction was, in fact, approved and has  
7 closed, is that true?

8 A. Yes.

9 Q. Are you familiar with the common stock booked equity  
10 balance of Embarq at December 31, 2006?

11 A. I may have been at some point in time.

12 Q. Can I direct your attention to FairPoint Exhibit 34?  
13 And, do you see the second page of that exhibit?

14 A. I do.

15 Q. And, in the left-hand column of numbers, as of  
16 December 31, is that 2006, that left-hand column?

17 A. Yes. This appears to be a two-year comparison of the  
18 Embarq Corporation consolidated balance sheets,  
19 comparing end of year 2006 to end of the year 2005.

20 Q. And, I'd like to just have you look at the next to the  
21 last line shown in that column. Could you explain to  
22 the Commission what that entry is and what the number  
23 is?

24 A. It's captioned as "Total Stockholders Equity", if I'm

1 looking at the same line that you intend me to?

2 Q. That's correct.

3 A. Okay. And, the balance in 2005 is 4,852,000,000. The  
4 balance at the end of the period 2006, after the  
5 transaction has been consummated, is a negative  
6 468 million.

7 Q. Thank you. And, we've had discussions about the  
8 Alltel/Valor transaction. And, just to keep names  
9 straight, which I think are a little difficult in that  
10 case, a company that was spinning off the wireline  
11 business was Alltel, is that right?

12 A. Correct. Alltel was the parent company.

13 Q. And, the third party company involved in the  
14 transaction was Valor Communications?

15 A. Yes. Alltel, the corporate parent, was spinning off  
16 its Local Telecommunications Division with a subsequent  
17 merger with Valor Communications Group.

18 Q. And, the merged company of the spin-off and Valor was  
19 next called "Windstream"?

20 A. Yes.

21 Q. So, that's where the three names come from?

22 A. Yes.

23 Q. And, I'm sorry to go out of order here, but just do you  
24 know what Embarq's credit rating was at December 31,

1 '06?

2 A. I believe it was investment grade. There was a -- one  
3 factor that influenced how that transaction was  
4 consummated was the FCC approval process. And, there  
5 was a discussion at the FCC level, which culminated in  
6 a concurring opinion from one of the commissioners to  
7 approve the transaction, based on an understanding that  
8 he had that the Company would be spun off with adequate  
9 financial resources. So, there was work done at the  
10 FCC level to make sure that the Local  
11 Telecommunications Division of Sprint/Nextel was spun  
12 off with adequate financial resources. And, the way  
13 that eventuated, as a matter of fact, is that Embarq  
14 was spun off, able to achieve an investment grade  
15 rating.

16 Q. So, a company meeting those FCC requirements, and being  
17 investment grade, could carry a common stock equity  
18 balance of negative 468 million, is that correct?

19 A. Well, I'll agree that the result at the time of  
20 spin-off was a negative equity balance. But, also, as  
21 a result of the financial strength, through the FCC  
22 essentially requiring a commitment, was that the trend  
23 of that equity balance has turned positive. Embarq has  
24 recently gone to a positive equity balance. And, that

1 is something that's entirely different from what is  
2 projected here in this case. The trend for equity is  
3 increasing shareholder deficit.

4 Q. So, the Commission should look not as closely at the  
5 indicators at the time of close, but the prospects over  
6 time, is that your testimony?

7 A. Yes. I think the negative equity matters, but what I  
8 think is more important is what happens with that over  
9 time.

10 Q. And, I wanted now to turn to the Alltel and Valor  
11 transaction. Now, your testimony is that this  
12 transaction is very different from the FairPoint  
13 transaction, is that correct?

14 A. My testimony is that there are some similarities, but  
15 there are a lot of differences.

16 Q. Well, one difference was the price, isn't that true?

17 A. In what sense? I mean --

18 Q. That the price --

19 A. -- it would be a sheer coincidence if the price were  
20 the same.

21 Q. That the price per access line in the Valor transaction  
22 was twice as much as the price per access line in this  
23 one?

24 A. I don't recall, but it could be.

1 Q. Well, we've asked the Commission to take administrative  
2 notice of the Form S-4. And, on Page C-1-11 of that,  
3 and the Commission will be able to find, subject to  
4 check, that the access line multiple for the Alltel  
5 transaction -- Alltel/Valor transaction was 3,863 per  
6 access line. Does that sound about correct to you?

7 MS. HOLLENBERG: Excuse me, could you  
8 show him that page please.

9 (Atty. Coolbroth handing document to the  
10 witness.)

11 MS. HOLLENBERG: Thank you.

12 **BY THE WITNESS:**

13 A. Yes. That's correct. It's at Page C-1-11 of the S-4.

14 BY MR. COOLBROTH:

15 Q. And, that same table shows the price of this  
16 transaction per access line of \$1,802?

17 A. Yes, that's correct.

18 Q. And, the price, as a measure of EBITDA, in that one was  
19 7.6 times, is that right?

20 A. That's correct.

21 Q. And, the price as a measure of EBITDA here is 5 8  
22 times?

23 A. That's what the page says.

24 Q. Do you have reason to believe that that's incorrect?

1 A. I don't have reason to believe that's incorrect. I  
2 have reason to believe that there are reasons that  
3 explain the differences.

4 Q. Now, your testimony reviews at some length the risk  
5 factors that are contained in the FairPoint S-4, is  
6 that true?

7 A. That's correct.

8 Q. And, in the Embarq and Valor transactions, were there  
9 similar securities filings?

10 A. Yes.

11 Q. And, would those similar securities filings have  
12 included statements of risk factors?

13 A. Yes. I believe that's an obligation to address those  
14 sorts of things.

15 Q. I'd like to ask you to direct your attention to Exhibit  
16 35, FairPoint Exhibit 35.

17 A. Okay.

18 Q. And, this is an excerpt from the Embarq information  
19 statement, is that right?

20 A. It is selected pages from the Embarq Corporation  
21 information statement dated "March 14th, 2006".

22 Q. And, directing your attention to Page 13, to the page  
23 numbered at the bottom "13" in that exhibit.

24 A. Okay.

1 Q. And, the first risk factor on this page is, and correct  
2 me if I read this wrong, "We may experience increased  
3 costs or decreased operational efficiencies as a result  
4 of our need to replace corporate functions previously  
5 provided by Sprint-Nextel. Did I read that right?

6 A. That's correct.

7 Q. And, directing your attention to Page 15, we have a  
8 statement in the middle "Following the spin-off, we  
9 will have substantial indebtedness which could restrict  
10 our ability to pay dividends and have a negative impact  
11 on our financing options and liquidity position." Did  
12 I read that right?

13 A. That's correct.

14 Q. And, on Page 16, in the middle of the page, is there a  
15 risk factor "We face widespread competition that may  
16 reduce our market share and harm our financial  
17 performance"?

18 A. That's --

19 Q. Did I read that right?

20 A. That's correct.

21 Q. And, on Page 18, just above the last paragraph, "Due to  
22 competitive, technological and regulatory changes, we  
23 cannot assure you that our core business will grow, and  
24 it could decline, which could have an adverse effect on



1 our business and future prospects." Did I read that  
2 right?

3 A. Yes, you did.

4 Q. And, on Page 19, about two-thirds of the way down. "A  
5 significant portion of our workforce is unionized.  
6 And, if we are unable to reach new agreements before  
7 our current labor contracts expire, our unionized  
8 workers could engage in strikes and other labor actions  
9 that could materially disrupt our ability of providing  
10 service to our customers." Did I read that right?

11 A. Yes, that's what it says. But this is a -- it's a  
12 spin-off of an intact local telecommunications division  
13 from Sprint-Nextel. It's not a merger of a company  
14 that is, for the most part, not unionized with the  
15 Company. It is, in fact, unionized.

16 Q. So, is it your testimony that they put those things in  
17 risk factors while they didn't think themselves that  
18 those were material risks?

19 A. No, I think there probably is some risk there. But the  
20 risk would be different, comparing Embarq to the  
21 proposed transaction here.

22 Q. And, directing your attention to Exhibit 36, FairPoint  
23 Exhibit 36.

24 A. Okay.

1 Q. I'm looking at -- And, this is a similar securities  
2 filing in the Alltel/Valor transaction, is that right?

3 A. It appears to be, yes.

4 Q. And, if I look at Page 23 in that document, about the  
5 middle of the page, is there a risk factor "Windstream  
6 may not realize the anticipated synergies, cost  
7 savings, and growth opportunities from the merger."  
8 Did I read that right?

9 A. Yes.

10 Q. And, lower on the page, "The integration of Spinco and  
11 Valor following the merger may present significant  
12 challenges to Windstream management, which could cause  
13 management to fail to respond effectively to increasing  
14 forms of competition facing Windstream's business and  
15 accelerate Windstream's rate of access line loss." Is  
16 that a risk factor that they put in?

17 A. Yes.

18 Q. And, on Page 26, just before the middle of the page,  
19 "Failure to complete the merger could adversely impact  
20 the market price of Valor common stock, as well as  
21 Valor's business and operating results". Did I read  
22 that right?

23 A. Yes. And, that would have been a reference to Valor  
24 Communications Group, which, at the time, was a high

1 debt/high dividend RLEC operating in New Mexico, Texas,  
2 and Oklahoma.

3 Q. And, that would have been a reference to the  
4 consequences if the transaction failed to close?

5 A. Correct. Valor would have been in the same or worse  
6 financial trouble than it was already in prior to this  
7 transaction.

8 Q. Now, in the Valor case, there was no -- and, you were  
9 involved in Kentucky, is that right?

10 A. Yes. I testified on behalf of the Office of Rate  
11 Intervention for the Kentucky Attorney General's  
12 Office.

13 Q. So, there was no stipulation in that case, is that  
14 right?

15 A. Correct.

16 Q. And, in fact, did the Communication Workers Of America  
17 and the International Brotherhood of Electrical Workers  
18 also participate in that docket?

19 A. Yes. I recall them as a party. There was an  
20 organization of cities that was a party, and there may  
21 have been some others.

22 Q. And, your testimony in that case, it seems very similar  
23 to the testimony in this case, isn't that true?

24 A. Yes. I'm testifying for the same type of client, on a

1 transaction that, in my view, had similarly negative  
2 consequences.

3 Q. Well, your analysis wouldn't be based on which kind of  
4 client you were representing, isn't that true?

5 A. That's true.

6 Q. And, in your testimony, did you discuss what you  
7 believe to be an "excessive debt burden" for the  
8 resulting company?

9 A. Yes, I did. And, the difference in the transaction  
10 there was that one of my key findings was that the debt  
11 was incurred for an improper purpose. The debt was  
12 proposed to be placed on Windstream by Alltel, in order  
13 to de-lever Alltel for future acquisition by another  
14 party, which has, in fact, happened.

15 Q. And, did you also testify that the resulting company  
16 was unlikely to be able to achieve the synergies they  
17 were projecting?

18 A. I did.

19 Q. And, did you go through examples of board materials  
20 relating to discussions that led up to the transaction?

21 A. I did.

22 Q. And, did you discuss the consequences of a high debt  
23 level?

24 A. Yes.

1 Q. And, did you discuss interest rate risk for a company  
2 that's not investment grade?

3 A. Yes.

4 Q. And, did you call the resulting company a quote "high  
5 debt/high dividend company"?

6 A. Yes.

7 Q. And, did you talk about Valor's 8 percent dividend  
8 yield?

9 A. Yes.

10 Q. And, did you question the Company's estimate of free  
11 cash flow available for dividends?

12 A. Yes. There was a piece of evidence in that case that  
13 doesn't exist in this case. That was proprietary, that  
14 was an important factor to be considered by the  
15 Commission there.

16 Q. And, in fact, didn't you accuse the companies there of  
17 not being transparent with the Commission, just like  
18 you're accusing these companies here?

19 A. What page?

20 Q. Pages 39 and 40 of your testimony.

21 A. Yes. There were two issues there with regard to  
22 transparency. And, I would say that "transparency", in  
23 a regulatory proceeding, is always a subject that  
24 should be evaluated and considered. The different

1 issues regarding transparency in the case in Kentucky,  
2 if the Commission's interested, and my whole testimony  
3 is there, is that I noted that the Company's own  
4 documents show that the proposed capital structure  
5 would have significant detrimental impact on the  
6 financial viability of the new holding company. And,  
7 further, that the joint applicants made a claim of \$200  
8 million in annual free cash flow, which was  
9 demonstrably false based on the company's own  
10 documents. So, those were the two things in Kentucky  
11 that I pointed out as problematic from a transparency  
12 standpoint. Those two things, I think, are entirely  
13 different from what I pointed out here with regard to  
14 transparency.

15 Q. And, was your conclusion that the Kentucky Public  
16 Service Commission should reject the transaction?

17 A. Yes.

18 Q. And, did you also --

19 A. As being ill-conceived from the standpoint of Kentucky  
20 ratepayers, and not -- with the large amount of debt  
21 not incurred for proper purpose, which was an  
22 applicable consideration in Kentucky.

23 Q. And, did you also recommend that if, notwithstanding  
24 your first recommendation that they deny, that if

1 instead they approve, that you would want them to  
2 impose 14 conditions, is that right?

3 A. Yes.

4 Q. And, are several of those conditions almost verbatim to  
5 the conditions you're proposing in this case?

6 A. Yes, some of them are. They're the kind of conditions  
7 that would go along with any entity that was of a high  
8 dividend/high debt nature, as Windstream was proposed  
9 to be, and as FairPoint is proposed to be under this  
10 transaction.

11 Q. And, did the Kentucky Public Service Commission accept  
12 your recommendations?

13 A. I don't believe so. The Kentucky Commission just  
14 approved the transaction.

15 Q. I'd like to go back to Exhibit 38. And, again, and  
16 whether you agree with it or not, but in terms of what  
17 this shows, and its Verizon's financial report, before  
18 directory service imputation, it shows a company with a  
19 net telephone earnings loss of \$18 million?

20 A. It does show that. And, if that were really the case,  
21 you'd wonder why FairPoint is spending 2.7 billion to  
22 acquire operations like this. I just don't believe  
23 that that's really the underlying economics for the  
24 enterprise.

1 Q. And, even after the directory imputation, this shows  
2 Verizon losing about \$4.3 million?

3 A. That's what the number says.

4 Q. I'm going to ask you to assume that there really aren't  
5 any savings or synergies available, and so that there  
6 would be no real upside, if there are no savings or  
7 synergies available?

8 A. Okay.

9 Q. And, by the way, if the problem with Verizon is cost  
10 allocations, and if many of those go away, do you think  
11 there is actually a potential for savings?

12 A. It depends on what -- what costs FairPoint replaces  
13 those allocated costs with. And, that's the whole  
14 issue in this case.

15 Q. But those allocations do go away?

16 A. The allocations go away, but the functions do not go  
17 away. The functions, at least in some or most  
18 respects, must be replaced.

19 Q. And, are you a systems engineer that can evaluate the  
20 replacement systems that FairPoint has proposed?

21 A. I did not undertake such an analysis, no.

22 Q. And, just in looking at this business from FairPoint's  
23 perspective, if you're expecting higher costs for the  
24 transition from Verizon to FairPoint's systems, that



1 would have a negative impact on these numbers, would it  
2 not?

3 A. On an unadjusted basis, yes. This is not a regulatory  
4 review all the way through -- a regulatory view all the  
5 way through a regulatory review.

6 Q. And, your testimony, in conjunction with Ms. Baldwin's  
7 testimony, seemed to suggest that Verizon -- your  
8 opinion is they should be spending more on maintenance  
9 costs for the network, is that true?

10 A. I think my point more accurately would be that there  
11 have been recurrent service quality issues and problems  
12 in New England, and that implies that the necessary  
13 resources are not being deployed.

14 Q. And, if they expend those resources, would that have a  
15 negative effect on that bottom line number?

16 A. That would tend to, yes.

17 Q. And, if there are revenue losses due to competition,  
18 would that have a negative effect on that bottom line  
19 number?

20 A. Yes, it would.

21 Q. And, if there are higher labor costs, would that have a  
22 negative impact on that bottom line number?

23 A. All other things equal.

24 Q. And, I think your testimony identified as a risk, and

1 this is probably going to be a favorite for Mr. Price  
2 and Mr. Mandl, but the risk that CLEC customers would  
3 go bankrupt. Did you identify that as a risk?

4 A. I don't remember saying it that way. I do remember  
5 addressing the projections regarding unbundled network  
6 elements within the FairPoint model.

7 Q. Would you turn to Page 104 of your testimony.

8 A. Okay.

9 Q. I'd like you to go down to Line 16.

10 A. Okay.

11 Q. And, in this general passage, are you discussing the  
12 risk of CLECs potentially going bankrupt?

13 A. Yes. Thank you for refreshing my recollection.

14 Q. And, if there are bad debts associated with those, with  
15 those situations, would that negatively affect this  
16 bottom line?

17 A. That would tend to.

18 Q. And, is it your recommendation, as one of your  
19 conditions to the approval of this transaction, that  
20 there be no regulated rate increases until sometime  
21 after 2012, is the true?

22 A. It is indeed.

23 Q. You think this looks like a pretty tough business no  
24 matter who operates it under that scenario?

1 A. It depends on how it's managed.

2 Q. Well, isn't that the key?

3 A. Yes.

4 Q. So, and wouldn't that be the basis upon which  
5 investment bankers, like Lehman Brothers, would make  
6 their decision?

7 A. No.

8 Q. They wouldn't look at management's prospects for  
9 operating this business as their basis for making a  
10 recommendation or, in fact, committing to lend money  
11 into this transaction?

12 A. Not as a sole basis, no.

13 Q. Well, what other bases would Lehman Brothers use to  
14 commit major amounts of funds to this transaction?

15 A. I believe that entities such as that would use the --  
16 would consider the long-term prospects of a customer  
17 relationship. I think FairPoint has been a good  
18 customer, in that FairPoint does a lot of transactions,  
19 does -- generates a lot of fees. So, there is that  
20 aspect that would come into it.

21 Q. But, if that relationship looked like they weren't  
22 going to get paid back, they wouldn't go with that,  
23 would they?

24 A. Well, earlier this week Merrill Lynch declared its

1 first loss in six years, \$8 billion, based on declines  
2 in subprime mortgages and related assets. And, I'm  
3 sure at the time Merrill Lynch thought that was a good  
4 deal.

5 Q. So, your opinion to this Commission is that Lehman  
6 Brothers, one of the major investment bankers, Morgan  
7 Stanley, another major investment banker, and Deutsche  
8 Bank have made the wrong call on this transaction,  
9 that's your opinion?

10 A. No, that's not my opinion. My opinion is that the  
11 bankers have no doubt made the right call from a Wall  
12 Street perspective. There's a -- From a business  
13 standpoint for them, it, obviously, makes sense. But  
14 the call for this Commission is whether this  
15 transaction makes sense from a Main Street perspective.  
16 And, my testimony is that it does not.

17 Q. Well, haven't they made the call that this transaction  
18 will succeed financially, and they have put their money  
19 on it, isn't that true, sir?

20 A. I don't believe that that's true, no.

21 Q. In terms for the prospects for this business generally,  
22 and for FairPoint's operation of it, Mr. Balhoff  
23 doesn't agree with you, isn't that true?

24 A. That's true.

1 Q. And, Mr. King doesn't agree with you?

2 A. That's true.

3 MR. COOLBROTH: No further questions,

4 Mr. Chairman.

5 BY CMSR. BELOW:

6 Q. Is it safe to say that you believe that it's more  
7 likely than not that FairPoint will not achieve its  
8 projected financial results?

9 A. Yes, that is fair to say.

10 Q. Okay.

11 A. As explained in my testimony, I'm not going to try to  
12 summarize it.

13 Q. Right, your testimony overall goes --

14 A. Right.

15 Q. -- to that point, would you say?

16 A. Right. Yes. Very much so.

17 CMSR. BELOW: Okay. Thank you.

18 CHAIRMAN GETZ: Redirect?

19 MS. HOLLENBERG: Thank you.

20 **REDIRECT EXAMINATION**

21 BY MS. HOLLENBERG:

22 Q. I guess I'll go back from where you just finished with  
23 FairPoint. I'll try and do it that way.

24 A. Okay.

1 Q. You were just talking about the difference between the  
2 perspectives of Wall Street versus Main Street, in that  
3 analogy, in terms of the perspectives of a financial  
4 analyst and their considerations of the financial  
5 projections in this case?

6 A. Yes, I did.

7 Q. Is it your -- Do you have an opinion on whether or not  
8 the bankers that are financing this proposed  
9 transaction are looking out for customers' best  
10 interests?

11 A. I don't think that's part of the calculation that the  
12 bankers make. They're looking after a different --  
13 different series of interests, and it's really a  
14 financial interest. Whereas, this Commission, in my  
15 opinion, needs to look after a bigger picture, which  
16 includes the interests of the ratepayers, and having a  
17 financially stable and secure public utility serving  
18 them. That's, I think, one of the differences between  
19 a Wall Street and a Main Street perspective, is that  
20 this is just not -- this is not just another commercial  
21 transaction. This is a transaction that involves a  
22 public utility that serves the public with a necessary  
23 service. It has an entirely different profile, in that  
24 the assets it deploys are long life and must be

1 maintained at a high level of quality to provide a  
2 service deemed necessary by the public.

3 Q. Thank you. Do you think Wall Street knows that rates  
4 can be raised, so that customers, you know, so that in  
5 case the companies get into financial problems?

6 A. I'd like to answer that by saying that, in my  
7 experience serving public utility commissions,  
8 particularly the Kansas Commission, I routinely receive  
9 documents -- copies of documents that the Commissioners  
10 would get, and they were various Wall Street analyses.  
11 And, often, in those analyses, you would see a  
12 statement indicating that essentially Wall Street  
13 believes that, in cases of trouble, the commissions  
14 will step in, in most cases, to increase rates and  
15 assure the financial viability of the enterprise,  
16 because it's a necessary service.

17 Q. You were asked on cross-examination by FairPoint's  
18 counsel about the various risks associated with this  
19 transaction. And, you discussed some, in reference to  
20 the exhibit, I believe it was 38, FairPoint 38, I  
21 believe FairPoint's counsel asked you a few questions  
22 about whether or not, if Verizon faced those same  
23 risks, if their earnings would also decline. And, what  
24 I'm asking -- what I'd like to ask you is, do you agree

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1 that Verizon Corporation has more resource -- financial  
2 resources available to it than FairPoint's parent  
3 company?

4 A. Yes, that's, I think, clearly indicated.

5 Q. And, is it reasonable to say that Verizon Corporation  
6 resources are behind the Verizon New England  
7 operations?

8 A. Well, I think, as testified to by Mr. Smith yesterday,  
9 and it's also in my testimony, the priorities for  
10 Verizon Communications are in a different area than  
11 Northern New England. The resources are there, but  
12 they're being directed elsewhere.

13 Q. You were asked a good number of questions about the  
14 Valor/Alltel transaction and the Embarq transaction.  
15 Do you recall that?

16 A. Yes.

17 Q. And, I think your testimony was that there were  
18 significant differences in those transactions to this  
19 proposed transaction?

20 A. Yes.

21 Q. Is it unusual in your -- well, strike that. You worked  
22 for generally similar types of clients in those two  
23 transactions, as well as this transaction, do you agree  
24 with that? Both government/public interest-affiliated



1 clients, would you agree with that?

2 A. Yes.

3 Q. And, they were all -- all three of them were  
4 telecommunications cases?

5 A. That's correct.

6 Q. Okay. And, your focus, as a financial expert, is on  
7 financial issues, is that correct?

8 A. That's right.

9 Q. Okay. And, would you agree that there is a relatively  
10 finite group of concerns within that area of expertise?

11 MR. COOLBROTH: Mr. Chairman, I'm going  
12 to object. This really is leading. I going to ask --  
13 this is redirect examination, not cross. And, I would ask  
14 that the counsel not lead the witness.

15 CHAIRMAN GETZ: Well, --

16 MS. HOLLENBERG: Okay. I'll rephrase my  
17 questions. Thanks.

18 CHAIRMAN GETZ: Let's not -- I don't  
19 want to establish a precedent that we're going to grant  
20 all types of objections that questions are leading, given  
21 that we are -- do not follow the technical rules of  
22 evidence and are not required to by statute, and we allow  
23 a certain amount of breadth in the questioning that the  
24 attorneys make to the witnesses. But, if you would like

1 to rephrase, please do so.

2 MS. HOLLENBERG: Thank you.

3 BY MS. HOLLENBERG:

4 Q. How would you describe the concerns that you would have  
5 in those cases and in this case?

6 A. Well, the general concern was the -- in each of the  
7 cases was the imposition of a large amount of debt.  
8 For the Windstream transaction and this one, the result  
9 was a very high relative level of debt for both  
10 companies, such that neither company is investment  
11 grade. The circumstance was a bit different from  
12 Embarq, in that there was the intervention through the  
13 FCC approval process, whereby the FCC Commissioners  
14 made sure that so much debt was not placed on Embarq  
15 that it could not be -- could not achieve an investment  
16 grade rating. And, if you look at the results of the  
17 two companies that have been approved, Embarq, in fact,  
18 has been able to utilize that benefit and has elected,  
19 as a management decision, to go ahead and pay down a  
20 substantial amount of debt.

21 Windstream, I think, hasn't been able to  
22 generate enough cash flow to do that amongst all the  
23 other things that it needs to do. Its debt level is  
24 substantially the same currently as it was when it was

1 spun. There's, in those two cases, too, there was, I  
2 think, a concern about whether the level of debt was  
3 proper, given that it was a corporate family splitting  
4 up, and that there was a lack of an arm's length  
5 decision-making process there arguably.

6 Q. In either of the Valor or Embarq transactions, did the  
7 spun-off company need to recreate from scratch the back  
8 office system?

9 A. Not at all. Those were both intact local  
10 telecommunications operating divisions that were spun  
11 off in their entirety with existing systems and  
12 existing management and existing personnel.

13 Q. And, in either of those -- I'm sorry, you just answered  
14 my next question. When Sprint-Nextel spun off its  
15 local operations to Embarq, did Sprint-Nextel retain  
16 any local operations?

17 A. No.

18 Q. Is it unusual in any way that, in these three cases  
19 that we've talked about, this case here today, as well  
20 as the Alltel/Valor case and the Embarq case, is it at  
21 all unusual that those three companies would have  
22 mentioned the same or similar risks in their S-4?

23 A. I don't believe so, in that both were undergoing  
24 organizational change, and both companies operate in

1 the local telecommunications industry. So, it is to be  
2 expected that there would be some similarity in the  
3 risk factors. The underlying discussion of those risk  
4 factors would tend probably to be more company-  
5 specific.

6 Q. Does it -- Is it your opinion that having same or  
7 similar risks identified in the S-4 means that the  
8 risks identified by FairPoint are less real?

9 A. Not at all.

10 Q. In your experience, you were asked on cross-examination  
11 by FairPoint about a New Hampshire statute that relates  
12 to temporary rates. And, I believe the question was  
13 "would the Commission consider FairPoint 38 in granting  
14 a request for temporary rates?" And, what I'd like to  
15 ask you is, in your experience, are temporary rates  
16 generally reconcilable?

17 A. Reconcilable to what?

18 Q. Do you have any experience in rate cases?

19 A. Yes.

20 Q. Okay. Are generally temporary rates that are set at  
21 the beginning ordinarily reconciled at the end, if the  
22 rate is higher or lower?

23 A. Yes. The term that I'm familiar with that I think is  
24 identical is "interim" rates. It's not unusual for a

1 utility to come in and ask for "interim" rates in  
2 connection with a rate case filing. In my experience,  
3 those -- what I have seen, those requests are very  
4 rarely granted.

5 Q. And, any type of reconciliation of rates would occur  
6 after a full review by the Commission of the company's  
7 financial circumstances, beyond looking at a earnings  
8 statement. Do you agree with that?

9 A. That is correct. To the extent a request for interim  
10 rate increase is granted, the concept is that the rates  
11 are "interim" pending the resolution of the filed rate  
12 case. Once the filed rate case is adjudicated, then  
13 there typically is a true-up on the rates.

14 Q. You were asked some questions about the difference in  
15 the purchase price per access line in this transaction?

16 A. Yes.

17 Q. And, the Windstream transaction, do you recall that?

18 A. Yes.

19 Q. Did the purchase price in Windstream include a fully  
20 functioning back office?

21 A. Yes.

22 Q. Customer service?

23 A. Yes.

24 Q. Network operations?

1 A. Yes.

2 Q. Does that have substantial value?

3 A. Yes.

4 Q. Is FairPoint purchasing these systems from Verizon?

5 A. FairPoint is not. It's currently the object of a  
6 systems design development and integration process.

7 Q. And, who are they purchasing these from?

8 A. My understanding is that that work has been assigned to  
9 CapGemini under contract.

10 Q. And, how much is FairPoint paying CapGemini for these  
11 systems? Roughly?

12 A. The number I've heard is 200 million.

13 Q. What does that represent on an access -- a per access  
14 line basis, could you calculate that?

15 A. You'd have to divide through by a million and a half.

16 Q. Would you accept subject to check that it's about 130  
17 per line?

18 A. Yes.

19 MS. HOLLENBERG: One moment please.

20 BY MS. HOLLENBERG:

21 Q. I guess I'll just ask one last question. Are there any  
22 other differences that you didn't have a chance to  
23 describe in the circumstances with the Valor and Embarq  
24 cases that you think are -- would be helpful for the

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1 Commission to know?

2 A. There probably are. I can't think of them offhand. I  
3 think a useful resource will be the exhibit, Exhibit  
4 37, which is the entirety of my public testimony there  
5 in Kentucky.

6 MS. HOLLENBERG: Thank you. I don't  
7 have any other questions. Thank you.

8 CHAIRMAN GETZ: Thank you. Anything  
9 further for this witness?

10 (No verbal response)

11 CHAIRMAN GETZ: Hearing nothing, then  
12 you're excused. Thank you, Mr. Brevitz.

13 WITNESS BREVITZ: Thank you.

14 CHAIRMAN GETZ: Turn to Mr. Antonuk at  
15 this point.

16 MS. FABRIZIO: Mr. Chairman, could we  
17 take a five-minute break please, or even shorter,  
18 actually?

19 CHAIRMAN GETZ: Sure. We can take a  
20 brief recess.

21 MS. FABRIZIO: Thank you.

22 (Recess taken at 10:29 a.m. and the  
23 hearing reconvened at 10:43 a.m.)

24 CHAIRMAN GETZ: Okay. We're back on the

1 record in DT 07-011. And, turning to the direct  
2 examination of Mr. Antonuk. Ms. Fabrizio.

3 (Whereupon **John Antonuk** was duly sworn  
4 and cautioned by the Court Reporter.)

5 MS. FABRIZIO: Thank you.

6 **JOHN ANTONUK, SWORN**

7 **DIRECT EXAMINATION**

8 BY MS. FABRIZIO:

9 Q. Mr. Antonuk, could you please state your full name for  
10 the record.

11 A. John Antonuk.

12 Q. And, by whom are you employed?

13 A. With the Liberty Consulting Group.

14 Q. What is your business address?

15 A. Sixty-five Main Street, Quentin, Pennsylvania.

16 Q. And, are you the same John Antonuk who filed direct  
17 testimony on August 1st and supplemental testimony on  
18 September 10th in this proceeding?

19 A. Yes.

20 Q. On behalf of Staff?

21 A. Correct.

22 MS. FABRIZIO: Okay. And, I would note  
23 that those testimonies are marked as "Exhibit 1" for the  
24 direct testimony, "Exhibit 4" for the supplemental. And,



1 I would note also for the record that Staff Exhibits 34  
2 through 38, that were submitted today and are before you  
3 on the Bench, are document sources that were referenced in  
4 Mr. Antonuk's direct testimony.

5 BY MS. FABRIZIO:

6 Q. Mr. Antonuk, do you have any changes to your testimony  
7 today?

8 A. I do not.

9 Q. And, do you adopt your testimony today as accurate and  
10 true?

11 A. I do.

12 MS. FABRIZIO: The witness is available  
13 for cross, Mr. Chairman.

14 CHAIRMAN GETZ: Okay. Thank you.  
15 Mr. Mandl.

16 MR. MANDL: Good morning, Mr. Antonuk.

17 WITNESS ANTONUK: Hello.

18 **CROSS-EXAMINATION**

19 BY MR. MANDL:

20 Q. I'd like to refer you to Page 13 of your direct  
21 testimony please.

22 A. I have it.

23 Q. If we could refer to lines 21 through 23. You  
24 recommend that the Commission should review and approve

1 FairPoint's Test Plan and testing that FairPoint has  
2 performed on its new system processes and personnel,  
3 and to review and approve the test results before  
4 FairPoint is allowed to cutover the many Verizon TSA  
5 services. Is that correct?

6 A. That's correct.

7 Q. When you refer to "personnel", are you referring to  
8 FairPoint's having a full complement of trained staff  
9 capable of operating the company as of cutover?

10 A. Capable, in this case, of operating the systems that  
11 we're talking about, yes.

12 Q. All right. If we could turn to Page 14 of your direct  
13 testimony. And, if we could take a look at lines 15  
14 through 18.

15 A. I'm with you.

16 Q. You indicate that, to the extent to which FairPoint has  
17 successfully staffed its operations and trained its  
18 employees should be a factor in the Commission's  
19 approval of cutover from the Verizon provided TSA  
20 services to FairPoint systems, correct?

21 A. Yes.

22 Q. Could you explain a little bit further how the  
23 Commission would go about rendering an approval of  
24 cutover from the Verizon TSA services to FairPoint's

1 own systems and processes?

2 A. We did not have a specific recommendation in mind when  
3 we filed the testimony. What has happened since that  
4 filing is that, because the question of readiness for  
5 turnover was arising in all three states, staffs from  
6 the three states began to explore the idea of using a  
7 common independent party to do what I would describe as  
8 "real-time monitoring" of the development of the  
9 systems and the development of the staffs necessary to  
10 operate the systems. So, what the readiness issue has,  
11 in a way, morphed into is the creation of a process by  
12 which a single party for all three state staffs would  
13 review and comment at key juncture points on the  
14 various elements that it will take for FairPoint to  
15 become ready for a successful turnover. "Successful"  
16 meaning no -- transparency or no service disruptions  
17 for both retail and whole customers.

18 Q. And, would that readiness assurance process include a  
19 review and assessment of FairPoint's operational  
20 readiness, as opposed to the readiness of its systems?

21 A. Not that three-state process, it would not. We have  
22 proposed that operational readiness be addressed  
23 through a continuing provision of reports by FairPoint  
24 that would be designed to show that the staff that

1 Verizon is preparing to turn over will be as  
2 experienced and capable as the staff that has been  
3 serving directly in New Hampshire. And, then, there  
4 are some support people who are outside the systems  
5 area, some networks, some engineering and operations  
6 people. We're also concerned about seeing continuing  
7 reports about progress in staffing those organizations.  
8 And, that part really is what I think you're referring  
9 to now, is the operational versus the support  
10 personnel.

11 Q. In terms of the reporting on operational readiness,  
12 were those reports -- to whom would those reports be  
13 made available?

14 A. Maybe we're a little selfish, but we're, obviously,  
15 interested in seeing them. To the extent you're  
16 suggesting that other people may have a similar  
17 interest, it certainly was not our intention that we be  
18 the only audience for those.

19 Q. So, you'd agree that wholesale customers would have an  
20 interest in FairPoint's being operationally ready prior  
21 to cutover?

22 A. I think the interest of retail and wholesale customers  
23 are common there. The only caveat I would add is,  
24 having done a fair amount of work in resolving disputes

1 between incumbents and CLECs, I think there, at some  
2 level, are potentially some competitive information  
3 issues, which I would expect to be minor, but I just  
4 don't want to rule them out entirely at this point.

5 Q. If such reports were submitted by FairPoint, who would  
6 evaluate those reports? And, would you expect any  
7 Commission action on those reports, positive or  
8 negative, regarding FairPoint's readiness to cutover?

9 A. When we filed this testimony, we, I think, explicitly  
10 said we were anticipating discussions, which we hoped  
11 would reach at least partial, if not total, agreement  
12 on the issues. So, what we had anticipated when we  
13 filed this was that we would create a mechanism whereby  
14 those reports would be filed. And, if, prior to the  
15 Commission's final decisions, they showed some problem  
16 that was material, and it's hard to define at this  
17 point what those problems would be, because we're  
18 talking about staffs of hundreds of people, that there  
19 would be an opportunity to address that before the  
20 Commission gave its final approval. To the extent we  
21 didn't reach common agreement on these, I guess we sort  
22 of figured the issue would be moot, because we would be  
23 recommending that the transaction not go forward at  
24 all.

1 Q. Now, if we could turn to Page 16 of your direct  
2 testimony.

3 A. I have it.

4 Q. On Line 6, you refer to a requirement that FairPoint  
5 agreed to involve wholesale customers in system  
6 readiness training. Is that still your position?

7 A. Line 5 of Page 16?

8 Q. I'm sorry, Line 6.

9 A. Oh, yes. Yes. It is. The -- I think somebody said  
10 "the devil is in the details" awhile ago, that the  
11 question is, obviously, "how does one design that, so  
12 that the transaction finalization and the transition  
13 processes aren't delayed, unless there's a clear need  
14 to delay them to prevent adverse consequences for  
15 customers?"

16 Q. And, would you agree that the system readiness testing  
17 would involve activities other than some CLECs being  
18 able to interface with FairPoint's WISOR system?

19 A. I do, as a general matter. But I have to say that  
20 Mr. King has been following the details of that. And,  
21 to the extent you want to make your question much more  
22 specific, I think he can help you a heck of a lot more  
23 than I can.

24 Q. Okay. Thank you. Now, in the same vein, if I had

1 questions concerning the work involved in FairPoint's  
2 changing point codes from Verizon to its own for SS7  
3 systems, would that be more appropriate for Mr. King?

4 A. It would be essential, because I don't know much at all  
5 about those two subjects.

6 Q. Okay. Thank you.

7 A. But, if he doesn't, I'll be disappointed.

8 Q. With regard to your testimony on Page 16, and you  
9 discuss some commitments that you recommend be required  
10 of FairPoint over a period of five years, including  
11 maintaining a range of services and refraining from  
12 seeking regulatory changes that would affect the  
13 provision of wholesale services. Have you had an  
14 opportunity to review what I guess has been referred to  
15 as the "CLEC Settlement" that was filed in this case on  
16 October 18th?

17 A. I have not. I think, again, Mr. King has.

18 Q. All right. We'll defer that to Mr. King. Could we  
19 then turn to Page 26 of your direct testimony.

20 A. I'm there.

21 Q. You express some concerns about FairPoint's overall  
22 staffing plans, starting on Line 12, on Page 26. And,  
23 you recommend, as we look down at Lines 22 and 23, that  
24 FairPoint should demonstrate the existence and adequacy

1 of what appears to be a newly assembled team prior to  
2 securing the Commission's approval of the acquisition.  
3 Is that your position today?

4 A. It is. And, what I want to do is distinguish now that  
5 we're really talking about the top level of the  
6 management team at this point. Your earlier questions,  
7 I was addressing more the middle level, the back office  
8 support level. So, this particular portion of the  
9 testimony is focusing much more specifically on the  
10 senior leadership, which is fine, as far as it goes.  
11 But, when we prepared the testimony, it hadn't -- the  
12 positions had not all been filled.

13 Q. All right. But you'd agree that, in addition to the  
14 top level of management, that FairPoint would have a  
15 large number of employees that would need to be hired  
16 and trained?

17 A. Indeed.

18 Q. Okay. If we could turn to Pages 37 and 38 of your  
19 direct testimony. You express some concerns about  
20 affiliate cost documentation to be provided by  
21 FairPoint. I'd like to ask you a question regarding  
22 the reports that FairPoint intends to file. Mr.  
23 Skrivan, in his testimony, has stated that, because of  
24 its regulatory status, FairPoint does not believe it



1 would be necessary for it to file certain ARMIS reports  
2 that Verizon files today. And, I believe he listed  
3 those as 4302, 4303 and 4304. Do you believe it would  
4 be useful for the Commission to continue to receive the  
5 information contained in those reports on a post  
6 closing basis from FairPoint?

7 A. I don't remember what's in those reports. But I can  
8 tell you this. We've done probably 20 to 25 affiliate  
9 transactions, audits, involving telecom and energy  
10 utilities for probably more than a dozen different  
11 commissions. We believe in detailed cost allocation  
12 manuals, detailed service agreements, and clear and  
13 complete specificity with how charges are assigned  
14 between jurisdictions, which here is inter and  
15 intrastate, and between utility and nonutility  
16 operations. So, I suspect, if I looked at those  
17 reports, my conclusion would be that they would -- they  
18 would include the kinds of information that we would  
19 want. Whether I think the reports in those formats  
20 need to be filed, you know, I'm much less concerned  
21 about that, and much more about whether the kind of  
22 data we would be looking for is filed. And, that's  
23 another area where we had anticipated taking  
24 discussions with the stakeholders to a very specific

1 level before making the final recommendation to the  
2 Commission. In other words, saying "this is exactly  
3 the kind of information we would want to see." And,  
4 certainly, the ARMIS reports you're talking about, it  
5 would be proper as a part of that process to look at  
6 what they include, and to make sure that, if that  
7 information is important and is not covered somewhere  
8 else, that it is included in the list of things that  
9 should be on the "must file" list that we would  
10 recommend.

11 Q. Thank you. And, I'd like to turn you now to your  
12 supplemental testimony. You indicate, I'm referring to  
13 your discussion that begins on Page 1 and carries over  
14 to the top of Page 2, that, in your testimony you have  
15 not taken a final position on concerns raised by  
16 various stakeholders in this proceeding, such as CLECs,  
17 electric utilities, and municipalities, is that  
18 correct?

19 A. That's correct.

20 Q. In terms of those sets of concerns, you know,  
21 specifically concerns raised by CLEC parties, would  
22 Mr. King be a more appropriate witness to discuss those  
23 issues with?

24 A. To the extent they're operational and technical, I

1 think so. My focus was really more, as far as CLEC  
2 concerns, were on the question of what's the right  
3 period of stability to provide, so that CLECs could do  
4 what I would construe is a reasonable business planning  
5 process for continuation of their business.

6 Q. All right. Let's see, and I think I may have asked you  
7 this, whether you had had an opportunity to review the  
8 CLEC Settlement filed in this case?

9 A. You did, and I put Mr. King on the spot for answering  
10 those questions.

11 Q. Okay. That's good. Now, on Page 2, if I could refer  
12 you to Page 19 through 21 -- excuse me, lines 19  
13 through 21, on Page 2. You indicate that various  
14 commitments should be made enforceable through  
15 conditions, is that correct?

16 A. That's correct.

17 Q. And, so, I take it that you would favor merger  
18 conditions, rather than reliance upon a verbal  
19 commitment by FairPoint, because merger conditions are  
20 enforceable?

21 A. For sure and for certain.

22 Q. Thank you. Now, if we could turn to Page 19 of your  
23 supplemental testimony.

24 A. I have it.

1 Q. Would you agree that among the parties who have  
2 identified interests in this proceeding are cable  
3 operators?

4 A. I would agree with that.

5 Q. And, that a smooth transition from Verizon to FairPoint  
6 is important to the cable industry, do you agree with  
7 that?

8 A. I do agree with that.

9 Q. With regard to the smoothness of transition from  
10 Verizon to FairPoint, would you consider the condition  
11 of parity as between FairPoint's own operations and the  
12 operations of cable operators to be an important  
13 factor?

14 A. In a closed-end kind of way, I do. I understand the  
15 concept of "parity" generally to be wrapped into the  
16 sort of performance metrics and PAPs that exist. So, I  
17 wouldn't be inclined to think that this case should get  
18 into redefining what "parity" is. But I certainly  
19 would agree with you, and you might fuss around the  
20 edges if there are some minor changes or exceptions,  
21 but I would certainly agree with you that continuing  
22 with what has been defined as "parity" in New Hampshire  
23 for wholesale competitors versus the incumbent's own  
24 operations is important.

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1 Q. All right. Now, I believe in your testimony, your  
2 direct testimony, you indicate that you hold a law  
3 degree, is that correct?

4 A. I do. I'm not holding my license anymore, but I guess  
5 you always hold a degree.

6 Q. Okay. That's all I asked. And, is it your  
7 understanding that FairPoint, were this transaction to  
8 be approved, would have an obligation to provide  
9 nondiscriminatory access to poles, conduits, and  
10 rights-of-way?

11 A. Yes. Although, I guess I know that less from being a  
12 lawyer than having arbitrated a bunch of  
13 interconnection disputes between CLECs and ILECs, so --

14 Q. All right. And that, in order to demonstrate that  
15 nondiscriminatory access is being furnished by  
16 FairPoint, would you agree that FairPoint would need to  
17 document the intervals for the performance of work, in  
18 the case of cable attachers or CLECs, and similar work  
19 for its own operations?

20 A. Well, again, my concern is that -- my experience is  
21 those are the very kinds of disputes that are resolved  
22 in SGAT proceedings and interconnection agreement  
23 disputes in mediations and arbitrations. I would  
24 certainly favor a continuation of whatever standards

1 and requirements exist now. I would not want to see  
2 this case become a forum for either the expansion or  
3 the contraction. If you're going to represent to me  
4 that those things aren't defined and never been defined  
5 and it's a brand new issue, that may be different.  
6 But, you know, generally speaking, those things are  
7 documented somewhere in an agreement or an SGAT. And,  
8 they have pretty much established the ground rules  
9 already, I would think.

10 Q. Yes. In the context of pole attachments, if you take  
11 subject to check that Verizon does maintain records of  
12 the intervals that it takes for the performance of  
13 make-ready work, for example, do you believe that's  
14 something that FairPoint should do post closing, if the  
15 transaction is approved?

16 A. I'm going to have to answer that two ways. If that's  
17 already been subject to negotiation and resolution in  
18 an agreement, then what I believe in is what that  
19 agreement says. Now, and I don't want to diminish your  
20 point, because, at a more general level, I have to very  
21 much agree with you that the incumbent should be  
22 providing access to facilities to competitors on parity  
23 with what it does for itself. Otherwise, it gains a  
24 competitive advantage through having monopoly access to

1 valuable space.

2 Q. All right. And, you've heard, probably more than you'd  
3 like to hear, about what we've called the "five day  
4 transition period"?

5 A. Actually, I wasn't particularly listening to that part.

6 Q. I'm shocked.

7 A. So, I haven't heard -- I guess it's passed through, but  
8 I don't think much of it stuck. But go ahead.

9 Q. Okay. Well, will you agree that parity in handling the  
10 orders that must be processed on a manual basis during  
11 that time period would be important?

12 A. I do. I do. You know, it's a short period. I think  
13 there's -- I would expect the last thing FairPoint's  
14 going to be worrying about is gaining a competitive  
15 advantage, when it's trying to make sure that the whole  
16 world doesn't collapse on it. But, you know, in  
17 general, yes, I agree with you. There should be a  
18 reasonable level of effort taken to make sure that you  
19 all don't get disserved on a proportionately greater  
20 basis than everybody is going to be disserved during  
21 that period.

22 Q. Regarding the Performance Assurance Program that  
23 FairPoint will assume from Verizon, would questions on  
24 that be more appropriate for Mr. King?

1 A. Well, if you want to talk about specific metrics, yes.  
2 If you want to talk about it at a general level --

3 Q. Well, this would be a general question. In the  
4 testimony given by Mr. Lippold on the CLEC Settlement,  
5 he indicated that a one-month waiver of PAP obligations  
6 would apply to the three CLECs that entered into the  
7 so-called "CLEC Settlement", whereas a two-month waiver  
8 of PAP obligations would apply to everyone else who had  
9 not signed that settlement agreement. Would that be  
10 consistent with your position that FairPoint should  
11 provide equal treatment to all competitive service  
12 providers?

13 A. Well, that's a very hard one. My concern is that, in a  
14 settlement, there's give-and-take. And, I don't know  
15 what, not knowing the settlement, I don't know what the  
16 CLECs gave to get that. They may have given something  
17 that, as a non-signer, someone else has retained. So,  
18 I guess I can't really answer that without looking at  
19 the agreements and making an overall judgment about  
20 sort of what each side got. And, I'm not trying to  
21 duck it. I just think -- I think you really have to  
22 look at the details before you can risk an answer to  
23 that question.

24 Q. Well, on a high level, would you agree that the PAP



1           itself was set up to provide a level of service quality  
2           to all interconnecting carriers?

3   A.    I do.  And, I'll answer what's probably the next  
4           question, which is I think you need to administer the  
5           PAP on an evenhanded basis with respect to all CLECs,  
6           because I think favoring one CLEC over other CLECs is  
7           just as bad as favoring yourself as an incumbent over  
8           the CLEC community.

9                                But I don't mean that to overtake the  
10           answer I just gave you about how complex it is to have  
11           to figure out who got and who gave what in a  
12           settlement.

13   Q.    But the PAP today applies to all competitive local  
14           exchange carriers on an equal basis?

15   A.    Well, if the New Hampshire one is typical, then it  
16           does.  I just can't say for certain, because I haven't  
17           looked at it in detail.  But that would be what I would  
18           expect, based on my experience everywhere else with  
19           PAPs.

20                                MR. MANDL:  Okay.  Thank you very much.

21                                CHAIRMAN GETZ:  Ms. Hollenberg.  Ms.  
22           Hatfield.

23                                MS. HATFIELD:  Good morning, Mr.  
24           Antonuk.

1 WITNESS ANTONUK: Hello.

2 BY MS. HATFIELD:

3 Q. I wanted to ask you a question about your direct  
4 testimony, not a specific reference, although, if you  
5 look at Page 10, you'll see what I'm referring to you.  
6 And, I think your direct testimony focuses quite  
7 heavily on the risks of this transaction. And, I'm  
8 wondering, can you describe with more detail what  
9 caused you to take that particular focus in your  
10 testimony?

11 A. Yes. We don't say that FairPoint's projections will  
12 not prove true, although I want to narrow that. I do  
13 want to say that we have a lot of concerns about the  
14 projections that I think they were called "Mr. Balance  
15 Sheet" and "Mr. Income Statement" were making. But, if  
16 those are part of the projections, we dismiss those,  
17 because we don't think they have a useful foundation.  
18 But, as to the projections that form sort of the core  
19 of FairPoint's case, it's not our position that those  
20 risks -- that they're wrong, that they won't happen.  
21 It's our position that they're, in certain -- four very  
22 specific cases are significant risks that they won't  
23 happen. What we very much tried to focus on is, how do  
24 we make sure that, if those risks occur, customers are

1 adequately protected? So, that's basically our view of  
2 risk. And, our view of risk is central to almost  
3 everything we tried to craft on a financial protection  
4 basis here.

5 Q. And, did you just say there are "four main areas of  
6 risk" that you identified?

7 A. There are four that relate to the financial side of the  
8 transaction. They're not necessarily in order,  
9 although I think these are the four most important  
10 together. On the investment side, there are two risks.  
11 One is cost for a significant broadband expansion, and  
12 the cost uncertainty as to what it will take to get  
13 that level of broadband availability. Two, that the  
14 capital expenditures that we need, think are necessary,  
15 basically to put the network in a state of reasonable  
16 quality, to make sure that, when Verizon makes the  
17 handoff, what they're handing FairPoint is a  
18 up-to-snuff, consistent with good utility practice  
19 network.

20 The third risk is a two-sided risk of  
21 the Transition Services Agreement. One is that it will  
22 end too soon, in which case we believe the outcome is  
23 likely to be similar to what was experienced in  
24 Hawaiian Telecom. And, the other side of that

1 transition service risk is that it will extend for much  
2 longer. Between the two risks, I'd rather see it end  
3 later than end sooner, just because I think the "ending  
4 sooner" case is potentially catastrophic. The "ending  
5 later" case, it really has the potential to legally put  
6 FairPoint's cash flow in significant jeopardy.

7 And, then, the final risk is this whole  
8 concept that I think almost everybody has been talking  
9 about, which is whether FairPoint will be able to  
10 provide common service and support costs at a level  
11 that's superior to Verizon's. And, that's what  
12 generally has been called the "synergies" issue.

13 Q. And, several of those risks that you discuss,  
14 specifically with reference to the build-out of their  
15 broadband plan and also their CapEx needs, is one of  
16 your concerns related to those risks that FairPoint  
17 hasn't conducted sufficient due diligence to understand  
18 what the needs are?

19 A. That is correct. That was a concern expressed in the  
20 direct testimony. And, we believe they have continued  
21 to perform work to find out what's going on. As  
22 Mr. King can explain to you in more detail, for  
23 example, the broadband estimates have changed, well,  
24 they have gone up as FairPoint has learned more

1 information. How much diligence and whether that  
2 diligence is ultimately going to prove sufficient  
3 before this Commission reaches a decision, I can't say  
4 much more than that, something we've continued to talk  
5 about with FairPoint through informal discovery  
6 sessions and other kinds of sessions that I don't think  
7 I should talk a whole lot more about.

8 Q. In your supplemental testimony, I think you focus  
9 mostly on describing the conditions that Staff would  
10 need to see in order to support the transaction, is  
11 that fair?

12 A. Yes.

13 Q. And, in supplement to -- or, excuse me, in the exhibit  
14 to your supplemental testimony, which is Exhibit A,  
15 which is part of that testimony.

16 MS. HATFIELD: But I do have extra  
17 copies, if the Commissioners would like one?

18 CHAIRMAN GETZ: Exhibit A to the  
19 supplemental testimony? We have it.

20 BY MS. HATFIELD:

21 Q. I'm wondering if you can talk a little bit about how  
22 your conditions that you propose would address the  
23 risks that you identified in your direct testimony?

24 A. I guess, trying to put it succinctly, as succinctly as

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1 I can, I better be careful, the best way to think of  
2 this is a series of ceilings, with each higher ceiling  
3 representing primarily a higher level of leverage. The  
4 basic thrust of our conditions is to set ceilings that  
5 are lower than what are set in the debt agreements.  
6 And, I'm going to focus particularly on what's been  
7 called the "leverage" or the "debt to EBITDA ratio".  
8 The agreements with the lenders allow 5.75 in the first  
9 year and 5.5 thereafter. And, we certainly understand  
10 why the first year is a little bit higher, because  
11 there will be a lot of one-time costs experienced in  
12 that first year. Our problem with that is that those  
13 ratios are relatively high, if you look at agreements  
14 from peer-type companies, and particularly if you look  
15 at the actual ratios that some of those other companies  
16 are experiencing. And, in saying that, I rely on  
17 primarily the work that Mr. Vickroy has done, which is  
18 at a much greater level of detail than I have. Which  
19 is my way of saying "if he's wrong, I'm wrong" and "if  
20 he's right, I'm right."

21 We are looking to see, on a modeling  
22 basis, a ratio that's -- we believe that's still high  
23 compared to those peer companies, but puts them in the  
24 neighborhood of those peer companies, and that is 4.75

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1 in the first year, 4.5 in the years thereafter. And,  
2 the key thing is 4.75, 4.5, measured how? The way we  
3 want to measure that is under the assumptions that the  
4 TSA, Transition Services Agreement, extends somewhat  
5 longer than what FairPoint has assumed, and that the  
6 synergies don't occur. There's a whole lot of  
7 discussion in my testimony about why I think there are  
8 problems with assuming that they will happen.

9 So, what we're -- we've gotten ourselves  
10 comfortable with the operation of FairPoint's model.  
11 It's been tough, but understandably tough. These  
12 models are always different, they're always unique.  
13 So, what we're looking for is to see what it will take  
14 to generate a ratio of 4.75 to 4.5, under the  
15 assumption of a longer TSA and no synergies. So,  
16 that's basically what that -- what that ratio that's  
17 set forth in Point 1 on Page 1 of Exhibit A is all  
18 about.

19 There's one other limit that we need to  
20 talk about, too. This one is a little higher. This is  
21 what we would impose as a dividend limit, which is 5.0.  
22 The bank agreements, the letters of commitment, allow  
23 that to go to 5.75 and 5.5. We want to see that ratio  
24 lower on dividend payments. The reason we set that

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1 somewhat higher is this: It is -- One place in which  
2 we're in agreement with FairPoint is that, you know,  
3 this is a dividend-driven company. And, what we don't  
4 want to see here is a set of conditions that put them  
5 in a situation where, if things don't go well, they cut  
6 dividends, the stock price crashes, and they're unable  
7 to raise capital. If that's what we have to do to get  
8 FairPoint here, I'll be blunt, we don't -- the Staff  
9 don't want them here.

10 That's not -- You don't want to create a  
11 situation where you bring a company into this state  
12 under circumstances where it simply can't thrive as the  
13 kind of company that it is. It's not a traditional  
14 utility company that's got a lot of equity, that's got  
15 an ever-increasing asset base. It's a different kind  
16 of animal. And, we don't mind that kind of animal. We  
17 just want to make sure that we put some protections in  
18 that won't, on the one hand, kill the animal, and, on  
19 the other hand, will still make sure that, if things  
20 don't go well, after Verizon has left the state with  
21 \$2.7 billion, that customers and the Commission,  
22 wholesale and retail, and the other stakeholders, are  
23 left to deal with the consequences.

24 Q. So, in terms of the possibility of a dividend



1 restriction, did you hear Mr. Leach testify that we  
2 could -- I think he said that "we could consider the  
3 142 million in dividends as part of a cushion" that  
4 FairPoint believes that they have. And, I want to ask  
5 you, I think what you're saying is, we really can't  
6 consider that whole amount a cushion, because we don't  
7 want to put FairPoint in a position where they can't  
8 pay dividends at all?

9 A. That's exactly right. If the argument is, we can  
10 eliminate dividends, if the argument is even that we  
11 can cut dividends to the bone by 50 percent for an  
12 extended period of time, that's in the category of what  
13 I just said, we don't want them here, if that's what it  
14 takes.

15 Is there some level versus what they're  
16 paying now at which dividends can be used to absorb,  
17 you know, the shocks that I think the new company is  
18 inevitably going to experience? Yes. What that level  
19 is, I think is something that a lot of people still  
20 need to spend some time hammering out.

21 Q. And, I think you mentioned your feeling that the  
22 projected synergies are unlikely to occur, or maybe we  
23 should call them "cost savings" that FairPoint  
24 projects. Can you expand on that a little bit?

1 A. Yes. I actually -- I actually do think "synergies" is  
2 the right word, and I'll tell you why. I think there's  
3 been a lot of confusion about what these costs are.  
4 These costs are the costs it takes to support 2,500 or  
5 so people who work directly in the field to provide  
6 service in the three Northern New England states. They  
7 are not waste, they are not misallocations. Is there  
8 some waste? Yes, there's waste in every company. Is  
9 there some misallocation? Well, we've done enough  
10 affiliates' audits to say "there's a good chance there  
11 is." But it's just really wrong to say "these costs  
12 are not now producing value to customers in New  
13 England." And, it's just wrong to say that "Verizon is  
14 careless, inefficient, or sloppy about the costs that  
15 they incur to serve New England." The costs are not  
16 going to go away. The costs are the same kinds of  
17 costs FairPoint is going to need to provide. They're  
18 going to have to provide them through some other means.

19 Here's what's going away: Verizon's not  
20 going to incur them anymore. Here's what's going to  
21 happen: FairPoint is going to incur them. So, it's  
22 just way oversimplistic to say "all these costs of  
23 Verizon will go away". The real question is "what's  
24 replacing them?" Those are built into FairPoint's

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1 assumptions about its costs. We think those  
2 assumptions are counterintuitive. You can't accept on  
3 faith that a company that, I think was pointed out, is  
4 about maybe one or less percent the size of Verizon is  
5 going to come in and save that kind of money. We  
6 haven't looked at Verizon for a while. We did a  
7 management audit of Verizon. We did an affiliates  
8 audit. We looked at these organizations in the early  
9 to mid 1990s. We found some things that we thought  
10 could be improved. But you know what else we found?  
11 We found that they, like any other company their size  
12 we've looked at, run a fairly efficient ship, do a  
13 fairly good job at supporting people. And, I certainly  
14 haven't heard Verizon -- anybody from Verizon stand up  
15 and say "we waste money in New Hampshire." I haven't  
16 heard them stand up and say "we don't pursue revenue  
17 opportunities in New Hampshire." And, I don't think  
18 they will. And, if they did, I don't think I'd believe  
19 them. But I'm certainly not going to believe anyone  
20 else coming in and saying "we simply are going to count  
21 on the existence on knocking \$70 million of real costs  
22 out of this business that we aren't going to have to --  
23 we're not going to have to replace, because,  
24 ultimately, however it's termed, what FairPoint is

1 saying, they can be more efficient than Verizon.  
2 There's no away to get around that when you're done  
3 with this.

4 Q. Well, speaking of Verizon, there are several places in  
5 Exhibit A to your supplemental testimony where your  
6 conditions include a role for Verizon. And, one  
7 example is Concern Number 3 about the cost of broadband  
8 plan. Can you talk about how you think Verizon can  
9 play a role in the solutions you propose?

10 A. Yes. We actually -- We actually put in here two, it's  
11 fair to say, are open-ended commitments, which would be  
12 that Verizon pays CapEx for broadband, to the extent it  
13 exceeds a threshold of 21.6 million. We also say, and  
14 that's actually in Point 3, it's the last bullet in  
15 Point 3 on Page 1. The other place we talked about  
16 those open-ended commitments are on Page 3 of Exhibit  
17 A. The first bullet at the top of the page, 50 percent  
18 of capital costs to replace all the equipment, and then  
19 it goes on. Completion of major capital projects,  
20 which is Point 8, and Point 11, other remediation  
21 projects. And, that's -- that's what we proposed that,  
22 when we filed the testimony at the time, when, as I had  
23 indicated earlier, we were concerned particularly about  
24 the due diligence issue.

1 More work is being done, we think  
2 FairPoint is getting more comfortable. I think at this  
3 point, if you sort of look at Verizon's objective,  
4 which is to end its relationship with New Hampshire in  
5 this aspect of its business, and we're not against that  
6 happening, I think we've sort of -- sort of come to  
7 grips with the fact that somehow I think we can't leave  
8 those kind of obligations open-ended. Because they're  
9 an endless source of debate, and they really ask you to  
10 put FairPoint in the position of maybe having an  
11 incentive to inflate those costs, because these costs  
12 clearly inure to -- not just to the benefit of  
13 customers, but also potentially to shareowners.

14 So, I think where we are on that one,  
15 there needs to be a way to turn those into what we  
16 think is a more fixed and predictable commitment.  
17 Otherwise, I think we're asking Verizon to do something  
18 that's -- that's probably not fair to ask them to do.  
19 Now, what that level is, is I think another one of  
20 those issues that some time needs to be spent on yet.

21 Q. Mr. Mandl asked you some questions about the work  
22 that's happening between the three states' staffs about  
23 assessing readiness for cutover. And, I wanted to ask  
24 you, is what you're seeking to address some of the

1 things that we discussed with Mr. Smith and Mr. Haga,  
2 about the fact that, without that involvement, the  
3 cutover could happen prematurely?

4 A. Yes, that's a good point. I think that three-state  
5 effort is particularly valuable in avoiding, well,  
6 reducing the potential for what I said is the more  
7 catastrophic problem with the TSA, cutting over too  
8 early.

9 Q. I'm wondering if you have an opinion on limiting future  
10 acquisitions by FairPoint, because of the potential  
11 disruption it will cause to them fully implementing  
12 what they're proposing here in New Hampshire?

13 CHAIRMAN GETZ: Actually, excuse me, Ms.  
14 Hatfield, before we get into another line of questioning,  
15 I think -- I was concerned that we're going to need to  
16 switch court reporters shortly. Do you have 10, 20?

17 MS. HATFIELD: Probably 10 more minutes.

18 CHAIRMAN GETZ: Okay. Then, we'll  
19 switch reporters after you complete your cross. Thank  
20 you.

21 BY MS. HATFIELD:

22 Q. So, my question was about limiting future acquisitions?

23 A. We, at the time of the filing of the testimony, were  
24 approaching that issue indirectly, but, at the time, we

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1 thought effectively. In other words, if we had the  
2 right kind of ratios and limits built in, if those  
3 limits were followed, they would, I believe,  
4 effectively preclude acquisitions of a size that would  
5 have the ability to increase the Company's risk in a  
6 way that we found troublesome.

7 So, we certainly have never been  
8 ignoring the question. Where we sit now, I think the  
9 more interesting question is, is there merit in  
10 actually attacking that issue more directly and saying  
11 "acquisitions should be limited in ways that are  
12 necessary to make sure that they don't come at the  
13 expense of a reduction in service quality or worsening  
14 of the ratios." And, I guess I would say, at this  
15 point, we don't have a problem with establishing that  
16 kind of a limit. If we do it, I think, to be fair to  
17 FairPoint, we need to tie those limits very directly to  
18 what concerns us, as opposed to what I would consider  
19 kind of a blunt instrument approach that would say "no  
20 acquisitions". So, if we could design a mechanism that  
21 was targeted and fully consistent with the protections  
22 we're looking for, we would -- we would be for that.

23 Q. And, on Page 2 of your supplemental testimony, on lines  
24 19 through 21, you state "each of the conditions need

1 to be made enforceable, and a consequence for not  
2 achieving or meeting a commitment should be established  
3 before approval." And, can you just talk about how you  
4 would go about ensuring that the conditions proposed  
5 are enforceable and that there is a consequence for not  
6 meeting them?

7 A. Well, yes, I can do that by way of a couple of examples  
8 just to show you, because I think the mechanisms would  
9 have to vary by condition. And, you said "ten  
10 minutes", so --

11 CapEx, if we asked for CapEx to not drop  
12 below projected levels? Well, what do you do if it  
13 does drop? Do you say "well, they just have to make it  
14 up later"? I'm not sure that's much of an incentive.  
15 Broadband has to reach a certain level. I think it's  
16 entirely fair for this Commission to look at broadband  
17 availability as part of the public interest here. But,  
18 once we do that, I think we all recognize that what  
19 this Commission does and doesn't do, it can and can't  
20 do, with respect to broadband, is different from what  
21 it can and can't do with respect to basic local  
22 exchange service. So, if we don't create a mechanism  
23 now that will deal with the failure to meet the  
24 commitment, then it seems to me we've created a huge



1 mess, which is, if they don't meet it, what are we  
2 going to do? Spend months arguing jurisdictional  
3 issues about whether the Commission can or can't do  
4 anything about it? So, those are a couple of examples.

5 Service quality measures, one of the  
6 ways to deal with that are the establishment of  
7 specific penalties for not meeting retail service  
8 metrics, which some states have done, and particularly  
9 have done in the context of a similar type arrangement  
10 like this, which is where a control of the business is  
11 passing from one entity into the other. So, those are  
12 three examples of the kind of mechanisms.

13 Verizon, it's a little harder. I mean,  
14 I think, when Verizon is gone, they're gone. And, I  
15 think that's fair. And, I think, with respect to  
16 Verizon, it's pretty much the case that trying to sort  
17 of keep them on the hook for these things is troubling  
18 to me, because they're not vis-a-vis this Commission or  
19 vis-a-vis the businesses and residents or customers  
20 what they used to be. So, with respect to Verizon, I  
21 think whatever they need to do, they need to do it now.

22 Q. And, I believe Staff Exhibit 26 was the Vermont  
23 Department of Public Service Staff brief in the Vermont  
24 proceeding. And, some of those conditions raised

1 issues related to Vermont ensuring that things are  
2 taken care of there before money leaves the state. I  
3 think that's kind of a rough way to say it. And, I  
4 wanted to ask your reaction to that. And, also, if you  
5 could talk a little about the idea of "ring fencing",  
6 and if you think that's something that's worth pursuing  
7 in this case?

8 A. In a way, what Vermont is doing is ring fencing. But  
9 my problem with -- I don't want to say "Vermont", there  
10 are a lot of people besides the Department of Public  
11 Service in Vermont. What the Department is doing is  
12 ring fencing of a sort. But it's ring fencing that  
13 doesn't just keep the Vermont utility separate from the  
14 parent, it also unfortunately, very unfortunately,  
15 keeps it separate from what's left of Verizon Northern  
16 New England, which is Maine and New Hampshire. Apart  
17 from what I think the lenders are likely to do if this  
18 happens, let me tell you what I don't like about it.

19 The way the brief is structured, what is  
20 being requested is the ability to say that, until every  
21 dollar of commitment made in Vermont is spent, no money  
22 can go either up to the parent to pay the debt, which  
23 will support what's happening here, too, moreover, if  
24 the common organization is left in Maine and New

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1 Hampshire, I don't -- there is also going to have to be  
2 a transfer of dollars over from Vermont to that group,  
3 to that entity, in order to pay their share of the  
4 common costs, which are very substantial.

5 So, not only am I worried about the debt  
6 being unable to be paid until Vermont gets everything  
7 it asks for, I'm worried about whether or not what I  
8 see coming out of Vermont is even an agreement that  
9 their share of the common expenses are going to get  
10 paid. And, to be really blunt, here's what it comes  
11 down to: Specific commitments are going to be  
12 necessary for Vermont and Maine and New Hampshire.

13 And, to the extent that those commitments all cannot be  
14 met before the debt gets paid and the common expenses  
15 get paid, it seems to me all three states need to share  
16 in that cut a little bit. The last thing I want to see  
17 is, in order to pay the common expenses and the  
18 debtors, Vermont gets 100 percent of its broadband and  
19 its network improvement and all that, and Maine and New  
20 Hampshire are left only with enough money to get  
21 90 percent of theirs. Or, having to go through some --  
22 drag FairPoint in here and say "why aren't you doing  
23 what you promised here?"

24 It's not good. The risk is not

1 acceptable. Moreover, it seems to me, and maybe Randy  
2 Vickroy can comment on this more, I can't understand  
3 how the banks will go for it either. Because there's  
4 at least two separate entities who can stop dividends  
5 from flowing up to the parent to pay the debt.

6 Q. So, how else would you propose each state or even the  
7 states working together could come up with a solution  
8 that makes each state feel protected that those  
9 commitments are actually going to happen, but without  
10 running into those risks?

11 A. We could all do what the Department wants, and then we  
12 could all sit here and horde our share, or we can go  
13 all-for-one and one-for-all. And, I don't see how  
14 there's any realistic solution except the latter. And,  
15 that's counting both what I see as what I think is the  
16 way the business has been structured and run, the way  
17 it really needs to be run, before you start carving it  
18 up into pieces that don't make much sense to me  
19 anymore. I also think, in my opinion, that's what it's  
20 going to take to keep the banks from telling FairPoint  
21 that there's been a material adverse change in the  
22 circumstances under which the banks issued their  
23 letters. And, that -- And, that then means that  
24 FairPoint has got to go back to the table and get those

1 loans at all, if they can, and I don't know what extra  
2 rate or what extra interest costs it's going to be, if  
3 the banks will even agree to it.

4 Q. I think this is my last question. And, that is that  
5 you talked about the ratios in your proposed Solution  
6 Number 1. And, my question is, in order to meet the  
7 ratios that you've discussed that you set out there,  
8 does the purchase price in this transaction need to be  
9 reduced or do you think those ratios can be met without  
10 that type of change?

11 A. The debt needs to be brought down somehow. The options  
12 are more equity, consistent with the limits under which  
13 the Reverse Morris Trust arrangement will work. If we  
14 kill the Reverse Morris Trust aspect of this, we kill  
15 the deal, it seems to me. So, we have to, if we want  
16 FairPoint here, we have to live with that. And, the  
17 other way is to reduce the debt. And, I think Mr. Del  
18 Vecchio's client is the source for that, if that's the  
19 route we take. I don't know how else you would do  
20 that. More equity from FairPoint shareowners or less  
21 debt the courtesy of Verizon.

22 MS. HATFIELD: Thank you very much.  
23 That concludes my questions.

24 CHAIRMAN GETZ: Okay. Let's see.

1 FairPoint has about how much cross-examination?

2 MR. MCHUGH: Not sure yet, Mr. Chairman.

3 CHAIRMAN GETZ: Well, I think it's a  
4 good time to break regardless, to change court reporters.  
5 And, I think it will be in the nature of ten minutes,  
6 which means that we're going to reverse course or modify  
7 course once again. I had -- Earlier today, we said we  
8 would deal with procedural issues when we came back from  
9 the morning break. I suggest that we now do that when we  
10 come back from the lunch recess. So, let's take ten  
11 minutes to change reporters, and then we will hear from  
12 FairPoint.

13 (Recess taken at 11:42 a.m.)

14 (Hearing reconvened at 11:50 a.m.)

15 CHAIRMAN GETZ: We're back on the record  
16 in DT 07-011 with the examination of Mr. Antonuk.

17 Mr. Coolbroth or Mr. McHugh?

18 MR. COOLBROTH: No questions,

19 Mr. Chairman.

20 **EXAMINATION**

21 BY COMMISSIONER BELOW:

22 Q. Good morning, Mr. Antonuk. When you were responding to  
23 a question from Ms. Hatfield concerning Page 2 of your  
24 supplemental testimony for conditions to be made

1 enforceable as a consequence for not achieving and  
2 meeting a commitment, you gave three examples and  
3 talked about it as a mechanism. But I sort of heard  
4 the description of the problem in two cases, sort of  
5 metrics for broadband deployment and the CAPEX, but not  
6 a suggestion on the mechanism that would be enforceable  
7 with consequence. The third one was Verizon. And your  
8 simple point was that any commitments they make maybe  
9 should be completed before they depart regulatory  
10 oversight of the Commission. So could you describe  
11 what kind of mechanism you actually have in mind that  
12 could result in an enforceable consequence?

13 A. Yes. First of all, if I say "Senator" in response to  
14 your question, it will be a recollection of the last  
15 time you questioned me.

16 Service-quality standards at the retail  
17 level. Let's suppose there's a standard that says you  
18 have to have a certain number of orders completed  
19 within seven days. You could have a measure that says,  
20 if there's a failure to meet at least 90 percent, or  
21 some percent -- these numbers are not etched in stone,  
22 they're just hypothetical -- that FairPoint has to pay  
23 a certain amount of money. You could say at the  
24 individual customer level, for example, if a service

1 appointment is missed more than on two consecutive  
2 occasions, that customer will receive a bill credit.  
3 That would be one example at that level.

4 On CAPEX, you could say that -- let's  
5 say that if there's a minimum level of expenditure  
6 required for every dollar below that, \$2 have to be put  
7 into a fund to support infrastructure development in  
8 the state. So there really are a lot of ways to do it.  
9 And I guess at this point I'd like to let you let me  
10 off the hook by saying a lot of those are still under  
11 active consideration.

12 Q. Okay. Thank you.

13 **EXAMINATION**

14 BY CHAIRMAN GETZ:

15 Q. Good morning, Mr. Antonuk. I have one follow-up with a  
16 question from Mr. Mandl, and it goes to the notion of  
17 the proposal for an independent third party who would,  
18 as I understand it, give some clearance for FairPoint  
19 to make the irrevocable notice of readiness. Is that  
20 correct?

21 A. The consultant -- although, I guess I keep talking  
22 about this consultant in the third person, but in the  
23 first person it's us -- would be in a position to  
24 review realtime what's going on and express views back



1 to the three staffs of the states about what was  
2 happening, but also expressing those views to  
3 FairPoint. To the extent FairPoint agreed, if the  
4 consultant recommended changes, then that would all be  
5 reported to the staff. And presumably things would go  
6 ahead unless the staffs decided there was some  
7 crossroads that they hit that just required them, you  
8 know, to get back to their Commission and raise a fuss  
9 about it. So it's not so much that the consultant  
10 becomes the one who says it's okay, go ahead. The  
11 consultant looks at what's happening, expresses  
12 reservations, concerns, makes recommendations.  
13 FairPoint does or doesn't go along with them. And then  
14 all of that is reported to the state staff so that they  
15 have an exposure to basically all of the things the  
16 consultant has said to FairPoint, all the  
17 recommendations made, and what FairPoint's response to  
18 them is.

19 Q. But I think part of the direction I thought Mr. Mandl  
20 was going in asking, and the direction that concerned  
21 me, and it goes to this issue: It seems like it's not  
22 fully developed in your proposal, in terms of who would  
23 get the information; what form it would take; what the  
24 commissions would do with it, in terms of having

1       hearings, sign-offs; the structural issues around a  
2       mechanism like this. I take it, unless I missed  
3       something, that that's not fully developed; is that  
4       correct?

5     A.   That's correct. Although, I think I can report that  
6       among the three states' staff participating, I think as  
7       late as this morning, it appears that we're together  
8       with them. FairPoint, I don't believe -- subject to  
9       check -- I don't think FairPoint has seen that  
10      agreement yet. So I believe we're at a point where,  
11      assuming, you know, there's not still some closure with  
12      FairPoint and the three state staffs, that at least  
13      some of and maybe most of what you are seeking will be  
14      imminently available.

15                   CHAIRMAN GETZ: All right. Redirect,  
16     Ms. Fabrizio?

17                   MS. FABRIZIO: Staff has no redirect.

18                   CHAIRMAN GETZ: Mr. Mandl?

19                   MR. MANDL: Yes. I'd just like to raise  
20      a point in light of the responses to your most recent  
21      questions. At one of the earlier conferences we had, my  
22      clients had expressed concern about the availability of  
23      any three states' staff agreement for review by other  
24      parties. We obviously are not privy to those discussions,

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1 don't know the status of that agreement, but it sounds as  
2 if it's fairly far along. And our concern is that there  
3 may be matters in that agreement that overlap with issues  
4 in this proceeding -- you know, namely, the cutover  
5 readiness process -- and your point, a need to see details  
6 on how this whole matter would be addressed by regulators.  
7 We had made the request that if agreement were reached,  
8 that it be something that was made public, made available  
9 to the parties, so that -- because it does have an effect  
10 on the issue in this case. I think it's apparent from our  
11 cross-examination that we don't regard system testing as  
12 the sole criteria for cutover readiness, that there are  
13 operational readiness matters that need to be addressed  
14 and that --

15 CHAIRMAN GETZ: Well, let me say this --  
16 I think I know where you're going and I understand your  
17 point. And I would just suggest that you talk to the  
18 parties during the lunch recess or at the end of the day  
19 to see if there's agreement or not agreement on how to  
20 deal with the -- deal with what may be some proposal from  
21 the three states. And we can hear later the positions of  
22 all the parties. And if there's a joint proposal or  
23 argument about what to do, we'll deal with that later.

24 MR. MANDL: I believe we did get

1 testimony from Mr. Haga that he expected that any such  
2 agreement would be filed, and we would support that.

3 CHAIRMAN GETZ: Okay. All right. Thank  
4 you.

5 WITNESS ANTONUK: And for the good of  
6 the cause, Mr. King is scheduled to testify next week.  
7 We're certainly happy to have whatever discussions that  
8 the parties want with us, and then Mr. King can get beat  
9 up if he needs to next week, 'cause he knows this in much  
10 better detail than I do.

11 CHAIRMAN GETZ: All right. Is there  
12 anything else for this witness?

13 (No verbal response)

14 Hearing nothing, then you're excused.  
15 Thank you, Mr. Antonuk.

16 Ms. Fabrizio, is Mr. Vickroy available?

17 MS. FABRIZIO: Yes, Mr. Chairman.

18 Can the witness be sworn in, please?

19 **RANDALL E. VICKROY, SWORN**

20 **DIRECT EXAMINATION**

21 BY MS. FABRIZIO:

22 Q. Good afternoon, Mr. Vickroy. Could you please state  
23 your full name for the record.

24 A. Yes. Randall E. Vickroy.

1 Q. By whom are you employed?

2 A. Liberty Consulting Group.

3 Q. And what is your business address?

4 A. 65 Main Street, Quentin, Pennsylvania.

5 Q. Now, are you the same Randall E. Vickroy who filed the  
6 direct testimony on behalf of staff on August 1st in  
7 this proceeding?

8 A. Yes, I am.

9 MS. FABRIZIO: I would note that Mr.  
10 Vickroy's testimony is marked as Exhibit 2, Staff  
11 Exhibit 2. And as I'd like to also note, Staff Exhibits  
12 39 through 41 has been submitted this morning. These are  
13 source documents referenced directly in Mr. Vickroy's  
14 testimony.

15 BY MS. FABRIZIO:

16 Q. Mr. Vickroy, do you have any changes to your testimony  
17 today?

18 A. Yes, I'd like to note some changes, in particular, some  
19 differences between the FairPoint forecasted financial  
20 information, which was included in my prefiled  
21 testimony. Similar information was presented by  
22 Mr. Walter Leach of the company, of FairPoint, in his  
23 rebuttal testimony. And there were some differences in  
24 those two. Since the filing of my prefiled testimony,

1 we have had several discussions with the company and  
2 exchanges of information with regard to the financial  
3 model, and particularly with regard to the calculation  
4 of the financial covenant ratios, which were kind of  
5 the points of difference between our two testimonies.  
6 And we've come to a revised understanding on how some  
7 of these calculations are made. Mr. Leach's testimony  
8 provides an explanation of what those differences are.  
9 And basically, those are in his rebuttal testimony.  
10 I'm in agreement with his calculation of the dividend  
11 payout ratios, the other credit ratios on Pages 17, 18  
12 and 68 of Mr. Leach's testimony. And, in fact, we have  
13 consistently used this set of Mr. Leach's testimony, of  
14 his numbers, in our cross-examination of him on Tuesday  
15 and in other examples that we have made. So we'd also  
16 like to note that by adopting the same methods in  
17 calculating ratios as Mr. Leach, we're not changing our  
18 opinions of FairPoint's financial projections or our  
19 conclusions regarding their base case or their MAC  
20 case. But we would just like to point out that we are  
21 in agreement with their calculations and would go with  
22 those in our examples.

23 Q. Okay. So if I understand correctly, you're letting the  
24 Commission know that, although the numbers may have

1 changed slightly in the course of discussions and in  
2 this proceeding this week, that your conclusions and  
3 opinion have not changed; and therefore, you're not  
4 actually changing the text of your testimony; is that  
5 correct?

6 A. That's correct.

7 MS. FABRIZIO: Thank you. The witness  
8 is available for cross.

9 CHAIRMAN GETZ: And Ms. Hollenberg? Ms.  
10 Hatfield?

11 MS. HATFIELD: The OCA does not have any  
12 cross-examination.

13 CHAIRMAN GETZ: And Mr. McHugh? Mr.  
14 Coolbroth?

15 MR. COOLBROTH: No questions, Mr.  
16 Chairman.

17 CHAIRMAN GETZ: Well, that's the  
18 lightest load anyone's had in this proceeding.

19 WITNESS VICKROY: So disappointed.

20 CHAIRMAN GETZ: I assume there's no  
21 redirect, so the witness is excused.

22 Thank you, Mr. Vickroy.

23 WITNESS VICKROY: Thank you. I enjoyed  
24 it thoroughly.

1 CHAIRMAN GETZ: Is Mr. Skrivan  
2 available?

3 MR. McHUGH: He is, Mr. Chairman.

4 **MICHAEL T. SKRIVAN, PREVIOUSLY SWORN**

5 MR. McHUGH: Mr. Chairman, I believe Mr.  
6 Skrivan has already been qualified as a witness and sworn  
7 in and is therefore available for cross-examination.

8 Mr. Skrivan, I just want to remind you  
9 that you're still under oath, sir.

10 WITNESS SKRIVAN: Yes. Thank you.

11 CHAIRMAN GETZ: And Mr. Price? Is he  
12 back there?

13 MR. PRICE: Yes. Thank you, Mr.  
14 Chairman.

15 **CROSS-EXAMINATION**

16 BY MR. PRICE:

17 Q. Good afternoon, Mr. Skrivan.

18 A. Good afternoon.

19 Q. Could I ask you to turn to Page 8 of your rebuttal  
20 testimony.

21 A. Yes, I'm there.

22 Q. In Lines 15 to 16 you say that, quote, ...parties are  
23 asking FairPoint to agree to conditions that have not  
24 been found to be in the public interest by the FCC or



1 by the New Hampshire PUC; is that correct?

2 A. Yes.

3 Q. Can you tell me if -- are you saying that certain  
4 parties are asking for conditions that have  
5 affirmatively been found not to be in the public  
6 interest by the FCC and this Commission?

7 A. That may be the case. But what I'm really trying to  
8 say is that what FairPoint is trying to do -- I think  
9 we've used the term, "We want to step into the shoes of  
10 Verizon." And what we really mean by that is that  
11 there are many, many complex issues in the telecom  
12 industry. Many of them have been litigated  
13 extensively, arbitration proceedings, access charges,  
14 interconnection rules, et cetera. And in many cases,  
15 these have resulted in a certain regulatory environment  
16 which has been based on research by all the parties and  
17 filings and based on decisions by various state  
18 commissions, as well as the FCC, maybe courts in some  
19 circumstances. And so our position is that we want to  
20 essentially rely on all of those as a starting point  
21 and not have to go back and try and argue about a  
22 number of issues which have either been found against  
23 other parties or really haven't even been litigated one  
24 way or the other in the past, and just let us start

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1 with where Verizon is, which is based on, in many  
2 cases, an extensive public record, and then we can move  
3 forward from there.

4 Now, as you know, we've also offered up  
5 certain conditions or certain processes that we think,  
6 you know, will give certain assurances to parties, in  
7 terms of, for example, extending interconnection  
8 agreements with the CLECs and agreeing not to raise  
9 rates for a year. And so we've added to that a little  
10 bit. But basically, we're just trying to start with  
11 the current environment. Give us a chance to get  
12 started, and then we can, if necessary, take these  
13 other issues up one at a time in a more thoughtful and  
14 detailed manner.

15 Q. But until the Commission's ruled on this transaction,  
16 you can't say that they've said that these conditions  
17 are not in the public interest; isn't that right?

18 A. I think that's fair.

19 Q. Okay. You're familiar with Section 271 of the  
20 Communications Act?

21 A. Yes, I am.

22 Q. Would you characterize that as a market-opening  
23 provision that required Bell operating companies, or  
24 BOCs, to open their markets for local competition in

1 return for their ability to provide in-region,  
2 long-distance services?

3 A. I think that's a fair characterization, yes.

4 Q. And am I correct that it's FairPoint's position that if  
5 the transaction is consummated, if this transaction is  
6 consummated, that FairPoint will not be the successor  
7 or assign of a BOC, and that Section 271 would not  
8 apply to FairPoint? Is that correct?

9 A. Yes, that is our position.

10 Q. Could I ask you to turn to Page 19 of your rebuttal  
11 testimony.

12 A. Okay.

13 Q. In Lines 10 through 17 you cite examples of  
14 transactions where non-BOC telephone companies  
15 purchased certain exchanges from BOCs and were not  
16 subsequently treated as BOCs as a result of those  
17 purchases; is that correct?

18 A. Yes.

19 Q. Do any of the transactions you cite here involve the  
20 purchase of a BOC's entire ILEC business in three or  
21 more contiguous states?

22 A. No, they don't.

23 Q. Do any of them involve the purchase of a BOC's ILEC  
24 business in one state? Entire ILEC business in one

1 state?

2 A. No.

3 Q. The transactions you cite involve the purchase of  
4 particular BOC exchanges; correct?

5 A. Yes.

6 Q. To your knowledge, was Qwest a BOC before it purchased  
7 U.S. West?

8 A. I suppose that's a legal issue. But I think the answer  
9 is probably yes.

10 Q. Before Qwest purchased U.S. West, Qwest was a BOC?

11 A. I'm sorry. I misunderstood. Thank you for reiterating  
12 that. No, Qwest was not a BOC.

13 Q. And now is Qwest a BOC after it purchased U.S. West?

14 A. Qwest operations that came from U.S. West are, to my  
15 knowledge, considered to be a BOC.

16 Q. Can you please turn to Page 18 of your testimony?

17 A. Yes.

18 Q. In Lines 16 and 17 you say that the issue of whether  
19 FairPoint should be treated as a BOC has been fully  
20 briefed before the FCC; correct?

21 A. Yes.

22 Q. Does that mean that the FCC is guaranteed to rule on  
23 that issue in this proceeding, in the proceeding that  
24 it's conducting concerning this transaction?

1 A. I don't know the answer to that.

2 Q. So it's possible, you acknowledge, that the FCC will  
3 not rule on the issue?

4 A. It's possible. I really don't know the process.

5 Q. All right. Thank you. Now, Verizon has gone through  
6 the process of receiving Section 271 approval to  
7 provide in-region, long-distance services in New  
8 Hampshire; correct?

9 A. Yes, it has.

10 Q. And as part of that process, the evaluation was  
11 conducted to determine whether Verizon provides  
12 services to CLECs that meet the 271 checklist; correct?

13 A. To my knowledge, yes.

14 Q. And did the New Hampshire PUC participate in that  
15 process when Verizon was going through its application  
16 for 271 authority?

17 A. I don't have a great deal of knowledge regarding the  
18 271 process in particular. But it's my understanding  
19 that the state commissions participate in that process.

20 Q. Thank you. Please turn to Page 18 of your rebuttal  
21 testimony.

22 A. Okay.

23 Q. In Lines 4 through 6 you state that, quote, FairPoint  
24 will agree to provide anything that Verizon currently

1 provides under the 14-point competitive checklist set  
2 forth in Section 271(c)(2)(B) of the act, end of quote.  
3 You go on to say in Line 10 that, quote, FairPoint is  
4 not seeking to pick and choose which Verizon  
5 obligations it assumes. Am I quoting you correctly?

6 A. Yes.

7 Q. What is your understanding of the Section 271 checklist  
8 elements that Verizon is currently providing and that  
9 FairPoint will continue to provide as a result of the  
10 commitment you make here?

11 A. My understanding of those items are that they include  
12 circuit switching, and they include SS7 and the  
13 associated databases that are required for call  
14 completion.

15 Q. The competitive checklist, however, because it's a  
16 14-point checklist, includes other things, too, doesn't  
17 it?

18 A. Yes.

19 Q. Okay. And some of those things are network elements  
20 that ILECs -- or excuse me -- that BOCs were required  
21 to provide under Section 251 of the act but  
22 subsequently were, quote, de-listed, unquote, by the  
23 FCC. Are you familiar with the FCC's triennial review  
24 remand order?

1 A. Yes, I am.

2 Q. And am I correct that in that order, the FCC said that  
3 there is a separate obligation to provide de-listed  
4 elements that have been de-listed under Section 251  
5 under the 271 competitive checklist? Correct?

6 A. I don't know. I'd have to look at the section to see  
7 exactly the context of that.

8 Q. But as a general matter, are you aware that the FCC has  
9 said that 271 has independently required the unbundling  
10 of network elements?

11 A. Yes.

12 Q. In the joint stipulation that FairPoint has entered  
13 into with three CLEC intervenors in this proceeding,  
14 FairPoint, in Section 2 of the joint stipulation -- let  
15 me be more specific -- Section 2.a, commits to  
16 providing -- let me just get the exact language here.  
17 I'm going to read from Section 2a. "FairPoint will  
18 cause telco to provide as, quote, settlement items,  
19 unquote, all Section 271(c)(2)(B) competitive checklist  
20 network elements and services, to the extent that the  
21 FCC rules or has ruled that BOCs in general are  
22 required to provide such elements and services, now or  
23 in the future." And it goes on.

24 My understanding is that CLECs that are

1 not parties to this joint stipulation, according to Mr.  
2 Lippold's testimony, will be able to receive these 271  
3 settlement items from FairPoint; is that correct?

4 A. Yes, that's correct.

5 Q. Let me draw your attention to Section 2c of the joint  
6 stipulation. Under Section 2c, the CLECs that are  
7 parties to this document may have this requirement that  
8 FairPoint provide 271 settlement items, that they may  
9 go to state commissions to enforce that requirement; is  
10 that correct?

11 A. Yes, that's correct.

12 Q. Under Section 2c.

13 A. Yes, under 2c.

14 Q. But am I also correct that CLECs not a party to the  
15 joint stipulation will not have the benefit of being  
16 able to go to state commissions to enforce this,  
17 according to Mr. Lippold's testimony?

18 A. Yes, that is correct.

19 Q. So, if at the end of this proceeding FairPoint is not  
20 regulated as a BOC, it's not considered a BOC, and so  
21 there's no requirement under 271 that FairPoint provide  
22 271 elements, how will CLECs that are not a party to  
23 this stipulation enforce the obligation that FairPoint  
24 is committing to, to provide 271 elements to all CLECs?



1 A. Our position on this is that we are agreeing to provide  
2 those Section 271 elements. And we're also suggesting  
3 that, to the extent FairPoint, you know, would -- this  
4 wouldn't happen -- but the possibility that FairPoint  
5 would back up and say, no, we're not going to do that,  
6 we're suggesting that the Commission, the State  
7 Commission would have the authority to say to  
8 FairPoint, yes, you will provide those. So that's  
9 basically something that we would propose as part of  
10 this arrangement.

11 With respect to the pricing of those  
12 services, which is really what this section goes to,  
13 the pricing is done under Section 201(b) and 202(a) of  
14 the Telecom Act. And FairPoint is subject to those  
15 sections of the Telecom Act. So, to the extent  
16 FairPoint agrees to provide those services, and a CLEC  
17 has a complaint or concern about the pricing of those  
18 services, then, under 201 and 202 of the Telecom Act it  
19 would be able to take those pricing concerns to the  
20 FCC.

21 Q. So let me try to summarize what you just said so I  
22 understand it. A CLEC that is not a party to the joint  
23 stipulation would be able to go to the Commission -- to  
24 a state commission, and enforce the obligation that

1 certain settlement items be provided, certain 271-like  
2 settlement items be provided, but that if a question  
3 arose concerning the pricing for those systems, that  
4 that CLEC would need to go to the FCC to make a ruling  
5 on whether they were just unreasonable under the  
6 Communications Act.

7 A. Yes, that's my understanding.

8 Q. Why are the CLECs that are party of the joint  
9 stipulation given the ability to go to a state  
10 commission to make that ruling and CLECs that are not a  
11 party to it are not given that ability?

12 A. Well, I think the simple answer is this was an  
13 agreement with give and take to it, and that was part  
14 of the give and take that was involved in the  
15 stipulation and the negotiation with the CLECs.

16 Q. Can I ask that you to turn to Page 18 of your rebuttal  
17 testimony.

18 A. Okay.

19 Q. In Lines 19 through 21 you say, quote, The only reason  
20 to classify FairPoint as a BOC would be to trigger the  
21 Section 271 requirements, unquote; is that correct?

22 A. Yes.

23 Q. Are you familiar with 272 of the Communications Act?

24 A. Yes, I am.

1 Q. Are you aware of the non-discrimination requirements  
2 and separate affiliate requirements in Section 272(e)  
3 that have not and do not sunset?

4 A. Can you say that again?

5 Q. Are you aware of the non-discrimination requirements  
6 and separate affiliate requirements in Section 272(e)  
7 that have not and do not sunset?

8 A. I'd have to look at the language. It's my  
9 understanding that there's non-discrimination  
10 provisions in that section, but not separate affiliate  
11 requirements in that section.

12 Q. Well, I think -- okay. We can check that. But you at  
13 least acknowledge that there are requirements in  
14 Section 272(e), and you acknowledge that Verizon is  
15 currently subject to these requirements by virtue of it  
16 being a BOC.

17 A. Yes.

18 Q. Will FairPoint agree to be subject to these  
19 Section 272(e) requirements?

20 A. No. We don't think it's necessary to be subject to  
21 those because there are provisions that apply to  
22 independent telephone companies and apply to all local  
23 exchange carriers which essentially cover the same  
24 ground.

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1 Q. And what are those?

2 A. Well, we'd have to go through them one at a time. But  
3 if you want to go through those, I can respond and tell  
4 you what the FCC rule is that applies to each one of  
5 those provisions.

6 MR. PRICE: Can I make a data request  
7 for that, Mr. Chairman?

8 CHAIRMAN GETZ: Prepared to answer in  
9 the form of a record response?

10 MR. MCHUGH: I would like the exact form  
11 of what the response is before we -- I'm not sure what  
12 he's asking us to do.

13 CHAIRMAN GETZ: I do have a question of  
14 how extensive --

15 MR. MCHUGH: Yeah, that's --

16 CHAIRMAN GETZ: -- this request is.

17 MR. PRICE: My question was, will  
18 FairPoint agree to being subject to Section 272(e) of the  
19 Communications Act? And the response was -- the witness'  
20 response was that it's not necessary because there are  
21 other legal provisions that would apply to FairPoint that  
22 impose the same obligations. And I want to know -- I  
23 think the data request would be: What are those legal  
24 provisions that supply those obligations?

1 MR. McHUGH: I think that's fine.

2 CHAIRMAN GETZ: And we are up to  
3 exhibit?

4 MS. O'MARRA: Fifty.

5 CHAIRMAN GETZ: Fifty.

6 BY MR. PRICE:

7 Q. Thank you. In the joint stipulation, FairPoint agrees  
8 to -- or the parties to the joint stipulation agree  
9 that the PAP will be suspended for a period of one  
10 month following the cutover; correct?

11 A. Yes, that's correct.

12 Q. But is it FairPoint's position that, for other parties  
13 that are not parties to the joint stipulation, that the  
14 PAP should be suspended for two months after the  
15 cutover?

16 A. Yes, that's correct.

17 Q. Can you explain why FairPoint would need to have the  
18 PAP suspended for only one month for these three CLECs  
19 and for two months for everyone else?

20 A. I think I would answer similar to the prior question on  
21 the stipulation, is that the terms in here were the  
22 result of the parties' give and take, and this was just  
23 one of the terms that was negotiated.

24 Q. Thank you. My last question is has to do with

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1 Section 4c of the joint stipulation. Can you just --  
2 Mr. Lippold may have answered this already, but can you  
3 refresh my memory? Does Section 4c -- is that an  
4 obligation that all CLECs may enforce, or is that one  
5 of the ones that only the parties to the joint  
6 stipulation can enforce?

7 A. My understanding of the way this applies is that  
8 FairPoint has essentially agreed to provide this  
9 provision to all CLECs for one year, and that by  
10 including it in this agreement, in conjunction with a  
11 and b above it, for the CLECs who have signed this --  
12 and for anybody else who wants to, it's open to them --  
13 that this would be extended to the three years covered  
14 in a and b.

15 MR. MCHUGH: I'm sorry, Mr. Chairman.

16 Mr. Price, did you want him to address  
17 Section 4c or 4b?

18 MR. PRICE: It was 4c. Did I say 4b?

19 MR. MCHUGH: I'm not sure. But I think  
20 Mr. Skrivan was at least addressing 4b, and that's why I  
21 was --

22 MR. PRICE: Right. It's 4c. 4c is the  
23 provision --

24 MR. MCHUGH: Volume discounts.

1 MR. PRICE: Right, where FairPoint  
2 agrees to pro rate agreements that include volume  
3 discounts in the three states.

4 A. Pardon me while I read through it again.

5 (Witness reviews document.)

6 A. Okay. You know, I think I stand by what I said. C  
7 refers to volume pricing in b above; and b is  
8 essentially the three-year term. And so I understand c  
9 to be read consistent with a and b and, therefore,  
10 would apply for a longer period for the carriers that  
11 have signed this stipulation.

12 Q. So, for carriers with agreements that -- with wholesale  
13 agreements -- carriers that have wholesale agreements  
14 with Verizon right now that include services in the  
15 three northern New England states, as well as services  
16 in other states, FairPoint will come in and assume the  
17 agreements for the three northern New England states;  
18 but for CLECs not a party to this joint stipulation, it  
19 will not commit to pro rating those?

20 A. Well, we have said all along that we'll commit to pro  
21 rating those for the first year. And I think the  
22 question here is how long that term applies, how long  
23 that proration applies.

24 Q. So when you say pro rating them for the first year, you

1 mean you're referring then to FairPoint's commitment to  
2 extend the agreements for one year and that -- so  
3 therefore, you're saying that the proration only  
4 occurs -- only is good for a year and then you  
5 renegotiate the agreement?

6 A. I think that's a fair summary, yes.

7 Q. Okay. Thank you. No further questions.

8 CHAIRMAN GETZ: Mr. Mandl.

9 **CROSS-EXAMINATION**

10 BY MR. MANDL:

11 Q. Good afternoon, Mr. Skrivan.

12 A. Good afternoon.

13 Q. Am I correct that you have previously testified in the  
14 proposed transaction proceedings in Vermont and Maine?

15 A. Yes, that's correct.

16 Q. With regard to your background, have you been involved  
17 in any revenue requirements proceedings for the  
18 companies by whom you were employed?

19 A. Well, broadly speaking, yes. I'm not sure what you  
20 mean by "revenue requirement proceeding." But I've  
21 been involved in revenue requirements and various types  
22 of activities within the company, yes. And that would  
23 include NECA studies, for example.

24 Q. Would it include any rate-setting proceedings?



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1 A. I'm trying to think back. I've been involved in  
2 setting rates through interconnection agreement  
3 proceedings and I've probably been involved in some  
4 others. I can't think, off the top of my head, what  
5 those might be.

6 Q. All right. In your position with FairPoint, will your  
7 responsibilities include retail revenue requirements  
8 proceedings?

9 A. We haven't determined who exactly will be responsible  
10 for that. Right now, I'm sort of wearing two hats.  
11 One hat is working with the systems development on the  
12 accounting side specifically having to do with  
13 regulatory accounting and reporting, and then the other  
14 hat is participating in these proceedings.

15 Q. Understood. Under the organizational structure that  
16 FairPoint proposes to adopt, would personnel who handle  
17 retail rate-setting proceedings report to you?

18 A. You'll have to talk to Mr. Nixon about the organization  
19 for the regulatory group.

20 Q. All right. Fair enough. In preparing for these  
21 proceedings in the three states, did you familiarize  
22 yourself in any way with the rate-setting practices of  
23 those states?

24 A. Yes.

1 Q. All right. And from that process, would you agree that  
2 Verizon's retail rates are regulated by the New  
3 Hampshire Commission, the Maine Commission and the  
4 Vermont Public Service Board?

5 A. Yes.

6 Q. And you'd agree that each state is generally free to  
7 establish a specific method of rate regulation?

8 A. I don't know the answer to that.

9 Q. Okay. Your understanding, though, is that in a couple  
10 of the states -- Verizon has alternative regulation --  
11 an alternative form of rate regulation, as opposed to  
12 what we would refer to as cost-of-service-based  
13 regulation?

14 A. Yes, I'm familiar with that.

15 Q. All right. And after closing, am I correct that  
16 FairPoint's retail rates as an ILEC would also be  
17 subject to rate regulation by the three state  
18 commissions?

19 A. Yes.

20 Q. Okay. Did you familiarize yourself with the  
21 alternative rate regulation plan in Vermont?

22 A. To some extent, yes.

23 Q. Okay. And is it your understanding that the current  
24 plan in Vermont extends through December 31st, 2010?

1 A. Yes, that's my understanding.

2 Q. Is it also your understanding that that plan could  
3 terminate earlier if Verizon, or post-closing  
4 FairPoint, fail to comply with broadband build-out  
5 commitments that are included in that plan?

6 A. I'm not specifically familiar with those provisions.  
7 That sounds right, but I can't speak authoritatively on  
8 that.

9 Q. All right. Would you agree that in the Vermont Public  
10 Service Board proceeding, Docket 7270, FairPoint  
11 originally proposed a one-year extension of  
12 interconnection agreements, similar to your proposal in  
13 New Hampshire in your rebuttal testimony?

14 A. Yes, that's correct.

15 Q. And would you also agree that on brief, FairPoint  
16 agreed to a three-year extension of existing  
17 interconnection agreements, as well as a three-year  
18 extension of expired agreements from the date of merger  
19 closing?

20 A. Yes, that's correct.

21 Q. Okay. With regard to the -- well, let me withdraw that  
22 question.

23 Let me -- you have the CLEC settlement  
24 that you discussed with Mr. Price?

1 A. Yes, I do.

2 Q. I'd like to refer you to, as soon as I find it,  
3 Section 4 of the term sheet, and specifically on  
4 Page 6, Section 4f.

5 A. Okay.

6 Q. Under Section 4f, it's provided that FairPoint shall  
7 adopt the Vermont SGAT in effect as of the merger  
8 closing and that the SGAT will remain -- the Vermont  
9 SGAT, that is -- will remain in place with rates capped  
10 at current levels for three years following the merger  
11 closing date. A couple questions on that.

12 First is, are the parties to this  
13 settlement asking the New Hampshire Commission to  
14 approve a provision relating to the Vermont SGAT?

15 A. I don't know the answer to that.

16 Q. Was it the intention of FairPoint that Part 4f apply to  
17 all CLECs or just the three that signed this settlement  
18 agreement?

19 A. I can't necessarily speak to the intent. But the  
20 practical outcome is that it would apply to all of the  
21 CLECs, because if the SGAT remains in place and it  
22 applies to all CLECs, then effectively it would benefit  
23 any CLEC in the state of Vermont.

24 Q. All right. Would you agree that the Vermont SGAT is

1 not covered by the alternative regulation plan in  
2 Vermont?

3 A. I understand that there's a question whether or not  
4 it's covered by that. So I think that was one of the  
5 reasons that we went ahead and included this provision,  
6 just to clarify whether or not those rates would be  
7 capped for the three-year period.

8 Q. Is it your understanding that the SGAT in Vermont is  
9 not considered a tariff?

10 A. I guess that's a technical definition. And again, I  
11 understand that it's like a tariff. But I don't think  
12 it's exactly a tariff. And that may give rise to the  
13 unsureness as to whether or not the AFOR in Vermont  
14 would apply to the SGAT.

15 Q. With regard to the commitment made by FairPoint in  
16 Vermont regarding extensions of interconnection  
17 agreements, including those in effect on a  
18 month-to-month basis, am I correct that FairPoint also  
19 agreed to keep existing wholesale rates and terms in  
20 place during that three-year period?

21 A. Yes.

22 Q. In regard to the CLEC settlement, we were told by Mr.  
23 Lippold that Sections 4a and 4b dealing with the  
24 extension of interconnection agreements would apply

1 only to the three CLECs that signed the settlement  
2 agreement. Is that your understanding as well?

3 A. Yes, that's my understanding.

4 Q. Would you agree that the New Hampshire Commission could  
5 adopt a merger condition that would apply those same  
6 provisions to all interconnecting carriers?

7 MR. McHUGH: Mr. Chairman, I object to  
8 Mr. Skrivan and the questions, to the extent as to what  
9 the Commission's authority is or is not. That's certainly  
10 up to the Commission to decide, but not for Mr. Skrivan.

11 MR. MANDL: I'll withdraw the question.

12 MR. McHUGH: Thank you.

13 BY MR. MANDL:

14 Q. Just a point of clarification again in Section 4 of the  
15 CLEC settlement. Section 4e does deal with wholesale  
16 tariff rates in New Hampshire and refers to Tariff 84  
17 and Tariff 86. Do you see that?

18 A. Yes, I do.

19 Q. Okay. And that provision applies to all wholesale  
20 parties, not merely the three who signed the settlement  
21 agreement?

22 A. Yes, it does.

23 Q. Is Section 4f regarding the Vermont SGAT in some ways  
24 analogous to Section 4e? Is it basically a Vermont

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1 equivalent of what you provide under 4e for New  
2 Hampshire?

3 A. I think that that's a reasonable -- it is so, yes.

4 Q. Thank you. I'd like to refer you to Section 8 of the  
5 CLEC settlement terms.

6 A. Okay.

7 Q. Section 8a provides for some mutual obligations to file  
8 briefs in Vermont Docket 7270 in which the settling  
9 parties -- that is, FairPoint and the three CLECs --  
10 would indicate their support for approval of the  
11 merger, subject to the CLEC settlement conditions. Do  
12 you see that?

13 A. Yes.

14 Q. Wouldn't that provision conflict with the position that  
15 FairPoint has taken in the Vermont proceedings, that it  
16 will accept interconnection agreement extensions for  
17 three years for all wholesale carriers?

18 A. I don't understand the question.

19 Q. Well, in this -- according to Mr. Lippold, Sections 4a  
20 and 4b of the CLEC settlement terms which involve  
21 interconnection agreement extensions apply only to the  
22 three CLECs that signed this CLEC settlement agreement;  
23 whereas, in Vermont, FairPoint has already on brief  
24 committed to extending interconnection agreements for

1 all wholesale interconnecting parties for three years  
2 from the date of closing.

3 A. Okay.

4 Q. So what I'm asking is whether Section 8a conflicts with  
5 the commitment that FairPoint has already made on brief  
6 in Vermont Docket 7270.

7 MR. McHUGH: Mr. Chairman, again, I  
8 object to this question. First of all, the Vermont brief  
9 that's on file on behalf of FairPoint is quite extensive.  
10 If Mr. Mandl wants to point to some specific provisions  
11 and show the witness and ask if there's somehow  
12 inconsistency, which I don't think there is, between the  
13 brief and this Section 8, that's one thing. But to try  
14 and say uniformly that something done in Vermont in a very  
15 extensive brief somehow conflicts without -- first of all,  
16 he hasn't even established the witness saw the Vermont  
17 brief. That's the first matter. But getting beyond that,  
18 I mean, if there's a specific request as to some document  
19 might be conflicting, that perhaps is a different story  
20 and we can get that. But we're not there yet.

21 MR. MANDL: If I can respond to that.  
22 NECTA/Comcast had marked for identification Exhibit 83P,  
23 which is an excerpt from the Vermont brief which I used in  
24 discussions with Mr. Lippold. It does contain FairPoint's



1 commitment to extend interconnection agreement terms by  
2 three years for existing agreements and then agreements  
3 that remain in effect on a month-to-month basis. And this  
4 witness, Mr. Skrivan, indicated it was -- that was his  
5 understanding of the position taken by the company in  
6 Vermont. What I have asked him here is, in light of  
7 FairPoint's interpretation of this CLEC settlement  
8 agreement, whereby it seeks to --

9 CHAIRMAN GETZ: I'm sorry. Say that  
10 again. In light of --

11 MR. MANDL: In light of FairPoint's  
12 explanation of the three CLECs' settlement agreement, what  
13 it is saying to this Commission is that, for CLECs that  
14 did not sign this agreement, you get a one-year extension.  
15 They've already said in Vermont we get a three-year  
16 extension. Now they're going to, through Section 8a,  
17 indicate support for these settlement conditions in  
18 Vermont. To me, that seems to be a conflict when it comes  
19 to -- or conflicting positions when it comes to who gets  
20 three-year interconnection agreement extensions. And  
21 that's the question I put to the witness.

22 MR. MCHUGH: Mr. Chairman, if I may.  
23 First of all, if there's some sort of conflict with a  
24 Vermont brief that we have small excerpts of, which is 101

1 pages at least -- it's more than that, frankly, but at  
2 least as provided here -- first of all, that's not  
3 relevant to these proceedings. Second of all, I can't  
4 believe, seriously, we're trying to get a legal conclusion  
5 out of Mr. Skrivan, who is not a lawyer, as to what --  
6 this phrase may or may not conflict in a brief that is  
7 well in excess of a hundred pages. And I don't think it  
8 should be the subject of these proceedings.

9 MR. MANDL: Well, I find it interesting  
10 that another party to this proceeding introduced the  
11 entire brief of the Vermont Department of Public Service.  
12 We would be quite happy to introduce FairPoint's entire  
13 brief in this proceeding if that's what FairPoint desires.

14 CHAIRMAN GETZ: Well, let me step back  
15 to this recurring argument between asking for legal  
16 conclusions from witnesses who are not lawyers. I take it  
17 you're not asking for a legal conclusion --

18 MR. MANDL: No.

19 CHAIRMAN GETZ: -- whether there's  
20 conflict. But if generally you ask the question, is he  
21 aware that this Section 8a is in any way inconsistent with  
22 other positions that -- subject to his expertise and his  
23 experience in this case -- that are inconsistent, then  
24 I'll allow that question.

1 MR. MANDL: That's essentially what I  
2 was attempting to ask. Thank you.

3 WITNESS SKRIVAN: I'm not aware of any  
4 inconsistency.

5 MR. MANDL: All right.

6 MR. McHUGH: Thank you, Mr. Chairman.

7 CHAIRMAN GETZ: Sometimes it takes  
8 awhile to get there.

9 MR. MANDL: Interesting answer.

10 MR. McHUGH: I ask that that be stricken  
11 from the record, please. There was no need for that  
12 commentary.

13 MR. MANDL: Pardon me.

14 BY MR. MANDL:

15 Q. Now, is it your understanding that in this proceeding  
16 the Commission Staff has recommended a three-year rate  
17 freeze for FairPoint's retail rates?

18 A. I don't recall that specifically. That sounds right,  
19 subject to check.

20 Q. Okay. Also subject to check, is it your understanding  
21 that the Office of Consumer Advocate has recommended a  
22 rate freeze through 2012?

23 A. Yes.

24 Q. In your testimony, you indicate that you've

1 participated in interconnection agreement negotiations  
2 and arbitrations; is that correct?

3 A. Yes, it is.

4 Q. And would you agree that those are costly and  
5 time-consuming proceedings for both the ILEC and the  
6 wholesale customer?

7 A. Yes.

8 Q. And that those types of proceedings take up substantial  
9 Commission resources or the resources of an arbitrator?

10 A. Yes.

11 Q. Is it your understanding that interconnection  
12 agreements arise from federal law -- that is, you know,  
13 Sections 251 and 252 of the Telecommunications Act?

14 A. Yes.

15 Q. Would you agree that competition can be adversely  
16 affected by factors other than market concentration?

17 A. Can you say that again?

18 Q. Would you agree that competition can be adversely  
19 affected by factors other than market concentration?

20 A. Yes.

21 Q. One final area. I believe in both the CLEC settlement  
22 and in your rebuttal testimony, starting at Page 13,  
23 you discuss FairPoint's reservation of rights to seek  
24 rate recognition for the capitalized portion of the

1 Capgemini costs in a future rate proceeding; is that  
2 correct?

3 A. Yes.

4 Q. Assuming approval of your position, would FairPoint  
5 agree to defer seeking rate recognition of those costs  
6 from wholesale customers in advance of seeking rate  
7 recognition from retail customers?

8 A. No, we would not.

9 Q. And could you explain why not?

10 A. I guess we don't see the two as connected. They're  
11 separate proceedings. And in the event either a retail  
12 proceeding came up or a wholesale proceeding came up,  
13 FairPoint would argue -- would present arguments based  
14 on its estimate of the cost to provide various  
15 services.

16 In a retail proceeding, if it was under  
17 rate-of-return regulation, then there would be some  
18 sort of test period, and we would develop a revenue  
19 requirement and we would argue for the assumptions that  
20 went into that.

21 If it was a wholesale proceeding in  
22 terms of an interconnection agreement, then, rather  
23 than a rate-of-return proceeding, it would be based on  
24 TELRIC standard and be forward-looking in nature. And

1 we would expect to put together our forward-looking  
2 costs, including costs associated with OSS. And we  
3 would expect to put our costs together and propose that  
4 those costs be used in the proceeding.

5 Q. If the retail rates and the wholesale rates were  
6 stabilized at the Verizon levels for the same period of  
7 time, wouldn't it be possible to implement the rate  
8 recognition of these capitalized Capgemini costs at the  
9 same time for both wholesale and retail?

10 A. I think you're asking me that if... I think what you're  
11 asking me is, if we waited to have a TELRIC proceeding  
12 until we had a retail proceeding, then in the TELRIC  
13 proceeding we could argue the forward-looking cost, and  
14 in the rate-of-return proceeding we could argue the  
15 actual cost, I guess that's what would happen. I just  
16 don't see how those are connected in any way.

17 Q. With regard to the capitalized Capgemini costs, is it  
18 your expectation that some portion of those costs would  
19 be allocated to unregulated operations that benefit  
20 from the underlying systems that Capgemini is working  
21 to assemble?

22 A. Yes.

23 Q. Would it also be your expectation that those same  
24 capitalized costs would be allocated between Maine, New

1 Hampshire and Vermont?

2 A. Yes.

3 Q. And if the underlying systems were used by the rural  
4 systems of FairPoint within the New England states, or  
5 used by the FairPoint systems outside of New England,  
6 would you expect that a portion of those costs would be  
7 allocated to those systems and jurisdictions?

8 A. Yes.

9 MR. MANDL: Thank you. I have no  
10 further questions.

11 CHAIRMAN GETZ: Okay. This is a good  
12 time to take the lunch recess. Let me confirm before we  
13 do. Ms. Hollenberg, will there be questions for Mr.  
14 Skrivan?

15 MS. HOLLENBERG: Yes.

16 CHAIRMAN GETZ: And from Staff as well?

17 MS. FABRIZIO: Yeah.

18 CHAIRMAN GETZ: Okay. Then let's break  
19 until 2:15.

20 (Lunch recess taken at 12:55 p.m.)

21 (Hearing reconvened at 2:20 p.m.)

22 CHAIRMAN GETZ: Good afternoon. We're  
23 back on the record in Docket DT 07-011. I guess, why  
24 don't we complete the examination of Mr. Skrivan, and then

1 we'll deal with all of the remaining procedural issues  
2 after we are finished with his examination. So we will  
3 turn to Ms. Hollenberg.

4 MS. HOLLENBERG: Thank you.

5 **CROSS-EXAMINATION**

6 BY MS. HOLLENBERG:

7 Q. Good afternoon.

8 A. Hello.

9 Q. I just want to say at the outset that I hadn't intended  
10 to ask you very many questions. But Mr. Leach deferred  
11 some to you, so you can blame him.

12 A. Yes, I'm aware of that.

13 Q. You responded to some data requests in this docket; did  
14 you not?

15 A. Yes, I did.

16 Q. And are your responses up to date?

17 A. To my knowledge, they're up to date, yes.

18 Q. Thank you. You should have a packet -- actually, if  
19 you don't have a packet before you of exhibits, they  
20 were passed out on Monday and so they may not be before  
21 you. So let me get you another copy.

22 MS. HOLLENBERG: If I could approach the  
23 witness, please? Thank you.

24 BY MS. HOLLENBERG:



1 Q. And I'm actually going to see if I can find the Leach  
2 exhibits as well, because I may refer to some of these.

3 A. Okay.

4 Q. Did you join FairPoint sometime after April 2007?

5 A. Yes, I did.

6 Q. And when did you join FairPoint?

7 A. June 4th of 2007.

8 Q. And have you ever worked in New Hampshire before?

9 A. No.

10 Q. How about Vermont or Maine?

11 A. I've worked in Vermont.

12 Q. Thank you. If you could look at the first of the OCA  
13 exhibits, which is -- let me just get my copy out --  
14 labeled OCA Exhibit Skrivan P10. And would you agree  
15 that this is your response on behalf of FairPoint to  
16 OCA R-105?

17 A. Yes.

18 Q. Would you agree that the TSA costs are a transaction  
19 cost?

20 A. Yes.

21 Q. And that FairPoint will not seek to recover these costs  
22 from ratepayers?

23 A. Yes.

24 Q. Would you also agree that most of the Capgemini costs

1 are not being considered by FairPoint as transaction  
2 costs?

3 A. Yes, I would agree.

4 Q. And that, in fact, most of these costs are being  
5 capitalized?

6 A. Yes, I would agree.

7 Q. If FairPoint were not purchasing the northern New  
8 England properties from Verizon, do you agree that the  
9 ratepayers of New Hampshire would not have to pay any  
10 of these capitalized costs associated with Capgemini's  
11 work?

12 A. Yes, I would agree they would not have to pay the costs  
13 associated with Capgemini. But they would be required  
14 to pay similar costs for -- I can't say similar costs.  
15 They would be required to pay costs for similar  
16 services that are being provided by Verizon today. I  
17 can't say whether the costs would be the same or not.

18 Q. Thank you. If I could ask you to turn to the next of  
19 the exhibits for the OCA, labeled OCA Exhibit  
20 Skrivan P11. Would you agree that this is your  
21 response on behalf of FairPoint to OCA R-106?

22 A. Yes.

23 Q. Thank you. And just directing you to -- this is  
24 inquiring about whether or not FairPoint is going to

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1 impute the directory revenues associated with the  
2 Commission's order in the Verizon Yellow Pages  
3 document. Are you familiar with that?

4 A. Yes.

5 Q. And your answer is, basically, FairPoint does not  
6 believe the Verizon directory business has anything to  
7 do with FairPoint or this transition [sic].

8 A. Yes.

9 Q. Okay. Thank you. If I could ask you to look at your  
10 rebuttal testimony at Page 5, please.

11 A. Okay. I'm there.

12 Q. Thank you. At Lines 10 to 11, you see that it says,  
13 "FairPoint has already agreed" -- "already committed to  
14 adopting Verizon's rights and obligations under state  
15 regulation in New Hampshire"?

16 A. Yes.

17 Q. Yet, in a future rate case, FairPoint will not impute  
18 any of the approximately \$23 million associated with  
19 the Verizon Yellow Pages order; is that correct?

20 A. Yes, that's our position.

21 Q. So FairPoint is not committed to adopting that  
22 obligation of Verizon's.

23 MR. MCHUGH: I object, in the sense that  
24 we're not here for a Verizon rate case. And I don't know

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1 what the Verizon position would be in a Verizon rate case  
2 at some point in the future.

3 MS. HOLLENBERG: I'm merely just asking  
4 the witness whether or not this is an obligation of  
5 Verizon's which currently exists that they are not -- that  
6 FairPoint is not adopting. And it is contrary to what his  
7 testimony says.

8 CHAIRMAN GETZ: Then I guess that raises  
9 the issue that I believe has been spoken to a couple of  
10 times, is what is the nature of the underlying obligation  
11 by Verizon. And I guess to the extent that you're asking  
12 the witness to accept your premise that there is an  
13 obligation, which I -- is that what you're objecting to,  
14 Mr. McHugh?

15 MR. McHUGH: Well, that's part of it, if  
16 it's going to be phrased in terms of that hypothetical.  
17 But I don't know what Verizon's obligations would be in a  
18 future, unspecified Verizon rate case. There's no point  
19 in time, in terms of reference, a whole litany of things  
20 that might come up in a Verizon rate case at some  
21 unspecified point in the future. That is not part of the  
22 basis of the question.

23 MS. HOLLENBERG: Okay. Verizon is  
24 currently obligated to impute \$23 million in revenues, and

1 they are doing that. And that has been something that's  
2 shown on the record. And I guess I would like to know if  
3 this witness -- the day after the closure of this case, if  
4 FairPoint is not accepting that obligation of Verizon.

5 CHAIRMAN GETZ: Do you have an answer to  
6 that, Mr. Skrivan?

7 WITNESS SKRIVAN: Yeah. I don't know  
8 whether it's an obligation of Verizon. I understand  
9 there's an order. I don't know what position Verizon  
10 would take in a rate case. I strongly suspect they would  
11 oppose that. And we are reserving the right to oppose  
12 that imputation.

13 BY MS. HOLLENBERG:

14 Q. All right. And what is the basis for your opinion that  
15 Verizon would oppose an order that's been affirmed by  
16 the New Hampshire Supreme Court?

17 A. I don't know on what basis they would. I just suspect  
18 they would.

19 Q. Thank you. If you could look at the next exhibit for  
20 the OCA, OCA Exhibit Skrivan P12, which is, if you  
21 would agree, your response on behalf of FairPoint to  
22 OCA R-109?

23 A. Yes, I have it.

24 Q. Thank you.

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1 CHAIRMAN GETZ: Can you hold on one  
2 second, Ms. Hollenberg? I thought we had those exhibits,  
3 but I'm not sure.

4 MS. HOLLENBERG: I have plenty of extra  
5 copies if you need them.

6 CHAIRMAN GETZ: Yeah. Could we get  
7 that, 'cause I'm not seeing it.

8 MS. HOLLENBERG: Actually, I stand  
9 corrected. I don't think it was passed in, 'cause he was  
10 sworn in and we didn't proceed.

11 MR. MCHUGH: Do you have an extra copy?

12 MS. HOLLENBERG: Absolutely. Anyone  
13 else?

14 MR. MCHUGH: Do you have a copy of --

15 MS. HOLLENBERG: Yes.

16 MR. MCHUGH: Oh, this is it.

17 MS. HOLLENBERG: Anyone else?

18 The exhibits are stapled together.  
19 There are only four of them, public exhibits. Although, I  
20 will say I do have at least one confidential question  
21 which was deferred from Mr. Leach the other day.

22 BY MS. HOLLENBERG:

23 Q. And if I could have you next look at the next OCA  
24 exhibit, which is your response on behalf of FairPoint

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1 to OCA R-112. Do you agree with that?

2 A. Yes, I have it.

3 Q. And you stated in your rebuttal on Page 12, and it's  
4 Lines 7 through 8 -- actually, one moment, please. So  
5 you talked about that FairPoint -- basically, the  
6 position that you're taking is FairPoint should not be  
7 subject to more stringent requirements than apply to  
8 Verizon currently. Do you agree with that?

9 A. Yes.

10 Q. Okay. And that you make an additional point at Page 3  
11 of your rebuttal, a similar point, although additional,  
12 Lines 11 through 14, that basically FairPoint -- I'll  
13 just read. "...FairPoint does not believe that as a  
14 result of approval of the transaction it should  
15 relinquish any legal rights available to Verizon's New  
16 Hampshire ILEC today or to take on additional  
17 regulatory obligations that have not previously been  
18 imposed on Verizon's New Hampshire ILEC operations."  
19 Did I read this correctly?

20 A. Yes.

21 Q. Thank you. You agree that you made this statement at  
22 Page 8, Lines 8 to 9 --

23 A. Yes.

24 Q. -- that FairPoint believes it's premature and

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1 potentially harmful to add regulatory conditions  
2 applicable to Verizon New Hampshire's operations at  
3 closing. Did I read that correctly?

4 A. Yes.

5 Q. Thank you. Is it your testimony that FairPoint would  
6 reject approval by the PUC if such approval included  
7 conditions which imposed additional regulatory  
8 obligations?

9 MR. MCHUGH: Well, I object to the form  
10 of that, Mr. Chairman. This witness is not authorized to  
11 say whether or not FairPoint would reject the transaction  
12 depending upon this Commission's approval. That is  
13 something that is for senior management and the board of  
14 directors to decide, not for Mr. Skrivan to decide.

15 MS. HOLLENBERG: And my response would  
16 be that this witness has testified a couple of times in  
17 their testimony about how this Commission should approve  
18 this transaction. And it's my --

19 CHAIRMAN GETZ: Let's phrase it this  
20 way: Is the witness aware whether FairPoint would -- how  
21 FairPoint would react to additional conditions imposed?

22 WITNESS SKRIVAN: Yes. Generally,  
23 FairPoint would take those conditions and consider those  
24 at the executive level and make a decision accordingly.



1 BY MS. HOLLENBERG:

2 Q. And who do you report to?

3 A. I report to Pat Hogan.

4 Q. Okay. And would he participate in that decision-making  
5 process?

6 A. I don't know. He's the comptroller. He might.

7 Q. Do you know who would participate in that  
8 decision-making process?

9 A. I know some of the people who would participate in  
10 that. Peter Nixon would be one of those.

11 Q. Okay. Thank you. If I could have you look at Page 5  
12 of your testimony, please, your rebuttal testimony.

13 A. Yes.

14 Q. And at Lines 13 to 14 --

15 A. Yes.

16 Q. -- you state here, "Therefore, it is not necessary for  
17 the Commission to adopt conditions on its approval."  
18 Did I read that correctly.

19 A. Yes.

20 Q. Is it your testimony that the Commission should trust  
21 FairPoint's offers of undertakings in this proposed  
22 transaction?

23 A. Well, that's a tough question. I think they should. I  
24 certainly understand the Commission has to satisfy

1           itself of a number of conditions or a number of -- I  
2           should say it this way: The Commission should satisfy  
3           itself that FairPoint has the financial strength, the  
4           managerial capability and the technical capability to  
5           take on the job. And to the extent that the Commission  
6           believes there ought to be conditions associated with  
7           that, then, you know, then they should pursue that. In  
8           my opinion, generally speaking, FairPoint has  
9           demonstrated that. And I would also say, for many of  
10          the conditions which have been proposed by some of the  
11          parties, it would be -- seem reasonable to me that the  
12          Commission could wait and see how things are going.  
13          And if FairPoint is hitting on all cylinders, then  
14          everything's fine. And if FairPoint were to drop the  
15          ball on an issue, then we could get together and figure  
16          out what we need to do about that.

17    Q.    Would you agree with the statement that the Commission  
18           does not have authority to enforce voluntary  
19           undertakings?

20    A.    I don't know.

21    Q.    Do you agree that it's possible that regulators in New  
22           Hampshire, Maine and Vermont would impose different  
23           conditions upon approval?

24    A.    Yes, that's possible.

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1 Q. And it's possible that those conditions could conflict?

2 A. I hadn't really thought about that. I suppose it's  
3 possible that there could be conflicting conditions, as  
4 well as conditions which just might simply be  
5 different. Yes.

6 Q. And it's possible that conflicting conditions could  
7 relate to the financial terms of the proposed  
8 transaction?

9 A. Yes.

10 Q. I'd like to just give you an example and ask you what  
11 would happen if this scenario occurred. Suppose the  
12 New Hampshire Commission conditioned its approval upon  
13 a certain level of state-specific capital expenditures  
14 and that Maine and Vermont did also. If the total of  
15 these three state-specific conditions exceeded what  
16 FairPoint was able to spend on total capital  
17 expenditures, such that FairPoint could not comply with  
18 all three conditions in total, what would happen?

19 A. Well, I'm certain we'd have to -- I'm assuming from the  
20 question that this is something we could determine  
21 ahead of time before closing and would be in the forum  
22 of us taking a look at this and saying this is just  
23 more than FairPoint could do, based on the orders. And  
24 if it was more than FairPoint -- than what FairPoint

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1 could do, and it determined in its own mind that it was  
2 more than it could do, then it wouldn't take that on.

3 Q. So, are you suggesting that there's a possible further  
4 regulatory process that might occur if that happened?

5 A. I don't know what type of process would happen there.

6 Q. But also, it could involve FairPoint not going through  
7 with the proposed transaction if it couldn't meet all  
8 conditions?

9 A. I think that's something that FairPoint would have to  
10 consider, yes.

11 Q. In your New Hampshire rebuttal at Page 20, Lines 10 to  
12 11 -- do you see that?

13 A. Yes.

14 Q. It appears that you're objecting to the adoption of  
15 state-specific conditions imposed by other state  
16 commissions. Is that correct?

17 A. Yes.

18 Q. So, is it your position that the Commission could adopt  
19 non-state-specific conditions imposed by other state  
20 commissions?

21 A. I'm not sure. I'm not really sure what that would be.  
22 I think my testimony was intended to convey that the  
23 evidence in each state might produce the need for a  
24 particular condition to be placed on FairPoint, or the

1 Commission's determination that they felt that should  
2 happen, and that the conditions are going to be  
3 different in each of the states, and that it doesn't  
4 make sense to me to apply evidence from another state  
5 which has a very different or can have very a different  
6 regulatory environment, depending on the issue, and  
7 simply apply it because it was a finding in a different  
8 state.

9 Q. So, by saying "state-specific," you really mean all  
10 conditions imposed by the other states.

11 A. That's what I intended to mean, yes.

12 Q. Okay. Thank you. I'd like to propose another scenario  
13 for you to consider. What if both Maine and Vermont  
14 adopted conditions that precluded FairPoint from  
15 increasing rates in those states, and New Hampshire did  
16 not? If FairPoint later decides it needs more money,  
17 and it's precluded from going to Vermont or Maine for  
18 the more money, do you agree the likelihood and  
19 pressure of a rate increase in New Hampshire increases,  
20 all things being equal?

21 A. I would say yes, that all other things being equal, if  
22 there's only one state where we had the opportunity to  
23 file for a rate case, that would be where we would  
24 look.

1 I'd like to point out that revenue  
2 shortfalls or cost overruns in a different state would  
3 not be part of any such process that, in the event --  
4 and there's nothing planned at this point -- but in the  
5 event FairPoint were to come in to New Hampshire with a  
6 rate case or other type of rate relief request, that it  
7 would be based on its operations in New Hampshire. It  
8 would not be based on loss of revenues or expenses in  
9 other states.

10 Q. But it's likely that there would be a New Hampshire  
11 rate case if there couldn't be a -- or more likely if  
12 there couldn't be one in Maine and Vermont.

13 A. I don't know that that's the case. I think that each  
14 state would stand on its own and that we would evaluate  
15 New Hampshire based on the market conditions and the  
16 regulatory environment and the competitive environment  
17 in terms of any decisions that were made.

18 Q. I guess I'm a little confused, because I thought that  
19 you answered affirmatively to my first question, which  
20 was, if FairPoint later decides it needs more money and  
21 is precluded from going to those two states, that the  
22 likelihood of pressure for a rate increase in New  
23 Hampshire increases. And what I thought I heard you  
24 say was "yes" to that question.

1 A. Let me just describe how -- it's maybe not a big  
2 difference. But if we needed more revenue, and there's  
3 only one place we could go, we would go to New  
4 Hampshire. But I really think that, regardless of  
5 what's going on in the other states, the decision in  
6 New Hampshire would be based on New Hampshire  
7 conditions, pretty much on a stand-alone basis.

8 Q. Thank you. I understand your answer. Thank you.

9                   Would you agree, though, that that's an  
10 example of a state-specific condition that New  
11 Hampshire should adopt to prevent this kind of  
12 circumstance?

13 A. Are you speaking of a --

14 Q. In that example that I gave you. I mean, you testified  
15 that state-specific conditions -- and basically what  
16 you meant were all conditions adopted in other states  
17 were not appropriate for adoption in New Hampshire.  
18 And what I'm asking you is, after considering that last  
19 example, whether or not there may be circumstances  
20 where it would be appropriate for the New Hampshire  
21 Commission to adopt conditions imposed by either or  
22 both of the states, Maine and Vermont.

23 A. Well, I think in that condition which we're speaking  
24 specifically about, if the other states were to impose

1 three-year rate caps or something like that, should New  
2 Hampshire do it as well to essentially preempt  
3 FairPoint from deciding this was the only place it  
4 could raise rates -- and the situation in each state is  
5 really different. In Vermont, there's already a  
6 three-year AFOR condition where we're not able to raise  
7 rates until the end of 2010, in the event we're  
8 approved for the merger. And there's a lot of other  
9 things that go along with that AFOR case. It's not  
10 simply a proceeding that decided that we would have  
11 rates that stayed the same until that date at the end  
12 of 2010. So there's issues about whether there's  
13 mutuality on staying out. There's issues that relate  
14 to lots of other things, such as service quality and  
15 investment. And so I think that each state is so  
16 different, that it's hard to pick one condition that  
17 was imposed in another state and say, well, let's bring  
18 it in here.

19 Q. Would you -- would FairPoint agree to generally treat  
20 the states equally overall?

21 A. That's such a general question. I certainly want to  
22 say we have the same respect for New Hampshire as we  
23 have for the other states.

24 Q. But?



- 1 A. And that each -- I don't say "but," I say "and" -- and  
2 each situation is different, and we have to deal with  
3 each situation as it stands.
- 4 Q. And I don't know if you recall your Vermont testimony,  
5 your live testimony, 'cause it happened quite a while  
6 ago, relatively speaking at this particular time. But  
7 I think you mentioned there that, if the proposed deal  
8 is rejected in New Hampshire and Maine, that you'd be  
9 willing to come back to the Vermont PUC -- or the  
10 Vermont Board and discuss what that means regarding  
11 going forward. Do you recall that?
- 12 A. Yes, I do.
- 13 Q. And is it your position that FairPoint would agree to  
14 do something similar to that in New Hampshire as well?
- 15 A. Sure.
- 16 Q. And do you also recall when you testified in Vermont,  
17 that you testified that there will be some temporary  
18 disruptions in service quality during the cutover  
19 period?
- 20 A. I don't remember that I used those exact words. I  
21 remember the -- I remember that discussion, yes.
- 22 Q. Do you agree with that?
- 23 A. That there will be what?
- 24 Q. Temporary disruptions in service quality.

1 A. Well, I mean, there will be approximately a five-day  
2 period where we won't be able to take orders on an  
3 automated basis. So I think that sort of answers the  
4 question in terms of whether there will be a  
5 disruption.

6 Q. So the answer is "yes"?

7 A. Yes.

8 Q. And just to go back to the discussion about whether or  
9 not -- I mean, generally, FairPoint is opposed to  
10 conditions on approval. And you mentioned something  
11 about if things aren't going well after approval, we  
12 can -- and I'm paraphrasing because I don't remember  
13 your precise words -- but we could get together and  
14 talk about how to do things differently. Is that the  
15 general flavor of what you said earlier?

16 A. Yes.

17 Q. And I guess, recognizing that you're not an attorney,  
18 and I'm not asking for a legal opinion, but how do you  
19 see that occurring? The approval will have already  
20 occurred, and there really will not be anything, any  
21 venue -- or do you see a venue for the Commission to  
22 consider imposing conditions after approval?

23 A. I would say that it would depend on the issue. And if,  
24 for example, there were ongoing service-quality issues

1 that weren't getting fixed, then we could have  
2 discussions. The Commission can open a docket to  
3 review and figure out what needs to happen. And they  
4 could, in that process, impose conditions.

5 Q. Do you know who would have the burden of proof in such  
6 a process? And if you don't, that's fine. I just --

7 A. No, I don't.

8 Q. Thank you. You talked a little bit with Mr. Mandl  
9 about some commitments that are being made in the  
10 Vermont case. And his concern was the wholesale  
11 customers, and rightly so. I am concerned about the  
12 retail customers. And I was wondering if you know  
13 anything about the specific commitments related to  
14 retail rates in the two different states of Vermont and  
15 Maine.

16 A. Yes, I do. In Vermont, by adopting the AFOR, we're  
17 agreeing to not increase retail rates for a three-year  
18 period. In Maine, we are also adopting the AFOR that  
19 applies to Verizon. And the situation is a little  
20 different there because, in Maine, the AFOR has  
21 essentially been in process between Verizon and the  
22 Maine Commission, with the Maine Commission proposing  
23 rate reductions and a temporary -- I don't know if  
24 that's the correct legal term. But a temporary order

1 of some sort was put into place under which Verizon  
2 agreed to invest more money in broadband. And the  
3 Commission essentially agreed to put off any further  
4 decision in the AFOR proceeding until after the  
5 conclusion of the merger, whether or not it goes --  
6 whether it goes through or not. And so what we have  
7 proposed to do in Maine is to cap retail rates for one  
8 year.

9 Q. And I guess you just confirmed that you are aware  
10 there's an AFOR in Maine, obviously.

11 A. Yes.

12 Q. And it is your understanding that the Vermont  
13 Commission agreed with the proposal for DSL build-out  
14 in lieu of the decrease in rates?

15 A. Do you mean the Maine Commission?

16 Q. The Maine Commission. I'm sorry.

17 A. That's my understanding, yes.

18 Q. Is it possible that there have been further  
19 developments since you last knew about that  
20 understanding or --

21 A. I don't know.

22 Q. I thought I had a different understanding, but I could  
23 be wrong. That's the only reason I ask.

24 Mr. Leach testified the other day, and

1 he indicated that FairPoint has not specified the  
2 details of how it will allocate costs between regulated  
3 and unregulated operations in New England.

4 A. Yes.

5 Q. Do you agree with that?

6 A. I agree that we haven't specified in detail how those  
7 cost allocations are going to work, yes.

8 Q. Thank you. And you also agree, as testified by Mr.  
9 Leach, that FairPoint has not specified the details of  
10 how it will allocate cost between FairPoint affiliates,  
11 including northern New England?

12 A. Yes.

13 Q. You testified at Page 20 of your rebuttal -- if you  
14 could turn there, please?

15 A. Okay.

16 Q. Lines 14 to 18.

17 A. Yes, I see that.

18 Q. And you're talking here about the fact that as a  
19 midsize ILEC, FairPoint will not have to file as many  
20 ARMIS reports as Verizon New England. Do you agree  
21 with that?

22 A. Yes.

23 Q. And that FairPoint will not specifically have to file  
24 ARMIS reports 43-02, 43-03 and 43-04?

1 A. Yes.

2 Q. And that FairPoint will only be required to file the  
3 summary of report, which is 43-01, and the  
4 service-quality reports, which are 43-05 and 43-08?

5 A. Yes, that's correct.

6 Q. What does FairPoint intend to submit to the PUC  
7 regarding cost assignment?

8 A. Can you be more specific? Are you talking about a  
9 cost-allocation manual or the cost assignment of the  
10 actual costs as they occur?

11 Q. I guess both.

12 A. Okay. On the cost-allocation manual, we're not  
13 proposing to submit a cost-allocation manual. But  
14 we're proposing to develop and have a cost-allocation  
15 manual that would be available for review or  
16 certainly -- we heard earlier about audits. I wouldn't  
17 look forward to that, but I understand those things can  
18 happen. And if I might, can I talk a little bit about  
19 the cost-allocation manual and what would be in it?

20 Q. Sure.

21 A. Okay. The FCC has a number of rules, some of which  
22 have been developed in conjunction with state boards,  
23 that address accounting issues and cost-allocation  
24 manual. And the FCC has a uniform system of accounts

1 which is in Part 32. And Part 32 has a section dealing  
2 with affiliate transactions. And the affiliate  
3 transactions, I'd like to summarize it as essentially  
4 resulting in a requirement that the ILEC enter into  
5 arm's-length transactions with their affiliates. And  
6 essentially what the rules do in Part 32 is they say,  
7 if the ILEC has a tariff, then you use that tariff.  
8 Pure and simple. You don't get to use anything else.  
9 So if an ILEC, for example, is selling switched access  
10 to a long-distance affiliate, the long-distance  
11 affiliate pays the switched-access tariff for the  
12 services it uses. If there's not a tariff, then the  
13 next hierarchy of cost allocation between affiliates is  
14 to use any interconnection agreements or statement of  
15 SGAT that might be available. And that would occur if  
16 the affiliate was, you know, operating as a competitive  
17 local exchange carrier. In the event that that doesn't  
18 exist, if the ILEC is providing something at a  
19 prevailing rate that is in the market, then that is  
20 used.

21 Sort of going down the hierarchy here.  
22 And then at the next level, if none of those things  
23 exist, and the ILEC is providing a service that doesn't  
24 meet any of those other needs, then it's to provide the

1 service to its affiliate at the higher of cost or  
2 market. And what that does is, that prevents the ILEC  
3 from selling services to an affiliate at below market  
4 cost -- in essence, allowing the ILEC to subsidize the  
5 operations of the affiliate. And in terms of that same  
6 transaction that would go from the affiliate back to  
7 the ILEC, instead of it being the higher of cost or  
8 market, it's the lower of cost or market.

9 And I hate to go into this depth.  
10 There's just one exception to that which might come up  
11 later, based on my review of the questions that was  
12 asked of Mr. Leach; and that is, if there's an  
13 organization within the ILEC family -- and I'll just  
14 call it a centralized service organization -- that's  
15 providing services to all of the affiliates, and it  
16 exists solely to serve the family of affiliates and  
17 it's not selling services to third parties, then the  
18 rules allow for that service to be provided simply at  
19 fully distributed cost and you don't have to do a  
20 market test on that. So that's sort of an overview of  
21 what's in the affiliate transactions.

22 Well, you might think I'm done talking  
23 about cost, but I'm not quite done yet. There's a --

24 CHAIRMAN GETZ: You gave your clearance



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1 for this, Ms. Hollenberg. But I'm trying to understand  
2 the relationship to the underlying question about PUC  
3 reporting in light of the lesser obligation to file all of  
4 the normal ARMIS reports that Verizon currently files.

5 WITNESS SKRIVAN: Well, she then asked a  
6 question about -- I forget exactly what it was. But it  
7 led me --

8 MS. HOLLENBERG: Pretty much that.

9 WITNESS SKRIVAN: -- to cost  
10 allocations. Oh, the question was what would we file  
11 regarding cost allocations with the state commission. And  
12 so that sort of leads me to two different areas. One area  
13 is there's a cost-allocation manual that the company is  
14 going to adopt and use to allocate cost between affiliates  
15 and between regulated and de-regulated operations.

16 And while I didn't want to go into too  
17 much detail, I wanted to make sure that the Commission  
18 understands there's very precise rules that we're required  
19 to operate under that apply to all ILECs, including  
20 FairPoint, and we will operate under those.

21 The other part is, there is a  
22 requirement in the state rules that we file separated  
23 results of operations with the state commission. And by  
24 separated, I mean separated between state and interstate

1 operations -- or in this case, what Verizon has been  
2 filing, which we will also file in the same format, is a  
3 financial statement showing total New Hampshire  
4 operations, or what I call unseparated, which means it has  
5 the state and interstate operations, and then next to that  
6 it has the portion of those which are assigned to state  
7 operations.

8 BY MS. HOLLENBERG:

9 Q. Thank you. So if you could -- I don't know if you can  
10 find the packet of the Leach exhibits before you, but  
11 there was a Leach OCA Exhibit Leach 45P.

12 A. Yes.

13 Q. And that is Mr. Leach's response to OCA R-31. Are  
14 you -- did you just discuss the -- if you look at the  
15 bottom, it says, "FairPoint will comply with all FCC  
16 rules and New Hampshire guidelines when making such  
17 assignments." Is that what you just discussed?

18 A. No, actually, it's not.

19 Q. What did you mean by that? What did you mean by "all  
20 FCC rules"?

21 A. Okay. Certainly, we will comply with the Part 32  
22 affiliate transaction rules. There's also Part 64  
23 rules which apply to allocations within an ILEC,  
24 between its regulated and de-regulated operations.

1           In this case -- again, this gets sort of  
2 complex. So if I might have a little leeway to explain  
3 some of the background, that will help me explain the  
4 answer to what we're doing with broadband. And that  
5 is, again in the FCC rules, there's a section called  
6 Part 36, which again was developed in conjunction with  
7 the states. And Part 36 allocates cost between the  
8 state and the interstate jurisdiction under the general  
9 theory that a company shouldn't get 75 percent of its  
10 cost in the state jurisdiction and 50 percent of its  
11 cost in the interstate jurisdiction, that it ought to  
12 add up to 100 percent and not 125 percent. Similarly,  
13 they shouldn't be able to get 75 percent of their cost  
14 in the state jurisdiction and only 10 percent in the  
15 interstate jurisdiction, meaning they're only covering  
16 85 percent of their cost. So that's really the purpose  
17 of the jurisdictional separations, is to establish for  
18 the state commission and the FCC what portion of the  
19 company's costs are subject to their authority and  
20 control.

21           In the case of broadband services, the  
22 broadband services which are specifically DSL-type  
23 services, or pretty much any broadband services, are  
24 considered interstate services. And so when we have a

1 plant which is being used to solely support broadband  
2 services, then the separations process categorizes that  
3 in such a way that it's allocated to the interstate  
4 jurisdiction, and then its up to the FCC exactly how to  
5 recover those costs.

6 And what the FCC has done with broadband  
7 about two years ago, they issued an order which  
8 de-regulated that. But they kept the rules in place  
9 which said that you continue to allocate it to the  
10 interstate jurisdiction. And because of the way price  
11 caps work for Verizon and other price-cap carriers, the  
12 process of de-regulating it doesn't allow the price-cap  
13 carriers to move it into other rate elements for  
14 recovery. It basically is in what's called a price-cap  
15 basket that isn't allowed to be moved to other rate  
16 elements. So Verizon or other price-cap carriers can't  
17 de-regulate that and then move the cost over to special  
18 access or switched access to recover from  
19 inter-exchange carriers.

20 So, you know, back to this, in terms of  
21 the investment that we're going to make in the  
22 broadband plant, the infrastructure investment, the  
23 answer sort of depends on what's put into service and  
24 how is it being used. For example, in separations, a

1 loop, if it's used for interstate private line, then  
2 it's assigned to interstate. That same loop could be  
3 used next year for a joint message service and fall  
4 into what's called the common-line category. So it  
5 depends on how the loop's actually being used. The  
6 same would be here with the broadband plant. If we put  
7 the broadband plant infrastructure in place, which is  
8 there just to provide broadband service, then the  
9 jurisdictional separations takes and assigns that to  
10 the interstate jurisdiction. And we don't have any  
11 plans to change that. That's just how separations  
12 works.

13 If, on the other hand, let's say that  
14 something we had to do -- let's say there's a community  
15 who can't get broadband service because they're out  
16 beyond 20,000 feet, and so we have to go reinforce the  
17 cable plant -- and that benefits voice as well as  
18 broadband -- then a portion of that investment would be  
19 assigned to a common-line category, and appropriately  
20 so, because it would be there to support voice as well  
21 as broadband. And then the jurisdictional rules would  
22 assign some of that to interstate, and some of that  
23 would stay in the state jurisdiction.

24 Q. But all revenues will be assigned to -- will not be

1 attributed to the intrastate regulated operations; is  
2 that correct, from DSL?

3 A. From DSL, all revenues will be attributed to  
4 interstate.

5 Q. And I'm a little bit worried about asking you this  
6 question. But what New Hampshire guidelines were you  
7 referring to?

8 A. I apologize. I probably should have said New Hampshire  
9 guidelines, if any.

10 Q. Okay.

11 A. And really, after thinking through it, since the  
12 broadband is being assigned to the interstate  
13 jurisdiction, and it's not subject to -- it won't be in  
14 the state jurisdiction, then there really aren't -- I  
15 should not have included that.

16 Q. Well, not all broadband, I think, based on your answer  
17 a moment ago, is going to be assigned to interstate. I  
18 think you said if it benefits voice, it will be  
19 assigned intrastate.

20 A. Well, if it benefits -- if it's there for the voice  
21 network, then it's not broadband. For example, let's  
22 say we put a new fiber cable out to this community I  
23 referenced earlier which was too far out to get DSL  
24 service, and then we put a digital loop carrier, an

1 MSAM or something out there to provide the service,  
2 part of that fiber optic cable would be dedicated to  
3 broadband service and would be allocated to the  
4 interstate jurisdiction. Part of that fiber optic  
5 cable would be there to reinforce the voice and would  
6 be appropriately considered part of the common-line  
7 revenue requirement, and part of that goes to the state  
8 jurisdiction.

9 Q. Okay. Could you look at the attachment to -- or  
10 actually, it's OCA Exhibit Leach 46, which is a highly  
11 confidential exhibit. So we'll both be mindful of not  
12 saying the numbers.

13 A. Yes, I have it.

14 Q. Otherwise, your attorney will get upset.

15 Just firstly, do you recognize this  
16 document?

17 A. No.

18 Q. Okay. Mr. Leach testified the other day that it was a  
19 detailed -- details from FairPoint's financial model.  
20 And what I'd like you to do is look about halfway down  
21 the page. There's a bolded heading on the left-hand  
22 side that says "ISP COGS." Then the next line says  
23 "DSL line-sharing." And the line after that says "COGS  
24 per DSL." Are you familiar with the initials COGS?

1 A. Yes.

2 Q. Okay. Good. And you agree that that means cost of  
3 goods sold per DSL?

4 A. Yes.

5 Q. Okay. And if you look to the right under each of the  
6 columns for 2008 to 2015, there's a number which we're  
7 not going to say. And Mr. Leach testified that that  
8 was a monthly per-line number. And I asked if there  
9 was actually a commitment that the DSL subsidiary  
10 actually pay this amount. And I think my recollection  
11 is that Mr. Leach said, in light of the fact that  
12 there's a common parent, there's really no transaction  
13 that occurs. Do you agree with that?

14 A. I have to say yes and no. And let me explain why I  
15 agree and don't agree. From the standpoint of  
16 regulated accounting, that transaction occurs and will  
17 happen. The telephone company is providing a wholesale  
18 service to an affiliate, and it will bill that. And on  
19 the regulated books that we submit to regulators, that  
20 will show up as a revenue on the ILEC. For purposes of  
21 financial reporting, that's considered a -- I'm not  
22 sure of the term. But it's an inter-company  
23 transaction, which for financial reporting purposes you  
24 eliminate that for reporting, because you don't want to



- 1 bill your affiliate for services and report that as  
2 revenue in the financial reporting world. They're not  
3 interested in what you're transferring between  
4 affiliates. They're interested in what revenue you're  
5 bringing into the entity. Regulators have a different  
6 view on the ILEC. They're wanting to know what  
7 regulated revenue is coming in. And to the extent an  
8 affiliate is paying revenue into the ILEC, it has to be  
9 recorded.
- 10 Q. Would you agree with the characterization of "paper  
11 transaction"?
- 12 A. I guess I would. I'm not really sure how the treasurer  
13 operations are going to work, if we're going to have a  
14 separate bank account for an ILEC compared to its  
15 affiliate. But the cash is all going to be in the  
16 organization, regardless of where the cash shows up.  
17 But from the standpoint of regulatory oversight, it's  
18 not a paper transaction, it's a real transaction.
- 19 Q. And Mr. Leach deferred the question to you of how  
20 FairPoint determined that figure.
- 21 A. The one that's in the model?
- 22 Q. Yes.
- 23 A. I don't know.
- 24 Q. Do you know who would know the answer to that question?

1 A. No.

2 MS. HOLLENBERG: I would like to make a  
3 record request, then, for the company to identify who and  
4 how that figure was determined, please.

5 MR. MCHUGH: Certainly. I mean, I think  
6 it was the subject of a lot of testimony by Mr. Smith last  
7 night on how we came up with -- we're happy, I guess, to  
8 take an oral DR and confirm it.

9 CHAIRMAN GETZ: Well, let me see where  
10 we're going with this. Is there some -- are you looking  
11 for some other witness to answer the question? You're  
12 looking for just the background for the number? What are  
13 you looking for?

14 MS. HOLLENBERG: I would like the  
15 background for the number. My understanding from Mr.  
16 Leach was that Mr. Skrivan would be able to tell me,  
17 despite the fact that he hadn't been involved in creating  
18 the financial model. But now, Mr. Skrivan has testified  
19 that he did not, does not know the basis for this number.  
20 So I'd like this information. If there's a witness I can  
21 ask about that, I would happy to ask the witness.

22 MR. MCHUGH: We'll take the oral data  
23 request and see what we can do. I don't recall  
24 Mr. Leach's testimony, sitting here today, about exactly

1 how he deferred the question, but --

2 CHAIRMAN GETZ: Well, let's at this  
3 point reserve Exhibit 51 for the record response.

4 MR. McHUGH: Sure.

5 MS. HOLLENBERG: Thank you.

6 BY MS. HOLLENBERG:

7 Q. Will any of the investment in broadband support basic  
8 service?

9 A. That's hard to answer, because it depends on what you  
10 mean by "investment in broadband support." If you mean  
11 it broadly, will all of the investment that we're  
12 putting in to make sure customers can get broadband  
13 service, and you would include in that reinforcements  
14 for copper and extending fiber out to communities, then  
15 a portion of that will -- I'm sorry -- I lost track of  
16 the exact question. I don't want to answer the wrong  
17 question.

18 Q. Will it be -- will it support basic service?

19 A. Yes, it will support basic service.

20 Q. So, basically the amount that FairPoint has said it's  
21 going to spend on broadband includes investment in  
22 basic service.

23 A. I don't know exactly what numbers have been provided or  
24 how that would split out between broadband and more

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1 basic investments which would benefit -- I just don't  
2 know that. I haven't looked at that.

3 Q. And would any of the investment in broadband, as you've  
4 just responded, be a part of the common  
5 telecommunications network?

6 A. On the premises that I made -- did you use the phrase  
7 "common telephone network"?

8 Q. Common telecommunications network.

9 A. Okay. And I don't want to quibble. That's not really  
10 a term that I've seen in the separations manual or  
11 anything. And so let me just change it a little bit so  
12 that I can answer it affirmatively, which is, yes,  
13 based on the assumptions that I've given to you as to  
14 what type of investments might be included, some of it  
15 would be assigned to what's called the common-line  
16 category in separations.

17 Q. Okay. Thank you. And it doesn't surprise me that I  
18 don't know the separations terminology, because I don't  
19 know very much about telephone. You know much more  
20 than I do.

21 Could you tell me who at FairPoint is  
22 responsible for assigning and allocating broadband  
23 costs?

24 A. Is this FairPoint as it exists today or going forward?

- 1 Q. I'm sorry. If the transaction is approved.
- 2 A. I don't know who that will be. But I expect there to  
3 be an individual or department that's responsible to  
4 handle cost-related issues, including separations  
5 categorization.
- 6 Q. Do you know if you'll be a part of that department?
- 7 A. I don't know that.
- 8 Q. Do you know if Pat Hogan will be a part of that  
9 department?
- 10 A. I don't expect Pat Hogan will be part of that  
11 department.
- 12 Q. Do you know if there is any portion of the investment  
13 in broadband that FairPoint would be willing to commit  
14 to not seeking recovery for?
- 15 A. I'll just say yes, the portion that's assigned to  
16 interstate jurisdiction, which would be anything which  
17 is used solely for broadband service, we would not  
18 expect to seek recovery for that through a state  
19 proceeding.
- 20 Q. Do you have a sense of how much of the broadband  
21 investment would correspond to that portion of  
22 investment for interstate broadband services?
- 23 A. No, I don't.
- 24 Q. Does FairPoint expect revenues associated with its

1 broadband investment to cover costs?

2 A. I would say we do. I think as Mr. Leach said, in the  
3 long run we do expect that to happen. I do know that  
4 incrementally, it could be hard to prove that the  
5 incremental cost that FairPoint has agreed to put out  
6 there would be covered by the incremental revenues,  
7 considering that the further out in rural areas you go,  
8 the more it costs to reach fewer subscribers.

9 Q. Would you agree, then, if FairPoint does cover -- if  
10 the costs of this new investment are covered by the  
11 revenues associated with DSL or broadband, that it  
12 will -- that FairPoint will not need to come in for a  
13 rate case for intrastate services?

14 MR. MCHUGH: Again, Mr. Chairman, I  
15 object about what this witness is authorized to do and  
16 commit FairPoint without consultation with the president  
17 and the board of directors for a rate case.

18 CHAIRMAN GETZ: Well, see if he can  
19 answer that question, probably with the same words that  
20 you're using at this point. I think we've gone over this  
21 a number of times with respect to what he knows and what  
22 he's capable of responding to. But we'll allow the  
23 question.

24 MS. HOLLENBERG: Thank you.

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1 CHAIRMAN GETZ: Can you answer the  
2 question, Mr. Skrivan?

3 WITNESS SKRIVAN: Yes. I can't answer  
4 necessarily for sure what the executives would do. I can  
5 tell you what my recommendation or approach would be, if  
6 that's fair.

7 BY MS. HOLLENBERG:

8 Q. Would be that it's not -- that it would not -- it would  
9 obviate the need for a rate case for intrastate  
10 services?

11 A. No, I don't see it that way. I see that DSL service is  
12 a competitive service which is priced based on the DSL  
13 market. And the voice and retail services are based on  
14 a set of regulatory rules and obligations that are  
15 completely separate from the DSL service, apart from  
16 the connection that exists where the telephone company  
17 provides under -- on a wholesale basis services to its  
18 DSL affiliate.

19 Q. So is your testimony that, if revenues do not cover  
20 costs, FairPoint will not come in for a rate case?

21 A. If DSL revenues do not cover DSL costs, based on my  
22 understanding of jurisdictional separations and rate  
23 proceedings, those have nothing to do with each other.  
24 So I guess I didn't really answer. The answer is, no,

1 we wouldn't come in.

2 Q. Okay. Thank you. Do you agree that the cost of  
3 broadband deployment will be capitalized?

4 A. Generally, I think most of it will be capitalized.

5 Q. And that these costs will be included in the rate base  
6 in future rate cases?

7 A. I think we're circling back to the same question in  
8 another form that I've answered; and that is, it  
9 depends on the nature of the investment. And it  
10 depends on how that investment is actually being used.

11 Q. Okay. So the investment that is assigned to the  
12 intrastate operations will be included in rate base and  
13 future rate cases?

14 A. Yes.

15 Q. Thank you. Mr. Leach testified that FairPoint -- on  
16 cross-examination, I believe it was with Comcast's  
17 attorney and Mr. Mandl -- that FairPoint has not ruled  
18 out seeking an AFOR or alternative form of regulation  
19 in the next year -- next five years. And I was  
20 wondering if -- and he deferred to you the question of  
21 will FairPoint agree to undergo a full rate case before  
22 switching to an alternative form of regulation.

23 A. The answer is no. And basically, FairPoint will do  
24 whatever the law says. It's just not clear to me



1 whether the law requires that we do that. If the law  
2 doesn't require that we submit to a full rate case,  
3 then we're not going to agree in advance to do that.

4 Q. Do you know when Verizon last had a rate case?

5 A. Only in very general terms. I've been -- I don't know  
6 because I haven't seen it. I was just told in general  
7 terms that in the early '90s was the last rate case.

8 Q. And is it your understanding that that case involved  
9 retail rates?

10 A. Yes.

11 MS. HOLLENBERG: If I could just have  
12 one moment? I do have a confidential question, and I  
13 believe it's only one. But I want to just check. One  
14 moment, please.

15 CHAIRMAN GETZ: Ms. Fabrizio, will you  
16 have confidential questions?

17 MS. FABRIZIO: No. No, I will not.

18 MS. HOLLENBERG: I just have a couple  
19 more questions.

20 BY MS. HOLLENBERG:

21 Q. Has the FCC approved the proposed transaction?

22 A. Not the last I heard, no.

23 Q. Okay. And if the -- if there are AFORs in Vermont and  
24 Maine, but not New Hampshire, how are the Capgemini

- 1 costs going to be allocated between the three states?
- 2 A. To my way of thinking, the regulatory status of a  
3 company has nothing to do with cost allocation. The  
4 costs of Capgemini are there to develop our back-office  
5 systems, including accounting, billing, trouble, plant,  
6 purchasing, human resources. I'm probably missing a  
7 few. But it's those type of things which will be done  
8 on a centralized basis for each of the state's  
9 regulated operations as well as the de-regulated  
10 affiliates. So we would expect the cost of those to be  
11 allocated among all of the users of that service on a  
12 reasonable and consistent basis, based on some rational  
13 way to allocate those costs, depending what the costs  
14 are.
- 15 Q. How do you recover those costs in Vermont and Maine if  
16 their rates are frozen for a certain period of time  
17 into the future, more than New Hampshire's?
- 18 A. I guess the short answer is, you don't recover those,  
19 or you cover those through the existing stream of  
20 revenue that's in the existing rates.
- 21 Q. Thank you. Mr. Haga was asked the other day by  
22 Commissioner Below whether -- I guess, can FairPoint  
23 include new systems being developed in a rate base in  
24 each state. And he deferred to you on that question.

1 A. And it goes back to what I was just talking about. The  
2 systems that are being developed as I described, the  
3 accounting systems and such, per very strict accounting  
4 rules, a portion of that is expensed and a portion of  
5 that is capitalized. The portion of it which is  
6 expensed is written off immediately against our  
7 operations. And we've said we won't ever attempt to  
8 recover that expense portion through any type of rate  
9 proceeding. The portion that's capitalized results in  
10 us having an asset, which is a functioning software  
11 system of some sort which will reside in the  
12 centralized service organization. And so we will take  
13 the cost of operating and some depreciation associated  
14 with that and some allowable authorized rate of return  
15 on that to develop a cost which is allocated to the  
16 various companies using that system. Does that answer  
17 your question? I'm sorry.

18 Q. Sure. And actually, if it doesn't answer Commissioner  
19 Below's question, I'm sure he'll follow up with you  
20 when he has a chance. But your answer was yes. So I'm  
21 wondering how you track the various costs and whether  
22 the system's supporting regulatory or non-regulatory  
23 activities.

24 A. Right. The systems that we're building are pretty much

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1 on an integrated basis that are going to support of all  
2 our operations. For example, the billing system is  
3 being set up so that a person, a customer rep can enter  
4 a service order for local service, long-distance, DSL.  
5 All that's going to use the same system, and it's going  
6 to then go into the billing system. And we're going to  
7 do accounting for the revenues all on integrated  
8 systems. And so in the development of these systems,  
9 there really isn't any way to say this system or this  
10 portion of this system is just going to be used for a  
11 regulated or de-regulated service. We're not  
12 developing a billing system for long-distance and a  
13 separate one for local. It's all together. And so  
14 what that results in then is, we would have a billing  
15 system -- let's say our billing system, just to pick a  
16 number, cost \$20 million a year, and we need to  
17 allocate that. We're going to allocate that on some  
18 reasonable basis that is reasonable with the way --  
19 with what the billing system is doing to our regulated  
20 and de-regulated operations. And then if we were to  
21 pick up billing for class -- for our classic FairPoint,  
22 our existing operations, that same \$20 million would  
23 get allocated to a wider variety of companies --  
24 meaning that it's the same \$20 million. You know, we

1 don't just allocate or recover more money in the  
2 centralized organization because we're allocating to  
3 more companies. And that was part of the reason I went  
4 through this sort of detailed description of the  
5 cost-allocation rules, is to indicate this is a type of  
6 asset which would sit in the centralized service  
7 organization and would be recovered from the ILECs at  
8 fully distributed costs and no more.

9 Q. But as you said earlier, it may not be recovered until  
10 you're able to raise rates in Vermont and Maine; right?

11 A. Okay. That's a good point. When I say recovered, I  
12 mean that the ILEC is going to pay the centralized  
13 service organization its share of, in my example, the  
14 \$20 million. But whether the ILEC can pass that  
15 immediately through, of course, is going to be subject  
16 to, you know, the regulatory processes, which means you  
17 don't just pass through those costs.

18 And I also want to point out, I just  
19 don't want anybody to forget that while we're putting  
20 these costs in, there's other costs coming out. And  
21 generally speaking, you know, we've said that there's  
22 going to be a reduction in the overall cost associated  
23 with operating these companies. And most of that cost,  
24 if not all of it, is in the centralized organization.

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1 So we don't expect the cost of these systems to simply  
2 go in on top of all the costs that have been going in,  
3 'cause you have to remember the existing Verizon  
4 allocations are going to come out of the process.

5 Q. And you would agree, related to the cost that FairPoint  
6 claims it will be saving, that there is some dispute  
7 about that in this case; would you not?

8 A. Yes.

9 Q. In fact, Mr. Antonuk and Mr. Brevitz testified today  
10 about whether or not those cost-savings estimates are  
11 actually real. Were you here for that?

12 A. I was here for part of that, yes.

13 Q. Thank you. Is FairPoint developing systems to ensure  
14 that the new entity is ready to comply with all  
15 regulations and orders of all three states at the time  
16 of close?

17 A. Is it developing systems? It's developing processes to  
18 make sure that it's in compliance with every known FCC  
19 and state regulation and reporting requirement.

20 Q. And will you be providing information to the individual  
21 commissions about the processes that you've developed  
22 before close?

23 A. We're happy to do that. You know, basically what  
24 you're getting today you're going to keep getting. And

1 where there are -- for example, on the FCC side,  
2 there's compliance issues, like CPNI, like CALEA, like  
3 telemarketing practices. And we understand those.  
4 FairPoint, even before I joined, was an ILEC. And it's  
5 been operating in accordance with those. And, you  
6 know, we intend to fully implement those through the  
7 new systems and make sure that everybody continues to  
8 be in compliance with those. And to the extent we have  
9 state reporting requirements, you should see the same  
10 type of reports that you've been getting from Verizon  
11 in each of the states.

12 Q. And in terms of compliance with regulatory orders, what  
13 we've been getting we'll be getting, except for the  
14 Verizon Yellow Pages.

15 A. I would say except where there's a dispute, you'll be  
16 getting what you've been getting, yes.

17 And if I may point out, on the Yellow  
18 Pages, that doesn't mean the rates change on close.  
19 The rates which are in effect will stay in effect until  
20 something happens.

21 Q. One more public question, and then I'm ready to go to  
22 the confidential question. A number of times -- and I  
23 could be hearing wrong -- but a number of times it  
24 seemed as though you were unsure as to what your

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1 responsibilities are going to be after this transaction  
2 is approved. Would you agree with that?

3 A. Yes.

4 Q. Okay.

5 A. Would you like me to expand on that a little bit just  
6 to give you a little bit of comfort?

7 Q. No, thank you.

8 A. Okay.

9 Q. Your counsel can ask you that question if he thinks  
10 it's appropriate.

11 A. All right.

12 Q. I'm ready to go to the confidential question.

13 CHAIRMAN GETZ: Well, I think the time  
14 is ripe to change reporters. I would suggest when we come  
15 back that we -- Ms. Fabrizio, how much cross do you have,  
16 approximately?

17 MS. FABRIZIO: I'd guess about 20  
18 minutes.

19 CHAIRMAN GETZ: Okay. Then we would go  
20 to your cross and then move to the confidential question.  
21 But let's take 15 minutes right now.

22 (Recess taken at 3:30 p.m.)

23 (Hearing reconvened at 3:48 p.m.)

24 CHAIRMAN GETZ: Please be seated.



1 Okay. We're back on the record with the  
2 examination of Mr. Skrivan and turning to Ms. Fabrizio.

3 MS. FABRIZIO: Thank you, Mr. Chairman.

4 **CROSS EXAMINATION**

5 BY MS. FABRIZIO:

6 Q. Good afternoon, Mr. Skrivan.

7 A. Hello.

8 Q. Now, Mr. Skrivan, your current position with FairPoint  
9 is senior director of regulatory affairs; is that  
10 correct?

11 A. That's correct.

12 Q. And you've stated in your testimony that you were hired  
13 specifically to assist FairPoint with regulatory  
14 requirements associated with the acquisition of  
15 Verizon's land-line operations in Vermont, New  
16 Hampshire and Maine; is that correct?

17 A. Yes.

18 Q. And if this transaction is approved, FairPoint will be  
19 substantially continuing Verizon's land-line operations  
20 in those states; is that correct?

21 A. Yes.

22 Q. In the course of your work for FairPoint in this  
23 transaction, have you reviewed the statutes and  
24 regulations pertaining to land-line operations in each

1 of those states?

2 A. Not extensively, no.

3 Q. But generally?

4 A. Generally, yes.

5 Q. You have before you Staff Exhibit 12, which was  
6 distributed on Monday.

7 A. Yes.

8 Q. Would you identify that document for the record please?

9 A. Yes. It's Title 34, Public Utilities, Chapter 378,  
10 Rates and Charges, Schedules, et cetera, Generally,  
11 Section 378:1.

12 Q. Thank you. Could you please read the first phrase  
13 beginning at "Every public utility" and ending at the  
14 semicolon?

15 A. "Every public utility shall file with the public  
16 utilities commission, and shall print and keep open to  
17 public inspection, schedules showing the rates, fares,  
18 charges and prices for any service rendered or to be  
19 rendered in accordance with the rules adopted by the  
20 commission pursuant to RSA 541-A."

21 Q. Thank you. And will FairPoint comply with that statute  
22 when it comes to New Hampshire?

23 A. Yes.

24 Q. Thanks. On page 12 of your rebuttal testimony, at line

1 -- about line 2 -- you argue that 271 services are  
2 under the FCC's jurisdiction and that FairPoint should  
3 not be required to tariff Verizon's 271 wholesale  
4 obligations because Verizon is not required to do so;  
5 is that correct?

6 A. Yes.

7 Q. And on page 18, again, of your rebuttal, line 15, you  
8 state that you do not believe FairPoint should be  
9 considered a BOC; is that correct?

10 A. Yes.

11 Q. And if FairPoint is not a BOC, what binds FairPoint to  
12 provide the 271 checklist obligations that Verizon is  
13 currently obligated to provide in New Hampshire?

14 A. What we propose is that we'll provide those and that  
15 the New Hampshire commission would have the authority  
16 to ensure that we do, in fact, provide those services.

17 Q. Under what authority would the Commission have?

18 A. As a condition of the approval of the merger. That's  
19 our proposal.

20 Q. Thanks. Now, if FairPoint is not a BOC, what gives the  
21 FCC jurisdiction to ensure that FairPoint complies with  
22 271 checklist obligations that FairPoint is agreeing to  
23 assume here?

24 A. Well, I'm not saying the FCC has the right to ensure

1 that we comply with them. That's why we propose that  
2 the state commission would have the authority as a  
3 condition of the approval of the merger.

4 Q. Great. Thank you. Now, let's turn to page 10 (sic) of  
5 your rebuttal. And I think you might have read this  
6 sentence for Ms. Hollenberg, but could you please read,  
7 once again, the sentence beginning on line 10?

8 A. What page was this?

9 Q. I'm sorry. Page 5.

10 A. "FairPoint is already committed to adopting Verizon's  
11 rights and obligations under state regulation in New  
12 Hampshire.

13 Q. Thank you. And if -- but FairPoint here is not  
14 committed to adopting those obligations under state  
15 regulation outside of the merger condition; is that  
16 right? It's the merger condition that ---

17 A. Yes.

18 Q. --- you see as governing.

19 A. Yes. For that particular one, that's the way we've  
20 envisioned it would work.

21 Q. Mm-hmm. And are there any other Verizon obligations  
22 that FairPoint is adopting over which state regulation  
23 actually has no enforcement authority outside of the  
24 merger condition?

- 1 A. I'm not sure I can give you a complete inventory. I  
2 know that we're proposing to cap retail and wholesale  
3 rates for a year.
- 4 Q. Okay. Thanks. Could you turn to page 18 of your  
5 rebuttal? Could you please read the first question at  
6 the top of the page, beginning at line 1?
- 7 A. "Several witnesses claim that FairPoint will not comply  
8 with Verizon's obligations under Section 271 of the  
9 federal Communications Act. Is FairPoint refusing to  
10 perform any significant 271-type wholesale  
11 obligations?"
- 12 Q. And why did you use the word "significant" in this  
13 question?
- 14 A. I don't know. I think, at the time, I wasn't sure  
15 exactly how extensive that was and, since then, we've  
16 -- you know, we've narrowed that down pretty closely.  
17 So I think I know exactly what the 271 obligations are  
18 today.
- 19 Q. Okay. And in your mind, does this include all 271  
20 obligations or...?
- 21 A. Let me see what I said here.
- 22 What we're agreeing is to provide  
23 anything that Verizon currently provides under the  
24 14-point competitive checklist in 271 (c) (2) (B).

1 Q. Okay. Thank you. On the same page, beginning at line  
2 21, you say that FairPoint has agreed to provide the  
3 substantive checklist obligations required under  
4 Section 271.

5 A. Yes.

6 Q. And the use of the word "substantive" here, is there a  
7 particular meaning?

8 A. If there's -- not really. I mean, if there's 271  
9 obligations which are not substantive, then -- and I  
10 guess, you know, I maybe didn't know. I was just  
11 trying to be careful not to be overreaching in my  
12 statement.

13 Q. Great. Thanks. Okay. Let's see. Still on page 18,  
14 starting at line 10, you've stated that FairPoint is  
15 not seeking to pick and choose which Verizon  
16 obligations it assumes, so there is no need to impose  
17 conditions on FairPoint requiring that it comply with  
18 Section 271.

19 A. Yes.

20 Q. And you've stated that the company's vision is to abide  
21 by a merger condition actually memorializing that  
22 commitment; is that correct?

23 A. Yes.

24 Q. On page 19, let's see, on lines 3 to 5 at the top, you

1 confirm, again, that FairPoint agrees to provide  
2 anything required under the checklist to the -- and to  
3 the extent the requirements evolve over time for the  
4 BOCs, that FairPoint's obligations will likewise  
5 evolve; is that correct?

6 A. Yes, it is.

7 Q. Will that affect the merger condition -- compliance  
8 with the merger condition?

9 A. You mean the wording? I'm not sure what you're asking.

10 Q. Well, you've suggested that your obligations will  
11 evolve as -- as requirements evolve under Section 271  
12 for BOCs.

13 A. I would expect that to be part of it.

14 Q. Part of the condition?

15 A. Yes.

16 Q. Okay. And, let's see, you end the paragraph on lines 6  
17 to 7 with the statement that "FairPoint understands  
18 that the Commission may rely on its statements and  
19 agreements." What does that mean, exactly?

20 A. Well, I think that what I meant by that was that there  
21 didn't need to be a condition, but I think, as a  
22 practical matter, we recognize that the Commission is  
23 going to want to adopt a condition with respect to this  
24 item.

1 Q. Great. Thank you. Okay. And if you'll turn to the  
2 CLEC settlement stipulation, do you have that before  
3 you?

4 A. Yes, I do.

5 Q. In paragraph 4E of the settlement -- I think you  
6 discussed this with Mr. Mandl earlier today -- you  
7 agree to extend tariff 84 rates and terms for three  
8 years; is that correct?

9 A. Yes.

10 Q. And are you aware that CLECs in New Hampshire are  
11 allowed to purchase services directly from tariff 84  
12 without negotiating an interconnection agreement?

13 A. Yes.

14 Q. So FairPoint will not require CLECs in New Hampshire to  
15 negotiate such agreements in order to purchase  
16 wholesale services from the tariff; is that correct?

17 A. Yes. That would be my understanding.

18 Q. Okay. I know you're looking forward to going back to a  
19 discussion of ARMIS reports. On page 20 of your  
20 rebuttal -- and you covered this as well with  
21 Ms. Hollenberg -- you point out that the FCC does not  
22 require mid-size companies like FairPoint to file  
23 certain ARMIS reports.

24 A. Yes.



1 Q. And those reports are 43-02, 03 and 04. Do you know  
2 what information that carriers such as Verizon provide  
3 in those reports?

4 A. I've looked at those. There's actually a number of  
5 tables in 43-02 and 3 and 4. It's actually more than  
6 just three reports. It's reports with a number of  
7 tables that generally address cost-allocation issues,  
8 as well as separations and Part 69 allocations.

9 Q. Okay. And 43-02, you would agree that it's a report  
10 based on the uniform system of accounts, which is  
11 required in New Hampshire, that shows also the basic  
12 balance-sheet income statement cash-flow information on  
13 a total company basis?

14 A. Yes.

15 Q. Okay. And 03 shows the separated cost between  
16 regulated and non-regulated services?

17 A. Yes.

18 Q. And 04 shows separated costs between interstate and  
19 intrastate?

20 A. That's my recollection, yes.

21 Q. And are you aware, by chance, that the commission staff  
22 here in New Hampshire relies fairly heavily on those  
23 ARMIS reports to verify that costs are allocated  
24 properly?

1 A. No, I'm not generally aware of that. I can understand  
2 that they would like to look at those and see what's in  
3 them.

4 Q. And they do. Do you agree that states have authority  
5 to require separations reports for purposes of  
6 accounting and utility assessment?

7 A. There is -- I know there is a requirement that today  
8 Verizon -- or maybe it's generally to large ILECs,  
9 let's say, in the state of New Hampshire -- have to  
10 provide separated results. And there is a monthly  
11 report, outside of the ARMIS reports, which does  
12 provide that. And we do intend to keep providing that.

13 Q. Okay. And are you aware, then, that -- you've reviewed  
14 some of the Commission rules. Are you aware that the  
15 Commission has ruled PUC 414-01 requires all ILECs to  
16 maintain accounts and records in conformity with the  
17 uniform system of accounts for telecom companies?

18 A. Yes.

19 Q. And are you familiar with the Commission rule PUC  
20 415-01B6, which requires a jurisdictional separations  
21 report from ILECs with revenues from regulated  
22 operations of 100 million or less?

23 A. I'm not specifically -- 100 million or less?

24 Q. Yes. In New Hampshire.

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1 A. Okay. I'm not specifically familiar with that. As I  
2 mentioned earlier, I know that Verizon is providing  
3 today monthly reports on -- that do show that  
4 separations detail for their monthly financial  
5 statements.

6 Q. Separate from the ARMIS reports ---

7 A. Yes.

8 Q. --- that FairPoint will be ---

9 A. I believe it's the ILEC 22 or 23 report. It's one of  
10 those two.

11 Q. Okay. Referring back to the Rule 415-01, will  
12 FairPoint's revenue from regulated New Hampshire  
13 operations be less than \$100 million in New Hampshire?

14 A. I wouldn't think so. I'm not sure.

15 Q. I think you're right.

16 A. I'm not sure.

17 Q. There appears to be a gap between what the FCC requires  
18 on these reports -- that it releases the mid-size  
19 companies, such as FairPoint ---

20 A. I see.

21 Q. --- and the New Hampshire rule.

22 A. Okay.

23 Q. And it seems that, perhaps, the New Hampshire rules did  
24 not contemplate the mid-size ILECs, such as FairPoint,

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1 at the time they were written.

2 A. I understand.

3 Q. Hold one minute, please.

4 I apologize for that. I think I'm  
5 fortunate that I, myself, am not immersed in the work  
6 of ARMIS reports.

7 My understanding is that the reports  
8 that Verizon provides, that you've been referring to,  
9 do not actually show how separations are derived.

10 A. Yeah. That's my understanding, too.

11 Q. Okay.

12 A. They show the results. They don't show all the steps  
13 that get you there.

14 Q. Okay. And that's -- that's why Staff turns to the  
15 ARMIS reports that it receives from Verizon.

16 A. Okay. I just want to -- with respect to ARMIS, I know  
17 a couple years ago the FCC took a look at ARMIS and  
18 some other obligations of mid-size carriers. You know,  
19 looked at the burden and said, you know, "It seems to  
20 us that these reports are a lot of burden and we're not  
21 seeing that there's a lot of demand for them."

22 Now, I hear you saying that that's not  
23 the case in New Hampshire. And so, you know, while  
24 we've been relieved of that, based on my understanding

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1 of the FCC rules, I think I can say if you have  
2 specific requirements let us know what those are and,  
3 you know, we'll get back to you and work with you on  
4 those.

5 Q. Okay. Great. Because if FairPoint does not file the  
6 USOA baseline information and separation reports via  
7 the ARMIS reports, Staff still needs to see from  
8 FairPoint a demonstration that costs and expenses have  
9 been properly separated out and allocated to New  
10 Hampshire intrastate operations.

11 So until this apparent gap in the rules  
12 is resolved, are you saying that FairPoint would agree  
13 to report the data that Verizon currently provides  
14 through the ARMIS reports ---

15 A I don't know that I can make that commitment. I do  
16 know that we're open to that and, you know, we'll talk  
17 about that. And if you could -- I guess, if you can  
18 tell us specifically what you want, then we'll talk  
19 about that and we'll respond.

20 MS. FABRIZIO: Terrific. Thank you.  
21 That actually concludes my questions.

22 WITNESS SKRIVAN: Okay.

23 MS. FABRIZIO: Thank you.

24 CHAIRMAN GETZ: This may be a good time

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1 to hear the confidential question that Ms. Hollenberg  
2 would like to pursue. So this is a confidential as  
3 opposed to a highly confidential?

4 MS. HOLLENBERG: Yes.

5 CHAIRMAN GETZ: Okay. So I'd ask that  
6 the folks who aren't subject to a confidentiality  
7 agreement or do not have a statutory place in this  
8 proceeding, if they could please leave the room. Thank  
9 you.

10 (PUBLIC HEARING RESUMES AT PAGE 201)

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1 (PUBLIC HEARING RESUMES FROM PAGE 194)

2 CHAIRMAN GETZ: Okay. We'll turn now to  
3 Commissioner Below.

4 **EXAMINATION BY CMSR. BELOW**

5 BY CMSR. BELOW:

6 Q. Well, I think my general questions have sort of been  
7 addressed, but just to clarify a few points.

8 Is it your general expectation that the  
9 assets of Verizon that are being transferred through  
10 the merger that are related to unregulated activities  
11 will all be located within the Newco subsidiary of  
12 Spinco which gets merged into FairPoint Communications?

13 A. I'm not sure I understand exactly where all that --  
14 about Spinco and Newco. Maybe I can say what I do know  
15 and see if the answer's there.

16 Q. Okay.

17 A. I do know that the deregulated operations that we're  
18 getting from Verizon, which are coming in to FairPoint,  
19 we expect to put in a separate affiliate from the ILEC  
20 which would hold those assets and be a deregulated  
21 operation.

22 Now, that's not a -- that's not  
23 universal. For example, there's some minor deregulated  
24 services that the telephone company provides, such as

1 inside wiring, that would go in the ILEC and be part of  
2 the ILEC. And there's cost-allocation rules to make  
3 sure that that's all handled properly. But the large  
4 deregulated businesses, we expect to be in a separate  
5 -- a separate company.

6 Q. Right. And then, those assets that are used for  
7 regulated services or sometimes a mixture of regulated  
8 and unregulated end up probably generally in the telco  
9 ILEC subsidiary.

10 A. Yes, I agree with that.

11 Q. And what you're saying is that you expect, at this  
12 point, that the capitalized costs of acquiring,  
13 developing and implementing the systems that replace  
14 the Verizon systems that you're not acquiring will  
15 probably be in a service-company affiliate that will be  
16 separate from either the Telco or the Newco, but come  
17 from the current expenditures of FairPoint  
18 Communications and probably go into a central service  
19 affiliate; is that correct?

20 A. Yes, that is correct.

21 Q. Okay. And at this point, is there any effort to track  
22 or account for cost of development or acquiring those  
23 systems that might be specifically for parts of the  
24 system that might only be for either unregulated or



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1 regulated services as opposed to the probably majority  
2 of them that are potentially for both?

3 A. I'll say no, but let me say this: In the future, let's  
4 say there's a particular system that would only be  
5 used, for whatever reason -- and I don't know what that  
6 would be. But if there was a system that was only used  
7 for deregulated services and we're allocating the cost  
8 of that system, then we would allocate it to  
9 deregulated services.

10 If later, that same system were to  
11 provide services to regulated as well as non-regulated  
12 services, then there would be a cost allocation to the  
13 services that were actually, you know, benefiting from  
14 the use of that system.

15 Q. So at this point, you haven't tried to evaluate the  
16 several-hundred functions that these systems are going  
17 to support as to whether any of them are just for  
18 either regulated or unregulated activities?

19 A. No, we haven't done that.

20 Q. Okay. But you might, after the fact, if that could be  
21 distinguished.

22 A. Well, yes. And, you know, as I -- to the extent any  
23 system was to be used just for regulated or non-  
24 regulated, then I would expect our allocation

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1 procedures to put it that direction, even though we're  
2 not trying to capture that as we're building the  
3 systems.

4 Q. Do you expect to have adequate information from  
5 Capgemini that might allow you to do that or are you  
6 getting sort of just one billed number?

7 A. Well, I guess the way I envision it, we've not getting  
8 just one billed number. I know we are getting a  
9 breakdown by, I don't know, maybe ten or 12 different  
10 categories of the systems. And what I envision, then,  
11 is once we have the categories of the systems, we'll  
12 see how they're being used and allocate them based on  
13 their actual usage.

14 CMSR. BELOW: Okay. Thank you.

15 CHAIRMAN GETZ: Redirect?

16 MR. McHUGH: Just the one.

17 **REDIRECT EXAMINATION**

18 BY MR. McHUGH:

19 Q. Could you address, Mr. Skrivan, what it is you may or  
20 may not be doing post-closing for FairPoint?

21 A. Yes. And to do that, I'm just going to have to back up  
22 a little bit. I mentioned that I joined the company  
23 June 4th. I was with another mid-size carrier that got  
24 bought up by a larger mid-size carrier. So, you know,

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1 I found myself sort of mobile. And there were a lot of  
2 opportunities, but the FairPoint opportunity was just  
3 so intriguing because it's -- you know, it's a mid-size  
4 company trying to be a larger mid-size company and take  
5 on a lot of really interesting, in my mind -- and  
6 you've heard me talk about what some of my interests  
7 are -- some very interesting -- some very interesting  
8 regulatory opportunities.

9 And so, you know, we're early in this  
10 process and we're still sort of on the critical path.  
11 So I basically came in to FairPoint and said, you know,  
12 "What do we need to do?" Well, the critical path says  
13 we need to develop our regulatory accounting and  
14 reporting system, along with our financial accounting  
15 reporting system, and we need to be working on our  
16 approvals. And so that's what I've been tasked to do.  
17 And, you know, we're working on where that goes next,  
18 but I have sold my house in North Carolina and moved to  
19 Portland, Maine, and taken up residence in Portland and  
20 report to our South Portland office every day -- every  
21 day that I'm not in New Hampshire or Vermont or Atlanta  
22 or Charlotte.

23 MR. MCHUGH: Nothing further,

24 Mr. Chairman.

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1 CHAIRMAN GETZ: Is there anything  
2 further for this witness?

3 Hearing nothing, then you're excused.  
4 Thank you, Mr. Skrivan.

5 WITNESS SKRIVAN: Thank you.

6 CHAIRMAN GETZ: So at this point, I take  
7 it we are going to hear suggestions on what we do over the  
8 next -- what we do tomorrow and next week. And, well,  
9 Mr. McHugh -- or is there a recommendation from the  
10 parties?

11 MR. MCHUGH: We're happy to let Staff  
12 make the recommendations. I think we're in agreement, at  
13 least Staff and FairPoint.

14 MS. FABRIZIO: Sure. Staff would  
15 recommend that we close for today and tomorrow we handle  
16 the NHLA MOU and NHTA panel and the Electric testimony  
17 oral arguments.

18 CHAIRMAN GETZ: And I assume that means  
19 that all of the affected individuals are available for  
20 tomorrow, including -- Mr. Linder, you're available  
21 tomorrow for this?

22 MR. LINDER: I am available,  
23 Mr. Chairman. It's not clear to me what the order of  
24 those three presentations would be.

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1 CHAIRMAN GETZ: Is there any preference  
2 among the parties?

3 MR. MCHUGH: No. The only thing I would  
4 add, I don't think any of them are going to take too long,  
5 but I did, I think, generally represent to Mr. Reed, who  
6 will be here for NHTA, and Attorney Phillips, counsel to  
7 NHTA, that we probably could get them on first so they  
8 could be on their way for the day.

9 CHAIRMAN GETZ: To do that, then, go to  
10 Mr. -- well, actually, I'm not sure who it will be --  
11 Mr. Nixon and then possibly hearing from Mr. Linder on the  
12 NHLA and then taking up the oral arguments, which  
13 primarily will be Mr. Del Vecchio or Ms. Knowlton and  
14 then, I guess, Mr. Eaton.

15 MR. DEL VECCHIO: Yes.

16 CHAIRMAN GETZ: That would constitute  
17 the proceedings. Okay. So that sounds like it should  
18 work. And then, that means Monday morning we would be  
19 starting with the Brown, Harrington, Smee panel, then  
20 Mr. Sicker, then Mr. Nixon?

21 MR. MCHUGH: I believe so, yes,  
22 Mr. Chairman.

23 CHAIRMAN GETZ: All right. Very well,  
24 then. Is there anything else that we should address

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1 today?

2 All right, then. Hearing nothing else,  
3 we'll recess for the day and we'll resume tomorrow morning  
4 at 10:00.

5 (Hearing adjourned at 4:25 p.m.)

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